

GOVERNMENT OF NEPAL  
National Planning Commission



# Multi-sectoral Nutrition Plan

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For Accelerating the Reduction of Maternal and  
Child Under-nutrition in Nepal

**Volume I**

**February, 2012**  
**Kathmandu**



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## PREFACE

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Addressing chronic malnutrition is recognized as the foundation of social and economic development, and accelerated achievement of all the Millennium Development Goals (MDGs). Nutrition is the best indicator of quality of human capital of a country. In Nepal, 41 percent of children suffer from stunting or low height for age. Four out of ten children under five years of age are less likely to survive their fifth birthday, and those who survive cannot achieve their physical growth and mental and cognitive development potential. The consequences are serious, life-long and irreversible. Chronic malnutrition accounts for at least one third of deaths in children aged under five. The affected children are at increased risk of morbidity and decreased cognitive function resulting in lower academic performance, lower economic productivity and increased risk of degenerative disease such as diabetes and obesity, later in life. Besides the high cost for the country, the high incidence of chronic malnutrition affects the reach of many international commitments to socio-economic development in Nepal.

Chronic malnutrition is caused by malnutrition of the mother before and during pregnancy and lactation, and the child during the first two years of life. Therefore, efforts should be concentrated to reduce it in the following target groups: adolescent girls, pregnant and lactating women and children from 0-24 months of age.

The Government of Nepal recognizes that chronic malnutrition is a major nutrition problem in the country.

As highlighted in the National Nutrition Seminar held in October 2010, due to its potential negative impact on economic development and human population, it must be urgently addressed nationally towards its significant reduction. It must be considered a priority in the government's plans.

This National Multi-sectoral Nutrition Plan for improving maternal and child nutrition and reducing chronic malnutrition, has been prepared by five key government sectors, under the lead of the National Planning Commission (NPC), in collaboration with their development partners. It offers a package of activities/interventions with priority strategic objectives by sector that, over a period of five years, should contribute to a reduction by one third the current prevalence rates of chronic malnutrition, and embark the country well on the way towards significantly reducing this problem within the next ten years to ensure that malnutrition no longer becomes an impeding factor for enhancing Nepal's human capital and socio-economic development.

The plan is not limited to addressing the problem of chronic malnutrition and measures for its prevention, but also considers the factors that limit the capacity of government institutions to implement it. The Plan includes actions to enhance inter-sectoral collaboration and coordination, strengthening multi-sectoral monitoring and evaluation mechanisms to track progress, financial and human resources as well as identifying gaps and future needs to ensure the commitment and capacity to implement it in a sustainable manner.

There is evidence suggesting that it is possible to significantly reduce chronic malnutrition in children less than two years of age in a period of 10-20 years. But for this to happen, a strong commitment is urgently needed from the various sectors to allocate adequate resources to accelerate progress, building on successes already achieved in this area.

*Kathmandu, February 2012*

**Rt. Hon. Prime Minister of Nepal**

## DECLARATION OF COMMITMENTS

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### FOR AN ACCELERATED IMPROVEMENT IN MATERNAL AND CHILD NUTRITION IN NEPAL

We, the Nepal Government, UN agencies, development partners and members of civil society and the private sector, meeting today, the XX February 2012, in XXX at the national nutrition seminar, whose objective is to achieve a national consensus for a multi-sectoral action plan for the reduction of chronic malnutrition in Nepal,

Recognizing that chronic malnutrition is the main problem affecting the nutrition of Nepali children and that its resolution requires a multi-sectoral approach,

Concerned that malnutrition is responsible for more than a third of child mortality, and for derailing socio-economic development of the affected families, communities, and ultimately the country, and impacting negatively on achievement of all the Millennium Development Goals,

Recalling and reaffirming the commitment during the World Food Summit, held in Rome in 1996, to reduce the number of undernourished people by 50% by the year 2015,

Recognizing that poverty reduction is a Government priority and that there is a strong link between poverty reduction, food insecurity and nutrition and chronic malnutrition,

Taking into account the opportunities that present themselves, notably: the national political engagement, and cost-effective interventions based on scientific evidence, global initiatives on Scaling Up of Nutrition (SUN), with Nepal having made a commitment to be an 'early riser' SUN country, and the involvement of national and international partners,

Recognizing that the right to adequate food and nutrition is a fundamental human right, We commit ourselves and strive to:

- Contribute to the implementation of actions defined in multi-sectoral nutrition plan of action for the improvement of maternal and child nutrition and the reduction of chronic malnutrition;
- Develop advocacy, communication, and social mobilization actions to raise awareness of the various sectors and the general public, about the significant problem of chronic malnutrition and actions needed to improve maternal and child nutrition accessible to everyone, thus ensuring equity, and facilitating access to information, to promoting behaviour change, with a focus to reach the most marginalized, poorest segments of the population, and taking into account gender-related factors;
- Strengthen the institutional, organization and human resource capacity for the implementation of the plan at all levels and in different sectors linked to nutrition;
- Support the inter-sectoral coordination body at all the key levels (national, district, and VDC) in all its dimensions so that through functional coordination mechanisms are implemented and effective action to improve the nutritional status of women and children, ensuring complementarity and strengthening synergies between the different actors;

- Invest in multi-sectoral nutrition information, knowledge management, surveillance systems, monitoring and devaluation of progress; and
- Mobilize resources nationally and internationally to ensure the large-scale implementation of interventions and nutrition programs.

We, the Nepal Government, UN agencies, development partners and members of civil society and the private sector, by this we approve the content of this "Declaration of Commitment for an Accelerated Improvement in Maternal and Child Nutrition in Nepal."

***Kathmandu, XXX February 2012.***

XXXXX  
National Planning Commission

XXXXX  
Minister for Health and Population

XXXXX  
Minister for Finance

XXXXX  
Minister for Agriculture and Cooperatives

XXXXX  
Minister for Education

XXXXX  
Minister for Physical Planning and Works

XXXXX  
Minister for Local Development

XXXXX  
Minister for Women, Children, & Social Welfare

XXXXX  
Representative – Civil Society

XXXXX  
Representative – Private Sector

XXXXX  
Representative – Development Partners

XXXXX  
Representative – REACH Partners

## ABBREVIATIONS

ADS	AgricultureDevelopmentStrategy
ARI	AcuteRespiratoryInfections
AUSAID	AustralianAgencyforInternationalDevelopment
CBS	CentralBureauofStatistics
CCG	ChildCashGrant
CEDAW	ConventionfortheEliminationofAllFormsofDiscriminationagainstWomen
CMAM	CommunityManagementofAcuteMalnutrition
CRC	ConventionontheRightsoftheChild
CSO	CivilSocietyOrganization
DPMAS	DistrictPovertyMonitoringandAnalysisSystem
CIDA	CanadianAgencyforInternationalDevelopment
DDC	DistrictDevelopmentCommittee
DFID	UnitedKingdomDepartmentforInternationalDevelopment
DHS	DemographicHealthSurvey
ECD	EarlyChildDevelopment
EDPs	ExternalDevelopmentPartners
EU	EuropeanUnion
FAO	FoodandAgricultureOrganization
FFE	FoodforEducation
FSWG	FoodSecurityWorkingGroup
FTF	FeedTheFuture
FCHV	FemaleCommunityHealthVolunteers
FNSP	FoodandNutritionSecurityPlan
GDP	GrossDomesticProduct
GIP	GirlsIncentiveProgramme
GoN	GovernmentofNepal
HKI	HelenKellerInternational
HLNFSSC	High Level Nutrition and Food Security Steering Committee
ICESCR	InternationalCovenantonEconomic,SocialandCulturalRights
IFA	IronFolicAcid
IMAMI	Integrated Management of Acute Malnutrition in Infants
INP	IntegratedNutritionProgramme
IYCF	InfantandYoungChildFeeding
LNS	LancetNutritionSeries
JICA	JapanInternationalCooperationAgency
LSGA	LocalSelfGovernanceAct



MDGs	MillenniumDevelopmentGoals
MI	MicronutrientInitiative
MIYC	Maternal,InfantandYoungChild
MIYCU	Maternal,InfantandYoungChildUnder-nutrition
MNPs	MicronutrientPowders
MoAC	MinistryofAgricultureandCooperatives
MoCS	MinistryofCommerceandSupplies
MoE	MinistryofEducation
MoF	MinistryofFinance
MoHP	MinistryofHealthandPopulation
MoLD	MinistryofLocalDevelopment
MoWCSW	MinistryofWomen,ChildandSocialWelfare
MPPW	MinistryofPhysicalPlanningandWorks
MSNP	Multi-sectoralNutritionPlan
NAGA	NutritionAssessmentandGapAnalysis
NFOs	NutritionFocalOfficers
NGO	Non-GovernmentOrganization
NHSP	NationalHealthSectorProgramme
NLSS	NepalLivingStandardsSurvey
NNG	NepalNutritionGroup
NNSC	NationalNutritionSteeringCommittee
NPC	NationalPlanningCommission
ODF	OpenDefectionFree
REACH	RenewedEffortsAgainstChildHungerandUnder-Nutrition
SAARC	SouthAsianAssociationforRegionalCooperation
SAFANSI	TheSouthAsiaFoodandNutritionSecurityInitiative
SCF	SavetheChildrenFund
SUN	Scaling-UpNutrition
TYP	Three-YearPlan
UNICEF	UnitedNationsChildren’sFund
UNSCN	UnitedNationsStandingCommitteeonNutrition
USAID	UnitedStatesAgencyforInternationalDevelopment
VDC	VillageDevelopmentCommittee
WB	TheWorldBank
WDO	WomenDevelopmentOfficer
WFP	WorldFoodProgramme
WHO	WorldHealthOrganization

## EXECUTIVE SUMMARY

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Forty-one percent of children in Nepal suffer from chronic malnutrition (Preliminary DHS Report, 2011). The process of stunting occurs between the conception period and two years of age, and is irreversible afterwards. Furthermore, the population of Nepal, especially the most vulnerable—women and children, are affected by all the major micronutrient deficiencies. This scourge of malnutrition increases risk of mortality in the early stages of infancy and childhood, impairs cognitive function of those who survive, hindering efforts to enhance national social and economic development and to attain all the Millennium Development Goals (MDGs) from 1 to 6. The cost of mineral and micronutrient deficiencies alone in Nepal is estimated at 2-3% of GDP (from US\$250 to 375 million) annually (World Bank, 2011). Furthermore, for each baby born with low birth weight that survives (about 100 thousand a year), the lifetime losses in earnings are conservatively estimated to amount to at least US\$500 (Alderman and Behrman, 2006) leading to the perpetuation of intergenerational poverty.

The immediate causes of chronic malnutrition in Nepal include poor feeding and care practices, insufficient nutrient intake, high rate of infection and teenage pregnancy. Only one third of babies are initiated with breastfeeding, though 70% are exclusively breastfed at 6 months, only 65% are introduced to complementary foods after 6 months; most importantly complementary feeding is infrequent, and inadequate in terms of quality, quantity and safety. A quarter of mothers give birth before the age of eighteen. Then, they are often involved in heavy workload including farming immediately after delivery, plus a quarter of them smoke that account for 30% low birth weight in 2006, while less than a quarter were provided with any quality animal protein foods or foods made with oil or fat they before (DHS, 2006).

Maternal and infant infections are very common; intestinal parasites constitute one of the major public health problems; prevalence of fevers (19%) are as common as diarrheal disease (14%), while ARI is affecting 5% of children, all causing young children's deaths and malnourishment (Preliminary DHS Report, 2011).

With regard to the underlying causes of chronic malnutrition, there have been some encouraging improvements over the years towards reducing poverty levels in Nepal, but 25% of the population is still below poverty line (NLSS, 2011). Plus, ensuring food security for an estimated 3.5 million (Initiative on Soaring Food Prices—

FAO) of the population in food deficit areas throughout the year is an uphill task. Access to health services have improved including child immunization, contraceptives prevalence rates, maternal care practices—

both antenatal and postnatal. But, there is still a wide gap in sanitation services with half the population still defecating in the open. About half of the population lives in single roomed dwellings with a mud floor and an open fire for cooking and heating. Regarding the basic causes, there have also been significant improvements in infrastructure including roads, schools and health centres. But, there is increasing inequity. Some of the discriminatory and exclusionary practices based on gender, caste, class, religion, ethnicity or regions persist but development actors and agencies have significantly improved their orientation on social inclusion and gender in recent years.

The 2009 NAGA outlined the key recommendations to step up progress on nutrition within the country, with a call to establish the national nutrition architecture and to mobilize all the key sectors to tackle the prevailing high rates of malnutrition in a sustained manner through a multi-sectoral approach. For that reason, the National Planning Commission (NPC) revitalized the national nutrition steering committee. The National Nutrition Seminar was held in October 2010, where the need for a multi-

sectoral nutrition plan was reiterated, and a technical working group to oversee the development of the plan was formed by the NPC. As of May 2011, the process of meetings of reference groups and sectoral rev

iewswasinitiatedandcontinuedthroughthemonthsofJuneandJuly,leadingtothedevelopmentofthis initialmulti-sectoralplan.Sectorreviewsonwhichtheplanwasbasedweretheresultsofaveryintenseperiodofconsultationanddeliberationinvolvingthereferencegroupsforeachsector.Theselectedsectorinterventions,costingwereundertakeninAugustandSeptember.Duringsubsequentseriesofmeetingswiththerespectivesectoralteams,prioritizationexercisewasundertakentofinalizethecostingandtodevelop amoreddetailedplanofaction.Finally,themonitoringandevaluationframeworkwasdevelopedinOctober.Thefinaldocumentincludesboththecosts,detailedplanofaction,institutionalarrangements,and monitoringandevaluationframework.

The longer-term vision of the multi-sectoral nutrition plan, over the next ten years, is to embark the country towards significantly reducing chronic malnutrition to ensure that it no longer becomes an impeding factor to enhance human capital and for overall socio-economic development. **The goal, over the next five years, is to improve maternal and child nutrition, which will result in the reduction of Maternal Infant and Young Child (MIYC) under-nutrition, in terms of maternal BMI and child stunting, by one third.** The main purpose is to strengthen capacity of the NPC and the key Ministries to promote and steer the multi-sectoral nutrition programme for improved maternal and child nutrition at all the key levels of society.

### **The key outcomes and outputs (results) of the MSNP**

MSNP will contribute towards attaining its long-term vision and mid-term goal by achieving three major Outcomes:

*Outcome 1:* Policies, plans and multi-sectoral coordination improved at national and local levels

*Outcome 2:* Practices that promote optimal use of nutrition 'specific' and nutrition 'sensitive' services improved, leading to enhanced maternal and child nutritional status

*Outcome 3:* Strengthened capacity of central and local governments on nutrition to provide basic services in an inclusive and equitable manner.

The plan focuses on the narrow window of growth falter, with an urgent set of essential interventions, and will complement other relevant sectoral policies and strategies, such as the health sector's National Nutrition Policy and Strategy (2004) and agriculture sector's upcoming Food and Nutrition Security Plan (FNSP) as part of Agriculture Development Strategy (ADS).

The MSNP has identified eight outputs (results) with a set of indicative activities. Outputs 1 and 2 will contribute towards achievement of Outcome 1, outputs 3-6 will help attain Outcome 2, and outputs 7-8 contribute towards attaining outcome 3.

**Output 1:** Policies and plans updated/reviewed to incorporate a core set of nutrition specific indicators at national and sub-national levels. NPC and sector ministries will be responsible to attain this result and carry out the following indicative activities:

1.1 Raise nutrition profile among sectoral Ministries;

1.2

Advocate with Ministries for prioritizing nutrition in their plan and for including core nutrition specific indicators;

- 1.3 Update National Nutrition Policy and Strategy, including Monitoring and Evaluation (M&E) framework in line with the MSNP;
- 1.4 Incorporate nutrition in the national sectoral plan, including nutrition specific M&E framework;
- 1.5 Incorporate nutrition aspects in local plans and planning process, including nutrition specific M&E framework.

**Output 2.0:** *Multi-sectoral coordination mechanisms functional at national and sub-national levels.* NPC and local bodies will be responsible to attain this result and carry out the following indicative activities:

- 2.1 Establish/strengthen secretariat for supporting the nutrition and food security initiatives within the NPC;
- 2.2 Establish effective communication to improve coordination; and
- 2.3 Form multi-sectoral coordination committees at local level.

**Output 3:** *Maternal and child nutritional care service utilization improved, especially among the unreached and poor segment of the society.* The health sector will be responsible to attain this result and carry out the following indicative activities:

- 3.1 Implement/scale up maternal infant and young child feeding through a comprehensive approach;
- 3.2 Maintain/expand programmes to improve maternal infant and young child micronutrient status, with a particular focus on the hard to reach population groups and the most affected districts;
- 3.3 Scale-up and manage infant and child severe acute malnutrition; and
- 3.4 Update health sector nutrition related acts, regulations, policies, strategies, and standards
- 3.5 Institutional strengthening of the health sector

**Output 4:** *Adolescent girls' parental education, life-skills and nutrition status enhanced.* The education sector will be responsible to attain this result and carry out the following indicative activities:

- 4.1 Nutrition integration into like-skills education to adolescent girls, with a focus on improving maternal and child nutrition, and reduction of chronic malnutrition (create an enabling environment);
- 4.2 Raise adolescent girls' knowledge and skills on reduction of chronic malnutrition;
- 4.3 Prepare/update resource materials on parenting education for improved maternal and child care and feeding practices;
- 4.4 Organise programmes to enhance parental knowledge on maternal and child care and feeding practices;
- 4.5 Develop mid-day meal to adolescent girls (grades 5 to 8); and

- 4.6 Provide nutritional support to adolescent girls (iron/folic acid with de-worming to all and mid-day meals in the targeted areas) to increase their educational participation and performance (grades 5-8).

**Output 5:** *Diarrheal diseases and ARI episodes reduced among young mothers, adolescent girls, infants and young children.* The physical planning and works sector will be responsible to attain this result and carry out the following indicative activities

- 5.1 Organize promotional campaigns to increase practices on hand washing with soap at critical times especially among adolescents, and mothers with infants and young children;
- 5.2 Conduct Open Defecation Free campaigns, with a particular focus on the most affected districts; and
- 5.3 Raise awareness on water safety plan and use of safe water at the point of use, with a particular focus on the most affected areas.

**Output 6:** *Availability and consumption of appropriate foods (in terms of quality, quantity, frequency and safety) enhanced and women's workload reduced.* The Agriculture, environment and local development sectors will be responsible to attain this result and carry out the following indicative activities:

- 6.1 Provide targeted support to make MN rich food, including animal source foods, available at household and community levels;
- 6.2 Recipedevelopment and promotion of MN rich minor/indigenous crops;
- 6.3 Link up programs to increase income and consumption of MN rich foods among adolescent girls, pregnant and lactating mothers with children less than 3 years age from lowest quintile; and
- 6.4 Provide support for clean and cheap energy to reduce women's workload; and
- 6.5 Revise existing child cash grants mechanism (from pregnancy to U5 year children) to reduce maternal malnutrition and child stunting.

**Output 7:** *Capacity of national and sub-national levels enhanced to provide appropriate support to improve maternal and child nutrition.* NPC, health, education, physical planning and works, agriculture and local development sectors will be responsible to attain this result and carry out the following indicative activities:

- 7.1 Build/facilitate for staff capacity development at central and local level;
- 7.2 Carry out organisation and management assessment of these sectors for organisational strengthening;
- 7.3 Establish uniform and results based reporting system;
- 7.4 Review indicators in Poverty Monitoring and Analysis System (PMAS) and DPMASto incorporate MSNP key indicators;
- 7.5 Carry out routine and joint sectoral monitoring of implementation;
- 7.6 Establish monitoring framework and mechanisms at local levels (DDC and other line agencies); and

7.7 Allocate institutional responsibilities for nutrition at all levels.

**Output 8:** Multi-sectoral nutrition information updated and linked both at national and sub-national levels. NPC, health, education, physical planning and works, agriculture and local development sectors will be responsible to attain this result and carry out the following indicative activities:

8.1

Link/Update nutrition information at central level (PMAS, HMIS, EMIS, WASH, Agriculture and Local Development); and

8.2

Link/update nutrition information in DPMA at local levels DDC, municipality; and health, education, WASH, agriculture and NGO.

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# PART I

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## 1 INTRODUCTION

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### 1.1 BACKGROUND

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The year of 1956 marked the beginning of planned development in Nepal. From the very outset the main thrust of national development policies and plans has remained on the development and expansion of basic physical infrastructure and social services. Around 70% of development budget funded under external aid programs was invested in these core areas. Development partners have played a key role in the process of policy and plan development which has largely tended to follow the prevailing global paradigms and practices. Keeping with the global trends, the development paradigm prioritized growth over redistribution. It assumed that growth will subsequently trickle down to uplift the lives of the downtrodden. Planning became a highly centralized process that subsumed all local forms of planning processes and practices. It was in the Sixth Five Year Plan (1980-85) when poverty alleviation, for the first time, was mentioned as one of the goals of development. However, it could not go any further to develop the links between the goal and the planned activities/programs. The Eighth Plan (1992-97), was the first real attempt to give explicit emphasis on poverty alleviation. The Ninth Plan (1997-2002) and the Tenth Plan (2002-2007) prioritized poverty alleviation as the overarching goal of development. Nutrition and nutrition related indicators were explicitly included in the Three Year Interim Plan (2007-10). The current Three year Plan (2010-13) has included nutrition as a chapter under Health and Nutrition for the first time with emphasis in nutrition under agriculture, labour, water and sanitation, education, forest, women and social welfare sector.

Over the last five decades Nepal's development experience has been mixed. It has made tremendous progress in many areas and has seen limited advances in others. Important achievements have been made in road transport, communications, education, health, and drinking water sectors. Many of the socio-economic indicators have improved. There has been improvement in poverty situation. Poverty has reduced from 42% to 31% in the decade up to 2004 and to 25% in 2011 (NLSS, 2011). Medical and environmental services have improved, with nearly universal coverage of child immunization and clean water and increased contraceptive prevalence rates among women of reproductive age (about 50%). About three quarters of mothers have access to antenatal care, and nearly a half of deliveries are attended by trained

ned birth attendants. However, the performances of agriculture, manufacturing and trade sectors have lagged behind. Nepal once a food surplus country now has been relegated as a food deficit one. Nearly half of the population is still without adequate food provision while 10% confront high food insecurity situation. Sanitation services are still inadequate covering about half of the population. About half of the population lives in single roomed dwellings with a mud floor and an open fire for cooking and heating.

One critical area in which past development efforts have made far less impact than desired is chronic under-nutrition, which is threatening to derail national social and economic development and achievement of the MDGs. To this end, the Government of Nepal started work on scaling up nutrition back in 2009 when it carried out the Nutrition Assessment and Gap Analysis (NAGA)<sup>1</sup>. The development of a multi-sectoral plan of action to accelerate the reduction of maternal and child undernutrition was one of the principal NAGA recommendations.

The Government of Nepal (GoN) has developed this multi-sectoral nutrition plan to speed up improvements in nutrition profile of the country and people. This is expected to be instrumental not only in achieving MDGs and other national and international commitments of the government but also in formation of healthy and competitive human capital and breaking the chain of intergenerational poverty in the long-run.

## 1.2 CURRENT SITUATION AND ANALYSIS OF CASUALTY<sup>2</sup>

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Nepal needs to make significant strides in improving the situation of nutrition. Nepal confronts various forms of nutritional problems ranging from deficits in energy intake and imbalances in consumption of specific macro and micronutrients. In the past years, only inadequacy of dietary intake or losses was considered to be a problem. However, today the problem of excess intake is also surfacing with changing dietary patterns. Nepal is among the ten countries of the world with the highest stunting prevalence, a measure of chronic under-nutrition, and one of the top twenty countries with the largest number of stunted children (UNICEF, 2009). This problem affects 41% of its preschool children (DHS Preliminary report, 2011). The consequences of stunting are profound, irreversible and span across the life-course; all too often the cycle continues for their children. Under-nutrition contributes to more than 1/3rd of the child mortality; children who survive under-nutrition are most likely to lead a diminished life due to impaired brain and physical development, and a lower economic productivity and increased risk of nutrition related chronic diseases later in life. The cost of mineral and micronutrient deficiencies alone in Nepal is estimated at 2-3% of GDP (from US\$250 to 375 million) annually (World Bank, 2011). Furthermore, for each baby born with low birth weight that survives (about 100 thousand a year), the lifetime losses in earnings are conservatively estimated to amount to at least US\$500 (Alderman and Behrman, 2006) leading to the perpetuation of intergenerational poverty.

The process of stunting in Nepal begins right from the conception and leading to inadequate foetal as well as infant and young child growth. Around a quarter of babies are born with low birth weight (DHS, 2006), and after two years of age, four out of ten children are stunted (DHS Preliminary report, 2011). Maternal micronutrient status has somewhat improved during the last decade, with anaemia rates being halved largely because of increased coverage of iron folic acid supplements as well as deworming during pregnancy. The coverage of iodized salt has also improved (80% of households now have access to adequately iodized salt) and is contributing to the improved birth weight. However, a quarter

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<sup>1</sup>Pokharel RK, Houston R, Harvey P, Bishwakarma R, Adhikari J, Pani KD, Gartoula R. 2010. Nepal Nutrition Assessment and Gap Analysis. Kathmandu: MOHP

<sup>2</sup>See Annex I for more detailed treatment on the current nutrition situation and causal analysis

of mothers are still either undernourished or too thin (DHS 2006) and 35% are anaemic (DHS preliminary report, 2011). Meanwhile, micronutrient status of infants and young children has improved on account of increased coverage of vitamin A supplements, deworming and iodized salt. However, anaemia remains a critical problem with 46% of under-five children still being anaemic (DHS Preliminary report, 2011.)

At the immediate level of causality infant and young child feeding practices are far from optimal. Only a third of infants are initiated to breastfeeding within one hour of birth (DHS, 2006),

70% are exclusively breastfed during the first six months, and only 65% are provided with appropriate complementary foods at six months (DHS Preliminary report, 2011). Teenage marriages and pregnancies are common. The maternal care practices are very poor and a quarter of mothers give birth before the age of eighteen. In terms of both pre-natal and post-natal care, mothers are ill-provided for. They are forced to be involved in household chores including farming immediately after delivery. A quarter of them smoke that accounted for 30% low birth weight in 2006 (source: DHS). As for maternal feeding practices, the 2006 DHS also found that less than a quarter of mothers were provided with any quality animal protein foods or food made with oil or fat the day before. Maternal and infant infections are very common and intestinal parasites constitute one of the major public health problems. Prevalence of fevers (19%) are as common as diarrhoeal disease (14%), while ARI is affecting 5% of children, all causing young children's deaths and malnourishment (DHS Preliminary Report, 2011). The fact that episodes of moderate and severe Acute Respiratory Infections (ARI) increase with increases in the level of exposure to domestic smoke pollution suggest it to be an important preventable risk factor of ARI. Although the prevalence of ARI, fevers and diarrhoea in young children has decreased over the last decade, the management of diarrhoea is still a challenge.

At the underlying level of causality, as indicated in section 1.1, there have been some encouraging improvements over the years. Poverty has been reduced and Nepal is on the track of achieving MDG1 (Target 1. A which calls for countries to reduce by half the proportion of people living on less than a dollar a day). However, ensuring food security for an estimated 3.5 million (Initiative on Soaring Food Prices – FAO) of the population in food deficit areas throughout the year is still an uphill task. Health services have improved including child immunization, contraceptive prevalence rates, maternal care practices – both antenatal and postnatal. However, there is still a wide gap in sanitation services with half the population still defecating in the open. About half of the population lives in single roomed dwellings with a mud floor and an open fire for cooking and heating.

At the basic level of causality also there have been impressive improvements in infrastructure including roads, schools and health centres. Despite occasional deadlocks and setbacks, the political system shows some signs of maturity as does the system of governance. Some of the discriminatory and exclusionary practices based on gender, caste, class, religion, ethnicity or regions persist but development agencies have significantly improved their orientation on social inclusion and gender in recent years. In terms of natural resources Nepal has considerable land and water availability, although they are poorly managed leading to poor agricultural land and food productivity. Floods are endemic and the soil conservation faces many challenges.

### 1.3 POLICY CONTEXT

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The Government is committed to achieve its development objectives set out by the Constitution of Nepal, Three-year Plans (TYPs) and the MDGs. Economic growth, employment promotion, poverty reduction, post conflict reconstruction and rehabilitation, and socioeconomic transformation are the key thrust of the government. Similarly, human development has consistently remained one of the priorities of the government. The current TYP aims at reducing the rates of infant, child, and maternal mortality through prov



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effective interventions. Key nutrition actions have been reflected in the plan. GoN is also in the process of developing an overarching national framework of social protection which proposes to universalize child protection grant (which is meant for children's nutrition) and expand the outreach of maternal services. Strategies and plans of health and agriculture sectors give emphasis on nutrition and food security. The government has already put in place National Nutrition Policy and Strategy 2004.

Government of Nepal has implemented School Health and Nutrition Strategy, 2006 with the objective to guide the interested organization by providing information on how to conduct programs, who, when and in what quality the program should be implemented for better implementation of School Health and Nutrition program. The strategy has clearly drawn lines on the sectoral roles, responsibilities, work and rights of each agency. To achieve the program goals and objectives, the strategy has also clearly pointed out the group and individual efforts of the organizations, getting policy support and effective mobilization of resources.

The government, in many cases with support of development partners, is implementing a number of programs that could impact on nutrition. These range from direct nutrition 'specific' programmes such as micronutrient supplements to children under five, to women during pregnancy and lactation, as well as micronutrient fortification - salt iodization, flour fortification, awareness raising and behaviour change communication on optimal infant and young child feeding, management of severe acute malnutrition, to indirect nutrition 'sensitive' programmes such as direct cash and in-kind transfers, including child protection grant, transportation subsidies for food, school feeding program, and parental education among others. They are being implemented by various Ministries, such as the Ministry of Health and Population (MoHP), Ministry of Education (MoE), Ministry of Local Development (MoLD), Ministry of Agriculture and Cooperative (MoAC) and Ministry of Commerce and Supplies (MoCS.)

The GoN has expressed strong commitment to address the complex set of determining factors for improving nutritional status through a multi-sectoral approach. Nutrition Assessment and Gap Analysis (NAGA) conducted in 2009 by GoN provide a impetus to develop a multi-sectoral Nutrition Action Plan for the next five years. NAGA recommends nutritional interventions in health, agriculture, education, local development, gender, social welfare, and finance sectors (2009). The National Nutrition Steering Committee (NNSC) was reconvened under the umbrella of National Planning Commission (NPC) and nutrition focal officers were redesignated in various ministries and line agencies. In 2011, the scope of NNSC was further broadened by expanding it into the High Level Nutrition and Food Security Steering Committee (HLNFSSC) under the chairpersonship of the Vice Chair of NPC. The committee assumes overall responsibility in implementing MSNP. The role and functions of HLNFSSC are outlined under the chapter on Management Structure.

Development partners remain committed in their support and their internal coordination in the area of nutrition has also improved. In 2010 Nepal Nutrition Group (NNG) was formed comprising of donors and development partners working in the field of nutrition. Similarly, a separate technical working group on food security was also formalized in 2011 consisting of representations from different development partners. Both the groups continue to meet every month and joint meetings between the two groups are also held at least every quarter.

Internationally, GoN is a party to various declarations and instruments such as Convention of the Rights of the Child (CRC), Convention on the Elimination of all Forms of Discrimination Against Women (CEDAW), MDGs, SUN Initiative and International Covenant on Economic, Social and Cultural Rights (ICESCR). At the regional level, Nepal is a party to South Asian Association for Regional Cooperation (SAARC) Devel

opment Goals and South Asian Regional Nutrition Strategy. All of these declarations and conventions require the government to ensure survival and development needs of women and children to which GoN is fully committed and accountable for. Particularly, the government is making efforts to achieve MDGs which have a very strong nutrition component. The government has remained effortful to tackle the issue of nutrition from multi-sectoral perspectives so as to contribute to broader development goals. This multi-sectoral nutrition action plan has been designed against this policy backdrop with extensive participation of all stakeholders involved in nutrition.

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#### 1.4 GLOBAL INITIATIVES ON NUTRITION

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Over the years, there has been increased awareness globally towards the importance of nutrition as a means to a healthy and productive life as well as to break intergenerational poverty. Evidence shows that hunger and under-nutrition interferes with physical and mental development of a child. Foetal life and infancy are the phases of rapid growth and development which are critical for human capital. They also highlight the association between health and nutrition status of mother to their child. The first International Conference on Nutrition, held in Rome in 1992, adopted a World Declaration and Plan of Action which underlined the need to eliminate or reduce substantially widespread chronic hunger and famine, undernutrition, especially among children, women and the aged. It highlighted the need to eliminate or reduce micronutrient deficiencies, particularly iron, iodine and vitamin A deficiencies, diet-related communicable and non-communicable diseases, and to promote optimal breastfeeding, safe drinking water as well as hygiene and sanitation. It also committed governments to prepare National Plan of Action for Nutrition with attainable goals and measurable targets. Global nutrition movement experienced its biggest surge through MDGs which contain three goals (MDG 1, 4 and 5) having strong association with nutrition. Accordingly, for achieving MDG targets the profile of nutrition had to be raised higher on national development agenda.

At the global level a renewed impetus to act on nutrition is now gathering momentum through a process of dialogue called Scaling up Nutrition (SUN) (Nabarro, 2010). The SUN Framework has been endorsed by over 100 international development institutions working in the field of nutrition including UNICEF, WFP, FAO, WHO, and the World Bank. It was the result of increasing realization of the fact that development funding for maternal and child undernutrition has been far too small, especially in view of the negative consequences it brings in terms of mortality, morbidity and for human capital development (Bhutta et al. 2008). It was also realized that taking to scale a package of evidence based high impact nutrition interventions will not only prove to be a very cost effective over the long run, but will also help achieve most of the MDGs.

That is why at the World Health Assembly 2010 3 all member states were urged to increase political commitments in order to prevent and reduce malnutrition in all its forms and to scale up interventions to improve infant and young child nutrition. The SUN framework established a set of basic principles for guiding the scaling up. These principles emphasized on: 1) sharply scaling support for nutrition programmes and capacity development; 2) adhering to Paris-Accra principles of Aid Effectiveness; 3) mobilizing key stakeholders in an inclusive approach to country ownership; 4) using the “three ones” (one agreed framework, one national coordinating body, and one national monitoring and evaluation system); 5) developing strong prioritized country strategies; 6) drawing support from related international initiatives; 7) paying attention to the special needs of fragile states; 8) support building the evidence base; and 9) supporting advocacy and political mobilization for addressing maternal and child undernutrition.

The SUN Framework strongly advocates for the adoption of a multi-sectoral approach, arguing that the two essentially complementary approaches, i.e. nutrition specific and nutrition sensitive, both need scaling up. However, the two approaches to stunting reduction are very different in the way they have to be operationalized and scaled up. The "nutrition specific" interventions can largely be scaled up through the health sector as these interventions focus on the window of growth failure (i.e. from conception to 2 years of age) and fall under the domain of the health sector. These nutrition specific interventions (i.e. micronutrient supplementation, infections management and control, nutrition education/behaviour change packages to prevent under-nutrition, and management of acute malnutrition) are aimed at the individual level of causality, essentially at mothers of young children. Scaling up of such interventions can be done with a greater pace as the health sector can singularly decide and act upon them. Nevertheless, this necessitates significant capacity enhancement as well as improved coordination across different programmes within the health sector.

On the other hand, nutrition sensitive interventions require different approaches. These interventions are largely aimed at the underlying level of causality, which is at the community or family level, and are early on in the domain of non-health sectors. Improving the access to sanitation for example, lies with the Ministry of Physical Planning and Works (MPPW). Improving access to adequate foods (in terms of quality, quantity and safety) is essentially the collective responsibility of MoAC, MoLD, MoHP and MoCS. More long-lasting behaviour change to try to prevent or reduce growth faltering of the upcoming generation lies with the MoE. These 'indirect' nutrition interventions are not specifically tailored to impact on the window of growth faltering; however, they are vital for improvements in targeting and complementary activities to ensure impact. These non-health sectors may have little "nutrition" capacity and might not see their role in nutrition as a priority. Taking these different sectoral approaches to scale in a coordinated way will demand considerable energy and technical capacity at the local level. This is the potential Achilles Heel of multi-sectoral programmes, as it takes considerable time to create such capacity, which in most countries with a large stunting problem rarely exists (Nishida et al, 2009.)

## 1.5 SUMMARY OF SECTOR REVIEWS<sup>3</sup>

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National Nutrition Policy and Strategy 2004 (updated 2008) developed and implemented by MoHP is one of the main policy documents which have guided the nutrition interventions in the health sector. Endorsement and funding of these policies and programmes can be credited for the success achieved by Nepal in the fields of micronutrient nutritional status. However, a realization that nutrition specific interventions are unlikely to improve nutritional status prompted the government to analyse the determinant of nutritional status in order to develop a more effective policy and strategy. An exercise initiated by National Planning Commission identified the strategies to improve nutrition through "nutrition specific" and long term nutrition sensitive interventions. While, MoHP was already implementing nutrition sensitive interventions and showing remarkable progress in improving micronutrient status, there was a absence of mechanisms to implement the nutrition specific interventions. Therefore, MoHP, in collaboration with the external development partners, conducted a Nutrition Assessment and Gap Analysis which recommended for nutrition architecture to promote multi-sectoral coordination and collaboration between agriculture, education, WASH, local governance and health.

Nepal Health Sector Programme 2010-2015 (NHSP II) has indicated as a special priority for nutrition, and alongside NAGA, it has also emphasized

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<sup>3</sup>The more detailed summaries of the sector reviews are included in the volume III of the document.

the need for a multi-sectoral approach in nutrition. A nutrition review of NHSP II in 2011 recommended, based on the latest global evidence (Lancet Nutrition Series, SUN) and country level evidence on what works, three sets of essential nutrition interventions that should be: (i) maintained/strengthened (vitamin A supplementation and deworming for under-fives, diarrhoea treatment with zinc, iron folic acid, deworming and vitamin A for pregnant and post-partum women, and salt iodization) (ii) expanded or scaled up (infant and young child feeding and hand washing counselling, micro-nutrient powder to children of 6-23 months, integrated management of severe acute malnutrition, roller mill flour fortification) and (iii) evaluated further (such as interventions to improve maternal nutrition, small mill flour fortification, prevention and treatment of moderate acute malnutrition). The multi-sectoral nutrition plan includes the first two sets of interventions – those are already being implemented at scale and would need to be maintained and further strengthened and those that are ready for scale-up implementation.

Education sector reviews show that nutrition features in many aspects of the Ministry of Education (MoE) portfolio. The education sector can benefit from stunting reduction as it contributes to cognitive function and school performance (Pollitt, et al, 1995, Maluccio, 2006). The sector has immense potential to improve the nutritional knowledge and behaviour of the future generation. Increasing education of the mother translates into better nutritional status of the child (Sembwa et al, 2008, Frosta, 2005). Education also can be effective in reducing teenage pregnancy, improving the nutritional status of adolescents, and increasing girls' participation in school (Viret et al, 2008, Bobadilla et al, 1994, Gelli, 2007, Jain and Shah, 2005, Bundy et al, 2009, Studdert et al, 2004). In Nepal the MoE with support from WFP has implemented Food for Education (FFE) programme and Girls Incentive Programme (GIP) in areas with high levels of food insecurity, poor maternal and child health indicators, and large gender disparities in primary school enrolment. The MoE together with MoHP is also supporting school health and nutrition programme with the support of Japan International Cooperation Agency (JICA) and other development partners. These programmes follow three models: food-based (take home ration) and cash-based which have been successful in increasing girls' enrolment and attendance rate (WFP, 2005), and improving access to information and knowledge on nutrition as well as access to nutrition services through schools (School Health and Nutrition Strategy, 2006). The MoE contribution to the multi-sectoral nutrition plan can focus among other on improving adolescent girl's education, life skills and nutrition.

Water and sanitation sector review shows a strong association between safe drinking water, sanitation practices and under-nutrition. Diarrhoea is one of the main reasons of child mortality in Nepal. Furthermore, not only does diarrhoea impair physical growth in terms of weight and height gains, malnourished children have a greater incidence, longer duration, and increased severity of diarrheal illnesses (Guerrant et al, 1992). While access to improved water source has improved greatly in Nepal reaching near 90%, the majority of the population is still defecating in the open air. GoN has set universal target to achieve 100% access to sanitation facilities by 2017. Department of Water Supply and Sewerage (DWSS) of Ministry of Physical Planning and Works (MPPW) have adopted a new approach called "Community Led Total Behaviour Change in Hygiene and Sanitation" (CLTBCHS). This approach focuses on five key hygiene behaviours: (i) hand washing with cleaning agent at four critical times; (ii) safe disposal of faeces; (iii) safe handling and treatment of drinking water; (iv) regular nail cutting, bathing, clothes washing, teeth brushing; and (v) waste management. The government's Hygiene and Sanitation Master Plan 2010 aims to promote commitment, advocacy and capacity building at district and VDC levels.

Agriculture sector review shows that in Nepal the association between food availability and nutritional status at the district level is not very strong with the exception of some districts (HKI, 2010). Quality of food is

as important a quantity for the improvement in nutritional status. A cross-country analysis of DHS surveys showed an association between child dietary diversity and stunting independent of socioeconomic factors (Arimond, 2004, UNSCN, 2010, Rao et al., 2001). In Nepal around 80% of domestic energy needs are met by forest thus exerting immense pressure on climate and environment. Traditional cooking stoves and hearths are very inefficient and exacerbate acute respiratory infections. Exposure to smoke during pregnancy is associated with lower birth weight (Pope et al., 2010). Some progress has been made in developing Improved Cooking Stove (ICS). The biogas stoves are attractive though fiscal incentives would be required to impact the poor. The agriculture sector can: (i) increase the availability of quality food through homestead food and livestock production; (ii) increase the income of poorer women through credit incentives; (iii) promote increased consumption of micronutrient rich foods; (iv) reduce the workload of women and provide them with a healthy and efficient energy; and (v) develop the capacity of the sector and strengthen linkages with other sectors (such as environment).

Local governance is a key sector that can significantly contribute to upscaling nutrition. MoL is responsible for planning, implementing and monitoring local governance policies. Local Self Governance Act (LSGA 1999) has empowered local bodies with substantive powers and resources for local level planning and programming. A number of functions of health, agriculture and education are devolved to local level. Social mobilization is one of the programme components where nutrition could be leveraged. They are also involved in the administration of a number of cash transfer/social protection measures. Internationally, cash transfer has increasingly been popular as a measure for improving nutrition outcomes (Skoufias et al., 2010, Block et al., 2004, Manley et al., 2011, Hodinott and Bassett, 2009). Sector reviews suggest that MoL in Nepal can focus on five strategies to enhance nutrition agenda: (i) integration of nutrition in the design, implementation and monitoring of local governance strategies and programmes; (ii) mobilize local resources and coordinate different sectors for tackling chronic under-nutrition; (iii) explore ways to use social protection interventions for the reduction of stunting; (iv) strengthen collaboration between local bodies; (v) improved progress tracking of multi-sectoral nutrition interventions through District Poverty Monitoring and Analysis System (DPMAS.)

Ministry of Women, Child and Social Welfare (MOWCSW) is a focal ministry for the policy, planning, programming of overall development and coordination of all activities related to women, children and social welfare including senior citizens, orphans, helpless women and disabled and handicapped people.

The MOWCSW has networks in all 75 districts i.e. Women Development Office (WDO). Child Welfare Committees are functional at central and district level i.e. Central Child Welfare Committee at central level and District Child Welfare Committee at district level. The district committee is chaired by the Chief District Officer and Member Secretary is the WDO. Representation of the WDO in the district and municipal coordination committee will be pertinent to coordinate nutrition activities with the District Child Welfare Committee.

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## 1.6 KEY CHALLENGES AND CONSTRAINTS

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Sector reviews also show a number of challenges and constraints on the way of upscaling nutrition and implementation of multi-sectoral nutrition plan. In the first place, Nepal is one of the least developed countries in the world, ranking 138th out of 169 countries in terms of HDI, and with lowest per capita GDP in South Asia. The decade long armed conflicts significantly impaired its economic development. The painful political transition following the comprehensive peace agreement in 2006 continues to pose a threat to economic growth prospects. Managing political transition is, therefore, one of the key challenges facing the country. Secondly, there is the uncertainty surrounding the process of decentralization which is the key to developing multi-sectoral approaches. The LSGA 1999 transferred substantive authority and responsibility for serviced

elivery to district and lower jurisdictions. The act has still to be properly implemented as many sectors still are not working in devolved fashion. Since the enactment of the Act, the country has been undergoing political transition. The terms for locally elected political representatives have expired for long and there could be no local election to bring new political representatives to the office. Civil servants are running local bodies at district and village levels. This, among other things, has hampered downward accountability of the local governance system. Though there are multiparty mechanisms in place to provide political direction, they have not been effective in the absence of accountability mechanisms. There are also frequent reports of abuse and misappropriation of funds.

Thirdly, to identify just a few interventions in each sector to impact on the window of growth faltering is a so-called challenge. Most of the multi-sectoral plans from the last few decades have been very broad in terms of their objectives and have proposed too many measures and actions in each sector. They have lacked thrust areas and focus. Consequently, there was always a problem of downstream implementation. To ensure that mainstreaming efforts are effective it is necessary that strategic entry points be identified, prioritized in all relevant sectors that are likely to yield high impact with less effort and investment.

Fourthly, there are many sectors within the government competing for the limited available resources. Therefore, it is necessary to ensure political commitment at the highest level of government. At this point in time the issue of "nutrition" has gathered enormous political attention and interest in Nepal. Partly this momentum can be attributed to the SUN movement and partly to the increasing awareness on the part of government and other stakeholders to the critical importance of nutrition issue. The GoN was encouraged by many events in which Nepal was singled out as a success story in scaling up micronutrient interventions. This has helped to augment political commitment. Recent Prime Ministers themselves have raised the nutrition issue at international conferences such as the one for Least Developed Countries in Istanbul and the UN in New York. However, it would be necessary to mobilize additional resources from development partners, local government and community sectors for the improvement of nutrition. Nepal has been identified as one of the 18 (and one of the three in Asia) "early riser" countries by the SUN movement and is receiving substantial support from the development partners. It is expected that political environment will witness progressive improvement. However, the role of development partners' support in terms of funding and capacity building during the first few years is visualized to be substantial which the government will subsequently take over through growth and appropriate institutionalization.

Fifthly, ensuring coordination, complementarities and synergies among different interventions across the sectors is also an uphill task. This is a generic problem of Nepal's prevalent governance and administration system. Unless some effective mechanism is put in place to enhance coordination and consolidation of nutrition sector programmes, loosely run sectoral programmes with poor mutual linkages will be less efficient in terms of resource use and will have weak impact on nutritional outcomes.

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## 1.7 CAPACITY GAPS AND OPPORTUNITIES

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Modest capacity of all nutrition related staff and institutions constitute a real challenge. There are very few trained public health nutritionists to manage and deliver the scaled up package of nutrition interventions. One possible avenue to address scaling up challenge within the health sector could be adding up nutrition related responsibilities and capabilities to existing health staff. But this will probably not be sufficient as the nutrition programme management burden is commonly shouldered by the immunization officer who is not equipped and adequately supported to manage the scaled up package of 13 or more interventions as per the Lancet Nutrition Series (LNS) recommendations. Currently there is a tendency of different sectors to assign a "focal person for nutrition." The focal persons, who are not always trained on nutrition, can serve as a temporary mechanism to coordinate activities within their sector and across different sectors but cannot be a long-

terms solution for pursuing the nutrition agenda. Capacity deficit in nutritional system from lack of formal or institutional arrangements. For example, despite recognizing nutrition as one of the core areas that require broad partnership across different sectors, the health sector does not have a dedicated division or centre to drive MoHP's nutrition initiatives. These gaps have enormous implications for the type of scaling up in the multi-

sectoral plan intend to move ahead with. This will necessitate a phased approach for scaling up, beginning from a few districts and expanding progressively, slowly matching with capacity building efforts.

The almost total lack of formal courses within the country for providing training in nutrition is both a challenge and an opportunity. It is a challenge because without in-country training capacity it would not be possible to implement a up-scaled package of nutrition. The opportunity is that one can begin with a clean slate. In the past, the nutrition profession has frequently been considered to be one of the obstacles to scaling up nutrition (Berg, 1992). This is largely because of the more clinical orientation and curative approaches of nutrition profession in the face of the need for a Public Nutrition and/or Public Health Nutrition orientation that emphasized on the nutrition of population as well as on organizing preventive and curative service delivery through multiple sectors.

At the moment there is an important issue of state building in Nepal. The post-conflict political and economic environment requires that the development partners support more on building state capacity to deliver rather than keeping greater focus on non-state actors. On the other hand the state needs to forge partnership with relevant stakeholders allowing a much more active involvement of the partners, including Civil Society Organizations (CSOs) as well as the private sector, in helping to get things done. This is also true in the case of implementation of multi-sectoral nutrition plan. The governance system should be led by government while stakeholders should be engaged in planning, delivery and monitoring of services. This can be done by initial piloting in select districts for testing multi-sectoral model and subsequent scaling up.

The devolution of service delivery by the health, education and agriculture sectors provides an opportunity to create a strong partnership between these sectors and local government at the District level around a concrete set of development outcomes related to maternal and child under-nutrition. Such a "topdown" and "bottomup" efforts could facilitate evidence based programming and help drive and coordinate the multi-sectoral plan, ensuring technical leadership from the health, education and agriculture sectors. Multi-sectoralism can also be instrumental in expanding nutrition capacity across the sectors and local government level.

In spite of the decade long armed conflict, strong community networks continue to function quite vibrantly in Nepal. On account of the absence of locally elected bodies, local governance system and the delivery of services has suffered. The recent progress in peace process and resulting sense of "energy" and optimism about the future of Nepal can be capitalized upon. It is important to build on this solid community base, and enhance their involvement in service delivery mechanisms wherever possible.

Limited number of human resources and their capacity to work in nutrition in the NPC, health, education, physical planning and works, agriculture and local governance sectors is another apprehension. It demands preparation of capacity building plan with costing for all these sectors after needs assessment of each sector.

The coverage of 75 districts across the various ecological zones of Nepal, including Mountain, Hills and Terai, is both a challenge and an opportunity for the Multi-sectoral Plan. Conditions are very different across the various ecological zones, demanding different interventions. They also will have implications for costing and delivery of the interventions. However the multi-sectoral plan will need to build on the on-

going interventions in various districts and customize new interventions keeping in view this diversity. For example, food deficit districts will need supplementary food programmes for pregnant and lactating women while in malaria-prone areas there will be a need for bed nets and malaria treatment programmes. Some additional external capacity will be needed in the initial stages of development of the multi-sectoral approach in order to cobble together various local interventions within the multi-sectoral plan.

## 1.8 MULTI-SECTORAL NUTRITION PLAN PREPARATION IN NEPAL

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Attempts to develop multi-sectoral food and nutrition plans in Nepal go back forty years. The first such plan was developed by the Ministry of Food and Agriculture in 1970 with FAO support. In 1975 the Department of Health came up with a multi-sectoral plan involving health, education, agriculture, and Panchayat Sectors. The National Nutrition Coordination Committee was established under the National Planning Commission in 1977, and the landmark Pokhara meeting in 1978 provided policy guidance for developing multi-sectoral plans involving health, food and agriculture, education and Panchayat sectors, and led Sixth Five Year Plan (1980-85) to incorporate nutrition objectives. However, these objectives were not translated into clear targets and programmes. On the part of development partners a Joint Nutrition Support Program was initiated by WHO and UNICEF. The Eighth National Development Plan (1990-95) included an explicit Food and Nutrition Policy with a comprehensive food-based strategy and goals. However, this time also the policies could not be made operational in terms of concrete programmes and projects. In 1998, a National Plan of Action for Nutrition (NPAN) was developed in follow-up to the International Conference on Nutrition, but its implementation could not bring encouraging results. The GoN started work on scaling up nutrition back in 2009 when it carried out the NAGA (MOHP, 2009). The development of a multi-sectoral plan of action to accelerate the reduction of maternal and child undernutrition was one of the principal NAGA recommendations. It is against this backdrop that the GoN has embarked on developing a new multi-sectoral nutrition plan.

In 2006, realizing that the MDG1 would not be achieved unless special efforts were made in the arena of nutrition, the NPC constituted a Technical Working Group which resulted in the drafting of the National Plan of Action on Nutrition in 2007. Subsequently it was realized that the Plan of Action was developed without involving the non-health sectors that played a key role in the implementation of the multi-sectoral plan. Accordingly, MoHP came up with the NAGA report which was forwarded to the NPC for consideration and approval. In response to the NAGA recommendations, the NPC reconstituted the National Nutrition Steering Committee and directed various concerned ministries and agencies to designate Nutrition Focal Officers (NFOs) who would be responsible for implementing nutrition-related activities.

At the national seminar on nutrition in October 2010, the nutrition intervention matrix was developed on the basis of the NAGA recommendations which were reviewed with a view to ensuring inclusion of proposed activities under the programmes of different ministries and external partners. One of the recommendations of the seminar was to form a Technical Working Group under National Nutrition Steering Committee to guide NFOs and the External Development Partners (EDPs) Joint Group in the improvement of a multi-sectoral nutrition plan. Subsequently, the Technical Working Group was formed which agreed to constitute reference groups for each of the sectors and to carry out sector reviews in order to generate informa-



tion about the ongoing nutrition specific and nutrition sensitive interventions across these sectors. Once these interventions were identified, they would then be brought together to inform the national nutrition plan for accelerating the reduction of maternal and child under-nutrition.

The process of meetings of reference groups and sectoral reviews was initiated in May 2011 and continued through the months of June and July, leading to the development of this initial multi-sectoral plan. Sector reviews on which the plan was based were the results of a very intense period of consultation and deliberation between the consultant team and the reference groups for each sector. For each sector the remit was the same: to identify what they know and what different sectors are doing with regard to nutrition related interventions and how they are impacting on the window of growth failure i.e. from conception to two years of age. The purpose was to choose a few effective interventions to take the most scale in an integrated multi-sectoral fashion. Each review was asked to draw on the global evidences as well as local experiences as to draw inferences for Nepal situation in order to decide on the most cost-effective and high impact interventions. Based on these selected sector interventions, costing were undertaken in August and September. During subsequent series of meetings with the respective sectoral teams, prioritization exercise was undertaken to finalize the costing and to develop a more detailed plan of action. The monitoring and evaluation framework was developed in October of 2011. Finally, the consolidated draft MSNP, including the Logical Framework, detailed plan of action, institutional arrangements, monitoring and evaluation framework, and the costs were presented and discussed during a national validation workshop led by the NPC with the involvement of the five key Ministries (MoHP, MoAC, MoE, MPPW, and MoLD) and the key development partners in December 2011. The draft document was further disseminated for comments to all the nutrition stakeholders represented in development partners' coordination groups - in particular the Association of International NGOs (AIN), the Nepal Nutrition Group (NNG) and Food Security Working Group (FSWG). The final document has been prepared taking into consideration these inputs, and includes the updated detailed plan of action, institutional arrangements, monitoring and evaluation framework, and the costs.

## 1.9 RATIONALE FOR MULTI-SECTORAL APPROACH

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Nutrition deficiency among young children and mothers has significant economic costs for the individuals, households, communities, and the nation at large as manifested in an increased disease burden, along with various physical and mental problems. The result is an enormous loss in terms of human capital and economic productivity throughout life. Undernourished children suffer from irreparable intellectual impairment and stunted physical growth. Hungry children make poor students and less productive, and more often than not, unhealthy workers. All this in future results in impoverished families and communities as well as overburdened health systems. Undernourished women give birth to low birth weight babies transferring all disadvantages to the next generation. From the perspective of nutrition, young children's first 1,000 days of life (from their conception to the second birthday) are critical. Nutrition interventions can have the greatest benefit during this period. Subsequent interventions can make a difference but cannot undo the damage done during the first 1,000 days. Children's nutritional outcomes are closely related with maternal nutrition. Healthy, well-nourished mothers are more likely to give birth to and nurture healthy children. Accordingly, it is important that adolescent girls, pregnant women or lactating mothers receive a range of nutrition-related services and information.

From the analysis of stunting, treated in section 1.2, it is obvious that not all of the solutions to stunting are at the immediate level of causality. Indeed many are rooted in underlying and basic causes. While there is a package of high impact interventions as described in the LNS that if delivered at scale could reduce stunting

ning by a third and young child mortality by a quarter (Bhutta et al, 2008), most of these interventions are short-term solutions that are more about treating the disease or the deficiency than resolving the root causes. Much needs to be done to improve maternal, infant and young child feeding and caring practices as well as the treatment of diarrhoea and anaemia. But there is also a need to improve access to and use of a decent toilet along with nutritious foods. These are just two examples to demonstrate why there is a need for both “nutrition specific” direct interventions as well as “nutrition sensitive” indirect interventions. “Nutrition specific” and “nutrition sensitive” approaches are complementary in many ways rather than exclusive ones. However, the GoN feels it is imperative to scale up the direct nutrition interventions now to accelerate the reduction of maternal and child undernutrition and thereby move swiftly toward achievement of the MDGs. Simultaneously, it also acknowledges the imperative to initiate measures to address the underlying causes of stunting, and begin to look at ways to take these actions to scale.

The main message of the SUN framework is “scaling up”. This is because in the past development partners often funded nutrition interventions on a small/limited scale and in one or more selected districts or communities without much consideration of sustainability. When funding ended the programme also ended. Traditionally, GoN and especially Ministry of Finance (MoF) used to perceive nutritional interventions as a “humanitarian aid” and not as an investment for human capital or as the right of the citizens. It mainly remained the domain of development partners rather than national government. Therefore, outside emergency situations nutrition has remained conspicuously underfunded (Shekar et al, 2006).

GoN is now aware of the fact that nutrition is not only a humanitarian issue but the right of the children, women and society at large as well as an investment of critical importance from the perspective of human capital development. Toward this end, different sectors have already begun to make efforts in their own entirety and within their existing capacity. For example, the health sector has already begun to make inroads into the recommendations of SUN. However, intersectoral collaboration on nutrition agenda has not been effectively realised so far. Based on the SUN Framework, this multi-sectoral action plan intends to reflect this changed perception (of collaboration and synergy) of government, development partners and other stakeholders. The emphasis is placed on mainstreaming of nutrition in all relevant development programmes so as to significantly scale-up evidence based high impact interventions focusing on the window of growth faltering. As a result it is expected to accelerate stunting reduction.

The benefits of scaling up both nutrition specific and nutrition sensitive interventions will be enormous. In the first place, scaling-up of the nutrition specific interventions will accelerate the reduction of maternal and child undernutrition, contributing to the achievement of many of the MDGs, especially MDG1, MDG4 and MDG5. Secondly, direct nutrition interventions will be instrumental in eliminating micronutrient and vitamin deficiencies which alone will contribute 2-3% of GDP each year. Thirdly, by operating “at scale” the poorest of the poor are more likely to benefit from these interventions. Fourthly the scaling up of nutrition sensitive interventions will ensure that these gains are sustainable and will have multiplier effects beyond just stunting reduction. The National Nutrition Policy and Strategies of 2004 recognize these facts and warrant the multi-sectoral approach.

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# PART II

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## 2 MULTI-SECTORAL NUTRITION PLAN

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### 2.1 BACKGROUND

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Nepal largely has been part of global movement of nutrition and is committed to improve the nutrition status of its citizens on the basis of indicators applied universally. As seen from the analysis of causes in the previous chapter, under-nutrition in Nepal is a function of a number of interrelated factors, which call for multi-disciplinary approach. This Nutrition Plan is an attempt to address the issue of nutrition in a systematic and coordinated manner adopting a multi-sectoral perspective. Asefforts made in the past have been sectoral in focus and largely disjointed and scattered, their impact has also been far less than optimal. The difference between this nutrition plan and plans developed in the past is that it is much more focused and it emphasizes concerted efforts of different sectors. It intends to accelerate the reduction of maternal and child under-nutrition, as measured by young child stunting. This is in recognition that early child stunting is one of the best indicators of the quality of human capital of the generation to come (Victora et al. 2007). The process of stunting occurs from conception to two years of age (Victora et al. 2010), at a time when the brain and the immune systems are being developed. Poor growth during this period has negative consequences for cognitive function, productivity and work performance as well as resistance to various adult degenerative diseases, which are manifest across the life course (James et al. 2000). From experience of other countries it has been evident that elimination of stunting is achievable among children under-two-year of age within a decade (Yip et al. 1992, Monteiro et al. 2010). Besides focusing on the maternal and child under-nutrition the action plan will also address the generic nutritional needs of people at large from the other age or social groups. It is expected to inspire and stimulate the entire nation to move toward the achievement of acceptable level of nutrition by forging effective intersectoral linkages and coordination is the use of resources.

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### 2.2 GOAL

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The longer-term vision of the multi-sectoral nutrition plan, over the next ten years, is to embark the country towards significantly reducing chronic malnutrition to ensure that it no longer becomes an impeding factor to enhance human capital and for overall socio-economic development. The goal over the next five years is to improve maternal and child nutrition, which will result in the reduction of MIYC under-nutrition, in terms of maternal Body Mass Index (BMI) and child stunting, by one third.

This will be achieved by taking to scale both the essential nutrition specific as well as nutrition sensitive interventions. The former being delivered largely through the health sector, and the latter mostly by other sectors including education, agriculture, water and sanitation, in collaboration with local government which also delivers social protection support to the poor. All of these interventions will aim to impact on the window of growth faltering when stunting occurs, from conception to two years of age.

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## 2.3 PURPOSE

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The main purpose is to strengthen the capacity of the NPC and key Ministries on multi-sectoral nutrition programme policy planning, implementation and monitoring for improved maternal and child nutrition at all the key levels of society.

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## 2.4 KEY PRINCIPLES AND APPROACHES

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The multi-sectoral nutrition plan will be guided by the following key principles and approaches:

- a) **Alignment with government policies including Three-year Plan and Sectoral Perspective Plans:** MSNP will be the basis for the implementation of the Three-year Plan (2010/11–2012/13) as a GON programme in support of improving nutrition. It will be designed and implemented in compliance with the present Constitution and the related regulations (until new policy & legislation are in place.)
- b) **Rights-oriented inclusiveness and gender equity:** MSNP will support socially inclusive and gender and child friendly approaches in the design and implementation of its programmes. Affirmative action policies will be introduced in favour of poor, women and disadvantaged communities to maximise their participation in, and benefits from the programme intervention. Leadership and managerial skills of women and disadvantaged communities (Dalit, Janajatis and others) will be improved through capacity building that leads to their empowerment. The plan will also seek to ensure that their voices are heard in key decision-making processes at the local level, including, to the extent possible, by mainstreaming and institutionalizing their participation in such institutions.
- c) **Adoption of flexible and process-oriented approach:** The programme will work to translate GON's commitment to improve nutrition, state restructuring and the engagement of local agencies with communities with the aim of improving the delivering of public goods and services at the local level. Thus, support to line agencies and local bodies will be flexible and process-oriented. This includes consideration of innovative and flexible ways to ensure that the primary programme outcome of responsive, inclusive, and accountable governance through participatory development is attained. Procedures for working with communities, and for targeting the poorest and most disadvantaged segments of these communities, will be rationalised and harmonised in order to ensure greater equity and efficiency, and to reduce transaction costs for the communities themselves.
- d) **Peacebuilding:** The programme will follow conflict sensitive implementation approach, promoting factors in support of reconciliation and peacebuilding and avoiding those that inhibit or promote peace or stimulate conflict/violence at the local level.
- e) **Transparency and accountability:** The MSNP will ensure transparency in all its operations, budgets, decision making process, and communication to all actors, coordination among line agencies and non-state agencies and in reaching to the remote areas to focus on tangible benefits of the programme. The programme will delineate roles and responsibilities of all the actors and use a systemic programme implementation approach to increase accountability at all levels.

## 2.5 MAJOR OUTCOMES, OUTPUTS AND INTERVENTIONS

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This section provides a brief narrative description of the programme's structure, its three main outcomes and associated outputs and indicative activities (see Annex II – Consolidated MSNP Logical Framework and Action Plan). It should be noted that each of the three programme outcomes will be further elaborated upon through the development of detailed implementation and operational guidelines – which will define precise implementation modalities.

MSNP will be a multi-sectoral programme of support for nutrition with the intent of working throughout the country and at all levels. Health, education, physical planning and works, local governance, and agriculture sectors will manage their own programmes with multi-sectoral coordination corroborated by the NPC and DDC at the central and local levels respectively. This section provides a consolidated summary of the programmes that will be carried out by each sector. Sector-specific programmes that will be attributed to the MSNP are described in the Logical Frameworks of the Health, Education, Agriculture and Cooperatives and Local Development ministries. (*Volumello of the document.*)

The programme will contribute towards attaining the goal through achieving its three major outcomes:

*Outcome 1:* Policies, plans and multi-sectoral coordination improved at national and local levels.

*Outcome 2:* Practices that promote optimal use of nutrition 'specific' and nutrition 'sensitive' services improved, leading to enhanced maternal and child nutritional status.

*Outcome 3:* Strengthened capacity of central and local governments on nutrition to provide basic services in an inclusive and equitable manner.

### **Outcome 1: Policies, plans and multi-sectoral coordination improved at national and local levels**

This outcome specifically aims to increase multi-sectoral commitment and resources for nutrition, strengthen nutritional information management and data analysis and establish protocol for nutrition profiles (as a basis for planning) at central and local level.

The MSNP will enable the NPC to coordinate across various sectors for "getting everybody on the same page" with regards to Maternal, Infant, and Young Child Nutrition (MIYCN). The preparation of advocacy material and briefing documents is a common theme across all of the MSNP sector components. Be it for hanging the public perspective or for individual behaviours in relation to maternal and child under-nutrition, be it by mothers, civil servants or politicians, all of these efforts must be developed in a synergistic way. NPC through the MSNP will help orchestrate all of these advocacy and behaviour change related efforts. Key messages will be delivered, be it through audio/visual media or briefing documents, and need to create resonance, so that these various behaviour changes make sense, both to duty bearers as well as to rightsholders.

The MSNP will especially focus on enhancing coordination in order to: 1) building local partnerships of individuals and institutions across the sectors in order to mobilize resources for nutrition; 2) strengthening capacity to implement and monitor progress towards scaling up nutrition through the multi-sectoral approach, using a core set of multi-sectoral monitoring and evaluation indicators, and including getting stunting accepted as an outcome measure of poverty reduction and the various sectoral development efforts; 3) strengthening the capacity

ity of implementing organizations; and identify gaps in the national capacity to build commitment and address them across all levels.

The local governance sector will contribute in fivefold: First will be to better envision nutrition, especially the planning, monitoring and review, in the design of local governance strategies and programmes. This will involve the development of a framework for assessing the value of nutrition in local governance strategies and programmes, as well as incorporating indicators of under-nutrition in local bodies planning and monitoring frameworks. Directives for local grant mobilization will also be revisited to incorporate nutrition, and the possibility of introducing a nutrition index as a criterion for classifying VDCs and municipalities. The second will be to mobilize local resources for tackling chronic under-nutrition through coordination among the different sectors. This will involve merging nutrition into the existing Food Security Steering Committee and renaming it as Nutrition and Food Security Steering Committee at the DDC level, and the formation of nutrition and food security steering committees at the VDC/municipality level, as well as developing the capacity of these committees to plan, monitor and mobilize resources for nutrition at the local level. Review of progress on chronic under-nutrition will also be introduced in the social audit and public hearings. The third is to explore ways that social protection mechanisms can increasingly contribute to stunting reduction. This would involve developing a trial of a child cash grant that is awarded to the mother during pregnancy instead of at birth. The fourth is to strengthen collaboration between local bodies at the DDC and VDC levels. The fifth will be to consolidate and improve tracking of progress on implementation of multi-sectoral nutrition interventions through DPMAS.

There are two outputs/results under this outcome:

**Output/Result 1: Policies and plans updated/reviewed to incorporate a core set of nutrition specific indicators at national and sub-national levels**

This output targets to reflect MSNP indicators in the annual and multi-year plan of all the relevant sectors and targets on contribution for reduction of malnutrition at central and district level.

NPC and sector ministries will be responsible to attain this result and carry out activities:

<b>Result</b>	<b>Activities</b>	<b>Responsibility</b>
1. Policies and plans updated/reviewed to incorporate a core set of nutrition specific indicators at national and sub-national levels	1.1. Raise nutrition profile among ministries	NPC
	1.2 Advocate with Ministries for prioritizing nutrition in their plans, and for including core nutrition specific indicators	NPC
	1.3 Incorporate nutrition in the national and sectoral plans, and include nutrition specific monitoring and evaluation framework	NPC MoHP MoE MPPW MoAC
	1.4 Update National Nutrition Policy and Strategy, including M&E framework in line with the MSNP	NPC MoHP
	1.5 Incorporate nutrition aspects in local plans and planning process, including nutrition specific M&E framework	DDC

For this output, indicative activities are:

#### 1.1 Raise nutrition profile among ministries

Under this activity, a recently formed HLN FSSC under the chair of NPC Vice-chair person and concerned secretaries from line ministries, will direct and support technical groups within their ministries (headed by joint secretaries) to raise the profile of nutrition among their respective ministries.

#### 1.2 Advocate with Ministries for prioritizing nutrition in their plans, and for including core nutrition specific indicators

This activity will support to sensitize/consult with political parties and parliamentarians regarding MSNP, disseminate approved MSNP to all concerned ministries and other stakeholders, and carry out regular advocacy with Ministries/development partners/Civil Society Organizations/Private Sector. This will be based on evidence-based comprehensive advocacy and communication strategy and plan targeted at the key societal levels – national, district community and family.

#### 1.3 Incorporate nutrition in the national and sectoral plans, and include nutrition specific monitoring and evaluation framework

This activity will focus to incorporate the core MSNP actions and indicators in the sectoral perspective plans and TYP/annual plans of the respective sectors.

#### 1.4 Update National Nutrition Policy and Strategy, including M&E framework in line with the MSNP

This activity will seek to ensure that sector specific nutrition policy and strategy (e.g. MoHP's National Nutrition Policy and Strategy) is revised and updated to accelerate implementation of the MSNP. The NPC will also seek to ensure that upcoming nutrition related strategies and programmes (e.g. food and nutrition strategy for Agriculture Development Strategy) are aligned with MSNP. Sectoral costed strategic plans will be prepared by all the sectors on the basis of revised policies and strategies. Different sectors will also be prompted to revise/amend nutrition related acts and legislations wherever applicable.

#### 1.5 Incorporate nutrition aspects in local plans and planning process, including nutrition specific M&E framework

This activity will ensure that core MSNP actions and indicators are included in the District Periodic Plan and annual plans at the local level. District level nutrition index will be prepared by every MSNP district through Disadvantaged Group (DAG) mapping that will help to introduce nutrition index in the categorization of local bodies provisioned in the LSGA 1999.

### **Output/Result 2.0: Multi-sectoral coordination mechanisms functional at national and sub-national levels**

This output intends to establish institutional mechanism to coordinate nutrition at central level. At the sub-national level (DDC, municipality and VDC) Nutrition and Food Security Steering Committee and coordination mechanisms will be formed and made functional. Necessary authority and resources will be delegated with the decision of the HLN FSSC to the local bodies to carry out multi-sectoral coordination at the local level. Local bodies will coordinate planned nutrition programmes and monitor such programmes at district, municipality and VDC level through district, municipal and VDC level Multi-sectoral Food and Nutrition Coordination Committees at local level.

NPC and local bodies will be responsible to attain this result and carry out activities.

Result	Activities	Responsibility
2. Multi-sectoral coordination mechanisms functional at national and sub-national levels	2.1 Establish/strengthen secretariat for supporting the nutrition and food security initiatives within the NPC	NPC
	2.2 Establish effective communication to improve coordination	NPC
	2.3 Form multi-sectoral steering committees at local level	Local bodies

For this output, indicative activities are:

### 2.1 Establish/strengthen secretariat for supporting the nutrition and food security initiatives within the NPC

Under this activity, a secretariat will be established in the NPC with adequate human resources and logistics. This secretariat will coordinate and co-work with the on-going support to Nepal from UNICEF, WFP, the global REACH/SUN initiatives with funding from the Canadian International Development Agency (CIDA), as well as The World Bank support to Nepal through The South Asia Food and Nutrition Security Initiative (SAFANSI), the 1,000 days project; and Nepal Agriculture and Food Security Project (NAFSP) etc. for effective implementation and roll-out of MSNP to the districts.

### 2.2 Establish effective communication to improve coordination

The MSNP expects NPC to establish two-way communication between NPC and sectors/ministries and corrective measures taken to ensure effective coordination among sectors including build consensus with Ministry of Finance (MoF) to allocate adequate funds for MSNP interventions. HLN FSSC will make arrangement for signing of letter of understanding among NPC, line ministries and DDCs for MSNP multi-sectoral collaboration through DDC at local level.

### 2.3 Form multi-sectoral coordination committees at local level

This activity will provide support to establish Nutrition and Food Security Coordination Committee at DDC, municipality and VDC level. The committee meeting will be organized quarterly.

## **Outcome 2: Practices that promote optimal use of nutrition 'specific' and nutrition 'sensitive' services improved, leading to enhanced maternal and child nutritional status.**

This outcome will strengthen/maintain the key existing nutrition 'specific' interventions that are already being carried out at large scale through the health sector, including: Vitamin A supplementation and deworming for all children 6-59 and 12-

59 months, respectively, twice a year; Iron Folic Acid (IFA) supplementation with deworming for all pregnant and lactating women; zinc in management of diarrhoea together with new ORS and increased feeding; and universal salt iodization. It will also further strengthen and expand essential interventions that are lagging behind. Community Infant and Young Child Feeding (IYCF) programme will be improved and "maternal nutrition" included, thereby making it community MIYCF and scaled up nationally. In addition, two other key interventions: Micro Nutrient Powders (MNPs) to children 6-23 months and Community Management of Severe Acute Malnutrition (CMAM) integrated with MIYCF will be implemented in high risk or the most affected districts. It will support the GoN's two-pronged strategy with respect to flour fortification: fortification at large scale roller mills, and fortification at small scale mills.



Furthermore, the outcome will, through the Education sector, contribute to improve and scale-up core nutrition 'sensitive' interventions with particular focus on enhancing adolescent girl's parental education, life skills and nutritional status through its School Health and Nutrition Programme. The core interventions include: 1) Adolescent Girls Parental Education integrated with Early Childhood Development (ECD) & Literacy package; 2) Weekly IFA supplementation, Biannual Deworming, and promotion use of adequately iodized salt targeting adolescent girls in and out of school; 3) Adolescent (girls) life skills initiative through Formal & Non-formal Education; 4) School meals to increase girls' school completion rate; and 5) Capacity building (trainers/NCED, teachers, child clubs) & linkages.

The outcome will, through the Physical Planning and Works sector, contribute to reduce the prevalence of infections – with a focus on reducing diarrhoeal diseases and ARI among young children, young mothers and adolescent girls. It aims to attain this by promoting hand washing with soap at critical times among young mothers and adolescents, and by promoting Open Defecation Free (ODF), together with point of use of water treatment in the most affected districts as a first priority.

Finally, the outcome through the agriculture sector aims to increase: firstly, the availability of quality foods at the household and community level through homestead food production combined with livestock assets creation, especially among small holder families with pregnant women and young children; Secondly, the income of poor pregnant women and women with young children through women's groups and credit incentives to carry out the homestead food production; Thirdly, the consumption of micronutrient rich foods especially by poor pregnant women and young adolescents and young children through social marketing and nutrition education; Fourthly, access to clean and cheap energy sources such as biogas and improved cookstoves, as well as education of men to share the workload and thereby reducing the workload of pregnant women and women with young children and providing a healthy home and work environment for them; and Fifthly, the capacity of the various Agriculture sector institutions, including training of grassroots workers, and strengthening linkages with health and other sector workers.

There are four outputs/results under this outcome:

**Output/Result 3: Maternal and child nutritional care service utilization improved, especially among the unreached and poor segment of the society.**

This output aims to enhance optimal maternal and infant feeding practices, improve micronutrient status of young children, pregnant and lactating women and adolescent girls, and prevent and manage severe acute malnutrition in children.

Health sector will be responsible to attain this result and carry out activities.

Result	Activities	Responsibility
3. Maternal and child nutritional care service	3.1 Implement/scale up maternal infant and young child feeding through a comprehensive approach	MoHP

utilization improved, especially among the unreached and poor segment of the society	3.2 Maintain/expand programmes to improve maternal infant and young child micronutrient status	MoHP
	3.3 Scale up and manage infant and child severe acute malnutrition	MoHP
	3.4 Update health sector nutrition related acts, regulations, policies, strategies, and standards (including establishment of National Nutrition Centre)	MoHP
	3.5 Institutional strengthening of the health sector	MoHP

For this output, indicative activities are:

### 3.1 Implement/scale up maternal infant and young child feeding through a comprehensive approach

This activity will support mobilisation of Female Community Health Volunteers (FCHVs), mothers groups and civil society to identify pregnant mothers and to encourage/assist all mothers to eat at least three times a day with animal protein foods at least once a day during pregnancy. Support will be provided to promote, protect and support mothers to initiate breastfeeding within one hour of birth, to exclusively breastfeed for six months and support, and encourage/assist all mothers to begin appropriate complementary feeding at six months. Specific support will be provided to all mothers with children 6-8 months and 9-

23 months from the lowest wealth quintile to provide complementary foods 2 and 3 times per day respectively with ≥4 food groups per day. Furthermore, this will involve and mobilize all key stakeholders including male partners, community leaders, health facility workers, nutrition and medical professionals and associations.

### 3.2 Maintain/expand programmes to improve maternal infant and young child micronutrient status

Under this activity, support will be provided to distribute IFA tablets to all pregnant and lactating mothers – to take 180 tablets during pregnancy and 45 tablets post-partum. For this, iron intensification programme will further be strengthened nationwide. FCHVs, community health workers and the private sector will be mobilized to support/encourage mothers and families to consume iodized salt (retailers, whole-

sellers, school teachers, social mobilizers, farm extension workers). Children 6-59 months of age will be supplemented with Vitamin A capsules and 12-

59 months with deworming tablets. Programmes on Nutritional management will be carried out by mobilizing FCHVs and community groups to provide zinc in management of diarrhoea with new ORS and to promote continued feeding during diarrhoea.

The GoN has adopted a two-pronged strategy with respect to flour fortification: fortification at large scale roller mills, and fortification at small scale mills.

The fortification of wheat flour with iron, folic acid and vitamin A at roller mills is now mandatory. To ensure the effective implementation of flour fortification, monitoring and supervision will be strengthened and awareness created on health benefits of consuming fortified flour.

With regard to fortification at small scale mills, operational research/piloting will be carried out in the selected districts to assess its feasibility and effectiveness. Support will be provided to the small flour mills (especially *Chakkimills*) to install feeders (fortification devices) and other ingredients, including monitoring of the consumption of the fortified cereal flour.

### 3.3 Scale up and manage infant and child severe acute malnutrition

#### Community management of severe acute malnutrition

(CMAM) is currently being piloted in five districts of Nepal. This activity identifies and manages all moderately and severely malnourished children in these districts through community mobilization and screening, and referral for appropriate treatment; moderately malnourished children are managed through community IYCF counselling by the FCHVs, children suffering from severe acute malnutrition (SAM) and without medical complications are treated in the community using Ready to Use Therapeutic Foods (RUTF) through Outpatient Therapeutic Programmes (OTPs), and SAM children with complications are treated at the facility or Stabilization Centres (SCs). The MoHP is undertaking evaluation of the CMAM programme. On the basis of which, this activity will support improvements of the existing national guidelines, protocols, training materials, monitoring and reporting formats, including integration of facility and community-based approaches, and treatment of infants under 6 months of age. It will support development of a more detailed integrated management of acute malnutrition, including infants or Integrated Management of Acute Malnutrition in Infants (IMAMI) scale-

up strategy and plan and its implementation with initial focus in the most affected districts. It will include strengthening capacity on IMAMI

at all the key levels, full integration of IMAMI into the health system (e.g. CB-IMCI), strengthening supply chain management of RUTF as part of the existing health supply chain management, strengthening IMAMI monitoring system as a core component of the Health Management and Information System (HMIS), support economic feasibility study of local production of RUTF, and strengthening management of moderate acute malnutrition through cost-effectiveness comparisons of some key alternative options – including improved IYCF counselling, targeted supplementary feeding, and voucher schemes.

### 3.4 Update health sector nutrition related acts, regulations, policies, strategies, and standards (including establishment of National Nutrition Centre)

This activity will facilitate systems development and further strengthening of nutrition related acts, regulation and policies including preparation of strategies and guidelines. Ready to Use Supplementary Food (RUSF) will be supplied to targeted districts. Existing nutrition training packages will be reviewed to develop comprehensive training packages.

### 3.5 Institutional strengthening of the health sector

Under this activity legislation for salt production, distribution and monitoring will be developed. National Nutrition Centre will be established under Ministry of Health and Population. Institutional capacity of the centre will be assessed and support for institutional and organisational development will be provided to the centre.

#### **Output/Result 4: Adolescent girls' parental education, life-skills and nutrition status enhanced**

This output aims to create a platform for intervening to improve parental education and life skills of adolescents for a whole series of behaviours that are of relevance to improving adolescents' nutrition, and so ultimately accelerating stunting reduction; offer an excellent platform to improve the nutritional status of adolescents through direct nutrition specific interventions and provide iron-folic acid with deworming for all adolescent girls through school and out-of-school initiatives, provide school meals to help keep girls in school longer, as well as providing increased social protection to their families.

Education sector will be responsible to attain this result and carry out activities.

Result	Activities	Responsibility
4. Adolescent girls' parental education, life-skills and nutrition status enhanced	4.1 Nutrition integration with life-skills education to adolescent girls, with a focus on improving maternal and child nutrition and on reducing chronic malnutrition (create an enabling environment)	MoE
	4.2 Raise adolescent girls' knowledge and skills on reduction of chronic malnutrition	MoE
	4.3 Prepare/update resource materials on parenting education for improved child care and feeding practices	MoE
	4.4 Organize programmes to enhance parental knowledge on maternal and child care and feeding practices	MoE
	4.5 Develop mid-day meal to adolescent girls (grades 5 to 8) to enhance their school performance and participation	MoE
	4.6 Provide nutritional support to adolescent girls (IFA with deworming to all lands schools meals in the targeted areas) to increase their educational participation and performance (grades 5-8)	MoE

For this output, indicative activities are:

4.1 Nutrition integration with life-skills education to adolescent girls, with a focus on improving maternal and child nutrition and on reducing chronic malnutrition (create an enabling environment)

Here, the programme will focus to prepare/update life skills related resources (Procedural Manual), provide life-skills related training to the child club members and focal teachers, review existing school curricula and textbooks for analysing contents on nutrition education (grade 1-12). Major activities will be to integrate nutrition in the life-skills curricula (including preparation of training package to integrate nutrition specific and sensitive interventions), revise textbooks, revise teacher guide book, prepare resource materials for students and teachers, and develop instruction materials for teaching aids, with a focus on improving of maternal, infant and young child nutrition and reducing chronic malnutrition in Nepal. Teaching and learning materials will be printed and distributed teaching-learning materials for teachers and learning materials for students.

4.2 Raise adolescent girls' knowledge and skills on reduction of chronic malnutrition

This activity will support formation/strengthening of child clubs in school and out of school including organization of life-skills related training on reduction of chronic malnutrition to the child club members and focal teachers

4.3 Prepare/update resource materials on parenting education for improved child care and feeding practices

This activity will support preparation of resource materials such as preparation of IEC/educational materials on nutrition during pregnancy and on infant and young child feeding and care (Resource book, Record book and orientation package); preparation of training manual, resource materials, self-

learning and IEC material on nutrition for parents, community members and NFE learners; review of Parenting Education and NFE package from the nutrition perspective to find gaps and integrate nutrition messages; and preparation of nutrition-related sourcebook for parent education classes.

4.4 Organise programmes to enhance parental knowledge on maternal and child care and feeding practices

This activity will provide support to organise ToT on parent education and on maternal and child nutrition, carry out parent education orientation at school including ECD, out of school, and conduct maternal and child nutrition sessions to the women/mothers at ECD and literacy classes. Support will also be provided to mobilize School Management Committee (SMC), Parents Teachers Association (PTA), Teacher Unions and mass media for parent education on nutrition.

4.5 Develop mid-day meal to adolescent girls (grades 5 to 8) to enhance their school performance and participation

Under this activity, menu will be prepared as per the local needs, leaflet (both for school and home); mother groups, orientation will be provided to SMC and PTA on Mid-day Meals (MDM) for mobilisation of mothers group; kitchen garden will be promoted at school and homestead; and CLC-based community kitchen garden will be promoted including awareness raising. This programme will be closely linked with agriculture production at the local level.

4.6 Provide nutritional support to adolescent girls (IFA with deworming to all schools meals in the targeted areas) to increase their educational participation and performance (grades 5-8)

This activity will focus on mobilization of mothers' groups and SMCs for providing IFA with deworming to all girls through in-school and out-of-school initiative, and management of school meal and increase adolescent girls' participation and performance in the targeted areas. This will be linked to the national school health and nutrition strategy of the MoHP and MoE. School meals will be provided in the targeted areas where girls' participation in school is low coupled with high food insecurity (grades 5-8.)

**Output/Result 5: Diarrheal diseases and ARI episodes reduced among young mothers, adolescent girls, infants and young children**

This output aims to reduce prevalence of roundworm among school adolescent, and increase hand washing with soap practice at critical times especially among adolescent girls and young mothers.

Physical planning and works sector will be responsible to attain this result and carry out activities.

<b>Result</b>	<b>Activities</b>	<b>Responsibility</b>
5. Diarrheal diseases and ARI episodes reduced among young mothers, adolescent girls, infants and young children	5.1 Organise promotional campaigns to increase practices on hand washing with soap at critical times, especially among adolescents, mothers with infants and young children	MPPW
	5.2 Conduct Open Defecation Free campaigns, with a particular focus among the most affected districts	MPPW
	5.3 Raise awareness on water safety plan and use of safe water at the point of use, with a particular focus on the most affected areas	MPPW

For this output indicative activities are:

5.1 Organise promotional campaigns to increase practices on handwashing with soap at critical times, especially among adolescents, mothers with infants and young children

Under this activity, training will be provided to NGO staff/government staff to promote handwashing with soap especially among adolescent girls and mothers with infants and young children at critical times –

before preparing complementary foods, breastfeeding and appropriate disposal of babies’ faeces. Promotional campaigns such as distribution of IEC materials, broadcasting FM programmes, mobilizing FCHVs, community groups, civil society and the private sector will be carried out on handwashing with soap campaigns, raising awareness among all mothers to wash hands with soap before breastfeeding, preparing complementary foods, and after appropriate disposal of faeces of infants and young children.

5.2 Conduct Open Defecation Free campaigns, with a particular focus among the most affected districts

This activity aims to carry out triggering for ODF campaigns such as community interaction, workshop, capacity building, action plan development, learning exchange, toilet construction, drinking water facilities, O&M fund etc. including advocacy programs for media mobilization. Particular focus and attention will be in districts that are most affected by high burden of infections (especially diarrhoea and ARI) and critical levels of wasting (above 10-15% wasting prevalence), a measure of acute malnutrition which is often precipitated by a bout of infection.

5.3 Raise awareness on water safety plan and use of safe water at the point of use, with a particular focus on the most affected areas

This activity will focus on establishing water supply schemes in the VDCs and providing training on water safety at the POU (Point of Use). Awareness on the importance of safe water will be raised through promotional campaigns, with particular focus on the most affected areas, as per above, by high burden of infection and wasting associated with use of unsafe water.

**Output/Result 6: Availability and consumption of appropriate foods (in terms of quality, quantity, frequency and safety) enhanced and women’s workload reduced**

This output intends to increase consumption of diversified foods, especially animal source foods, particularly among pregnant women, adolescent girls, and young children. This will be achieved by increasing production of micronutrient (MN) rich foods, including strengthening of food supply and distribution systems to ensure food security particularly among small holder farm families in the food deficit areas. It also aims to initiate infant breastfeeding within the first hour, exclusively breastfeed for six months, and timely introduction of appropriate complementary foods at 6 months. Change in percentage of children receiving immunization and micronutrient supplements as per the nationally recommended schedules are intended.

Agriculture, environment and local governance sectors will be responsible to attain this result and carry out activities.

Result	Activities	Responsibility
6. Availability and consumption of appropriate foods (in	6.1 Provide targeted support to make MN rich food available, including animal source foods, at household and community levels	MoAC

terms of quality, quantity, frequency and safety) enhanced and women's workload reduced	6.2 Recipe development and promotion of MN rich minor/indigenous crops.	MoAC
	6.3 Linkup program to increase income and MN-rich foods consumption among adolescent girls, pregnant and lactating mothers and children less than 3 years age from lowest quintile	MoAC
	6.4 Provide support for clean and cheap energy to reduce Women's workload	Ministry of Environment
	6.5 Revise existing child cash grants mechanism (from pregnancy to U5 year children) to reduce maternal malnutrition and child stunting	MoLD

For this output indicative activities are:

6.1 Provide targeted support to make MN rich food available, including animal source foods, at household and community levels

This activity will provide support to form groups of the target farmer to introduce homestead food production, including livestock assets creation. Technical help to the target groups will be provided as well as linkages with the input suppliers will be established. Other aims are to develop a 'village model farm (VMF)' and installation of Micro-irrigation and wastewater use facilities at the village level.

6.2 Recipe development and promotion of MN rich minor/indigenous crops:

Dietary diversification and hence improvement in dietary habit is one of the key interventions to promote consumption of the micro-nutrient rich foods. The diets consumed in most of the food insecure areas are predominantly based on rice/maize/wheat. Minor crops like Millet, Buckwheat, are very rich on minerals and fibres. Food like Yam and Potato are rich on energy. Apart from the conventionally promoted staple crops, nutritional importance of the minor crops/indigenous crops will be shared with the household members. Different recipes will be developed and promoted through health, education and agricultural extension based on the crops so that it contributes to meeting the nutritional requirements of the adolescent girls, pregnant/lactating women and young children. MoAC/Department of Food Technology and Quality Control (DF TQC) will be the focal agency for recipe development.

6.3 Linkup program to increase income and MN-rich foods consumption among adolescent girls, pregnant and lactating mothers and children less than 3 years age from lowest quintile

Under this activity, cooperatives will be introduced, including its capacity building through training. This will provide support mechanisms to farmers thereby enhancing their income particularly among the poorest quintile. Plus, social marketing of MN-rich local food will be carried out through media to increase consumption of MN-rich foods, particularly among the most vulnerable population groups – adolescents, pregnant and lactating women, and young children.

6.4 Provide support for clean and cheap energy to reduce Women's workload

This activity intends to establish linkage and advocate for bio-gas construction. Subsidy will be provided for improved cooking stove particularly among the most staffe

cted areas. This will contribute to improve home environment, and reduce women's exposure to indoor air pollution as well as reduce women's workload particularly during pregnancy, thereby reducing low birth weight prevalence. Radio program will be aired on gendered division of work to reduce workload of women.

#### 6.5 Revise existing child cash grants mechanism (from pregnancy to U5 year children) to reduce maternal malnutrition and child stunting

This activity will strengthen and expand existing social protection measures to reduce stunting through a review of child cash grant policy and on this basis expanding child grants to cover mothers during pregnancy and under-five children. For this the Child Grant Directive will be revised, taking into consideration outcome of ongoing evaluation to assess impact of child cash grant with IYCF counselling on nutrition, and to draw from best practices and lessons.

### **Outcome 3: Strengthened capacity of central and local governments on nutrition to provide basic services in an inclusive and equitable manner**

Capacity development is needed at the policy and implementation level in order to create a better understanding of importance of "life-cycle" dimensions of nutrition in development across the various sectors that need to become actively involved if the reduction of maternal and child under-nutrition is to be accelerated.

This outcome aims to strengthen nutrition capacity of NPC and MSNP implementing agencies to integrate nutrition into central and local planning and monitoring. It also intends to strengthen collaboration between central level sectoral agencies and local bodies.

The MSNP will strengthen the NPC, vis-à-vis the theme of nutrition, to enable it to better foment capacity for improved nutrition at all levels of society. Capacities will be developed at three levels: the first level is the policy (encompassing both at the bureaucratic as well political entities); the second level is that of the organizational units that are charged with carrying out the actions involved; the third level is that of the individuals that implement these activities. Leadership is needed from the NPC in order to ensure that capacity is created simultaneously at all three levels and in a way that builds commitment to change and to accelerating the reduction of maternal and child under-nutrition<sup>4</sup>.

The MSNP will develop capacity at the level of the organizational units or sectors involved in programme delivery, especially with regard to understanding the importance of nutrition in programme frameworks and how to monitor and evaluate them. It will be important to try to ensure that these efforts get understood across the various divisions of NPC and taken up in the development of the future development plans.

The Poverty Monitoring Analysis System (PMAS) framework, established during the Tenth Plan, was a great advance. These Sectoral Management Information Systems (MIS) such as health and education have also strengthened over the years. Participatory poverty monitoring mechanisms and DPMA are also set up<sup>5</sup>. More recently, results based monitoring and evaluation guidelines have been established by NPC<sup>6</sup>, guiding the development of monitoring frameworks and results based evaluation from the logical fr

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<sup>4</sup>Heaver R. 2005. Strengthening country commitment to human development: Lessons from nutrition. Washington DC: The World Bank

<sup>5</sup>NPC 2006. An assessment of the implementation of the tenth plan/PRSP. Kathmandu: National Planning Commission.

<sup>6</sup>NPC 2010. Results based monitoring and evaluation guidelines 2067 (2010). Kathmandu: National Planning Commission.



ametworks.MSNPwillensurethatthepovertymonitoringsystemsbecomemorenutritionallyadequateandlife-cycleoriented.

MSNPwillalsosupportcapacitydevelopmentattheprofessionallevelthroughNPC.AsnotedbytheNAGAassessment<sup>7</sup>,thehumanresourcebaseddedicatedtonutritionneedstobeexpandedatalllevels.

Theindividualcapacitydevelopmentneededisnotjustfornutritionprofessionals.Many,ifnotmost,“nutritiontasks”arecarriedoutbynon-nutritionalprofessionals,suchasthefrontlineworkersinhealth,agricultureandeducationssectors.ThefirsttaskoftheMSNPwillbetocarryoutanassessmentofthenutritiontrainingneededbythevariousprofessionalsthatimplementtheMSNP,includingfrontlineworkers,districtlevelmanagersandcentralspecialists.Basedonthisassessment,trainingneedswillbedeveloped.

Thereare two outputs/resultsunderthis outcome.

**Output/Result 7: Capacity of national and sub-national levels enhanced to provide appropriate support to improve maternal and child nutrition.**

This output intends to increase knowledge on nutrition among key identified staff at central and local level. Increased number of new nutrition service outlets will be established or improved at local level. All sectors will assign staff for nutrition and execution of nutrition interventions will be reflected in their job descriptions.

NPC as well as health, education, agriculture, physical planning and works, and local governance sectors will be responsible to attain this result and carry out activities.

Result	Activities	Responsibility
7. Capacity of national and sub-national levels enhanced to provide appropriate support to improve maternal and child nutrition		NPC, MoHP
	7.1 Build/facilitate for staff capacity development at central and local level	NPC/sectoral ministries/local bodies
	7.2 Carry out organisation and management assessment of these sectors for organisational strengthening	NPC
	7.3 Establish uniform and results based reporting system	NPC
	7.4 Review indicators in PMAS and DPMAS to incorporate MSNP key indicators	NPC
	7.5 Carry out routine and joint sectoral monitoring of implementation	NPC/sectoral ministries/local bodies
	7.6 Establish monitoring framework and mechanisms at local levels (DDC and other line agencies)	Local bodies
	7.7 Allocate institutional responsibilities for nutrition at all levels	NPC/sectoral ministries

<sup>7</sup>Pokharel RK, Houston R, Harvey P, Bishwakarma R, Adhikari J, Pani KD, Gartoula R. 2009. Nepal Nutrition Assessment and Gap Analysis. Kathmandu: MOHP

For this output indicative activities are:

#### 7.1 Build/facilitate for staff capacity building at central and local level

Under this activity, knowledge survey on nutrition among key identified staff of different sectors will be conducted for an assessment of the nutrition training needed by the various professional that implement the MSNP, including front line workers, district level managers and central specialists. Based on this assessment, training needs will be developed. It will support to train nutrition and non-nutrition professional at NPC, Health, Education, Physical Planning, Local Development, Finance and Agriculture ministry and their respective subordinate authorities at local level.

#### 7.2 Carry out organisation and management assessment of these sectors for organisational strengthening

Organisation and management survey of the multi-sectoral actors involved in the MSNP will be conducted to identify organisational restructuring and institutional strengthening needs. Institutional support will be provided to all the multi-sectoral actors to implement MSNP.

#### 7.3 Establish uniform and results based reporting system

This activity will focus on establishing reporting mechanism from sectors and local bodies to NPC on implementation status of the MSNP interventions. Uniform and results-based reporting system will be established

#### 7.4 Review indicators in PMAS and DPMAS to incorporate MSNP key indicators

This activity intend to identify key MSNP indicator to be included in the DPMAS/PMAS and have consensus among sectors on these indicator to include it in the central and district information system. It also aim to link DPMAS and PMAS. MSNP will facilitate sector ministries to incorporate nutrition sensitive indicators in their information system including periodic reviews.

#### 7.5 Carry out routine and joint sectoral monitoring of implementation

This activity will specifically focus on preparing MSNP monitoring framework, monitoring the progress made in MSNP interventions based on the key MSP indicators, establishing joint supervision mechanism with key sectors represented and ensure regular supervision, and providing regular feedback to concerned ministries/bodies and develop reward system based on the sectoral performance.

#### 7.6 Establish monitoring framework and mechanisms at local levels (DDC and other line agencies)

This activity will ensure preparation of monitoring framework for nutrition sector at local level, preparation of joint plan of action and joint monitoring framework, and mobilising local resources to tackle chronic malnutrition at local levels.

#### 7.7 Allocate institutional responsibilities for nutrition at all levels

This activity will provide support to incorporate nutrition in job description of staffs of these sectoral/line agencies and mentor/supervise staff to deliver nutrition programmes and to make nutrition a regular ly performing task of the multi-sectoral agencies.

**Output/Result 8: Multi-sectoral nutrition information updated and linked both at national and sub-national level**

This output intends to develop nutrition information in all MSNP implementing agencies and update nutrition information system through PMAS and DPMAS (linkages with sectoral MIS) made available so that progress of the MSNP could be reviewed at central and local level.

NPC as well as health, education, agriculture, physical planning and works, and local governance sectors will be responsible to attain this result and carry out activities.

Result	Activities	Responsibility
8. Multi-sectoral nutrition information updated and linked both at national and sub-national levels	8.1 Link/Update nutrition information at central level (PMAS, HMIS, EMIS, WASH, Agriculture and Local Development)	NPC/sectoral ministries/local bodies
	8.2 Link/Update nutrition information in DPMAS at local levels DDC, municipality; and health, education, WASH, agriculture and NGOs	NPC/sectoral ministries/local bodies

For this output indicative activities are:

8.1 Link/Update nutrition information at central level (PMAS, HMIS, EMIS, WASH, Agriculture and Local Development)

This activity will make sure that nutrition is covered in all these sectoral MIS to review progress of the MSNP indicators towards attainment of the MSNP objectives.

8.2 Link/Update nutrition information in DPMAS at local levels DDC, municipality; and health, education, WASH, agriculture and NGOs

This activity aims to incorporate nutrition in sectoral MIS to ensure monitoring and evaluation of MSNP monitoring indicators at local level and publish nutrition progress report annually.

## 2.6 RISKS AND ASSUMPTIONS

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The major risks and assumptions are:

- Political consensus and stability enhanced and peace process reached to its logical conclusion.
- Forthcoming state restructuring process (including envisaged federal form of governance) provides adequate political and institutional space
- Social sector investment remains priority in government agenda.
- All stakeholders are committed and proactively collaborate on nutrition agenda.
- Development partners are committed to raise the level of their contribution to SUN initiative.
- Central and local governments are provided with necessary resources to carry out capacity development programmes

## 2.7 ROLLING OUT MSNP AND SCALING UP

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The rollout of the multi-sectoral plan will necessarily be an incremental one, with a gradually increasing rate of scaling up as experience and capacity is created in the districts to manage the various sectoral nutrition interventions in a coordinated fashion.

It is proposed that in the first year MSNP be implemented in six prototype districts. Selection criteria for these six districts have been devised.

### Selection Criteria for Prototype Districts

Based on the following 11 parameters, a pool of 28 districts has been pre-identified:

1. Average of 1 to 4 quarters food security phase
2. Net Enrolment Rate (NER) Basic Education
3. Working Children 10-14 years
4. Sanitation coverage
5. Per Capita Development Budget Expenditure
6. DPT3 immunization under 1 year of age
7. Expected frequencies of outbreaks
8. Ratio of girls to boys in secondary education
9. Proportion of severely underweight children less than 5 years
10. Minimum Conditions and Performance Measures (MCPMs) of Local Bodies of Nepal
11. Proportion of births attended by Skilled Birth Attendants as % of expected pregnancies:

#### *Pre-identified districts*

<i>Eastern Region</i>	<i>Central Region</i>	<i>Western Region</i>	<i>Mid-West Region</i>	<i>Far-West Region</i>
Saptari, Khotang, Udayapur, Panchthar	Rautahat, Bara, Mahottari, Parsa, Sarlahi, Dhanusa	Kapilvastu, Nawalparasi	Mugu, Dolpa, Humla, Jumla, Jajarkot, Kalikot, Rolpa, Rukum, Dalikot, Bardiya	Baitadi, Achham, Doti, Bajhang, Bajura, Dadinghura

From the pool of these 28 identified districts, the six prototype districts (Bajura, Jumla, Kapilvastu, Nawalparasi, Parsa, Achham) have been proposed for MSNP implementation, for the first year, taking into account the following criteria:

- Ecological zone representation (including taking into account prevalence of stunting)
- Accessibility
- On-going similar (nutrition related) programmes / presence of development partners providing support

Working VDCs within these districts will be selected in consultation with the district level stakeholders (DAG mapping can be one of the basis here). It is envisaged that, in the first six months of the first year, each district should be working in just two VDCs to begin to develop all of the materials and procedures. After the first six months each of the six districts should begin to scale up the number of VDCs so that at the end of the first year at least 50% of VDCs are covered.

Based on the lessons drawn from the prototypal districts, the HLNFS SC will select additional districts for expansion.

It is envisaged that in the second year of the programme, expansions should be to 12 more districts and include just two VDCs to start with. Then in the second six months expansions should begin so that by the end of the year at least half of VDCs are covered. Then in the third year expand to at least half of the VDCs in another sixteen districts and in the fourth year expand to half the VDCs in another fifteen districts. Then in the fourth year be in another fifteen districts, to a total of forty-nine districts. Then in the fifth year be in another twenty-six districts, to a total of seventy-five districts. The coverage within districts will not be 100% of VDCs, but will concentrate on covering at least 50% of VDCs.

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## 2.8 TARGET GROUPS AND PRIORITIZATION

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The beneficiaries are extremely diverse. However, there will be some priority groups to which this plan will focus more on. First of all, nutritional investments are most effective and yield the greatest returns during the “window of opportunity” i.e. the 1,000 days from conception to the child’s second birthday. Therefore, this plan will give first priority to this period. Mothers and infants will be the prime beneficiaries of this plan. Secondly, identified pocket areas or communities suffering higher levels of deprivation and/or vulnerable to under-nutrition will receive priority too. Women of reproductive age, young children and adolescent girls will also receive greater attention. As many of the causes of under-nutrition are related with feeding and caring practices as well as socio-cultural tradition this plan will progressively move towards addressing the need of all citizens, men and women of all age, caste, ethnic groups, religions as well as development and geographical regions. Information, communication and education programs for example will be targeted to all people nationwide. Other interventions will also gradually be geared to meet the needs of all citizens.

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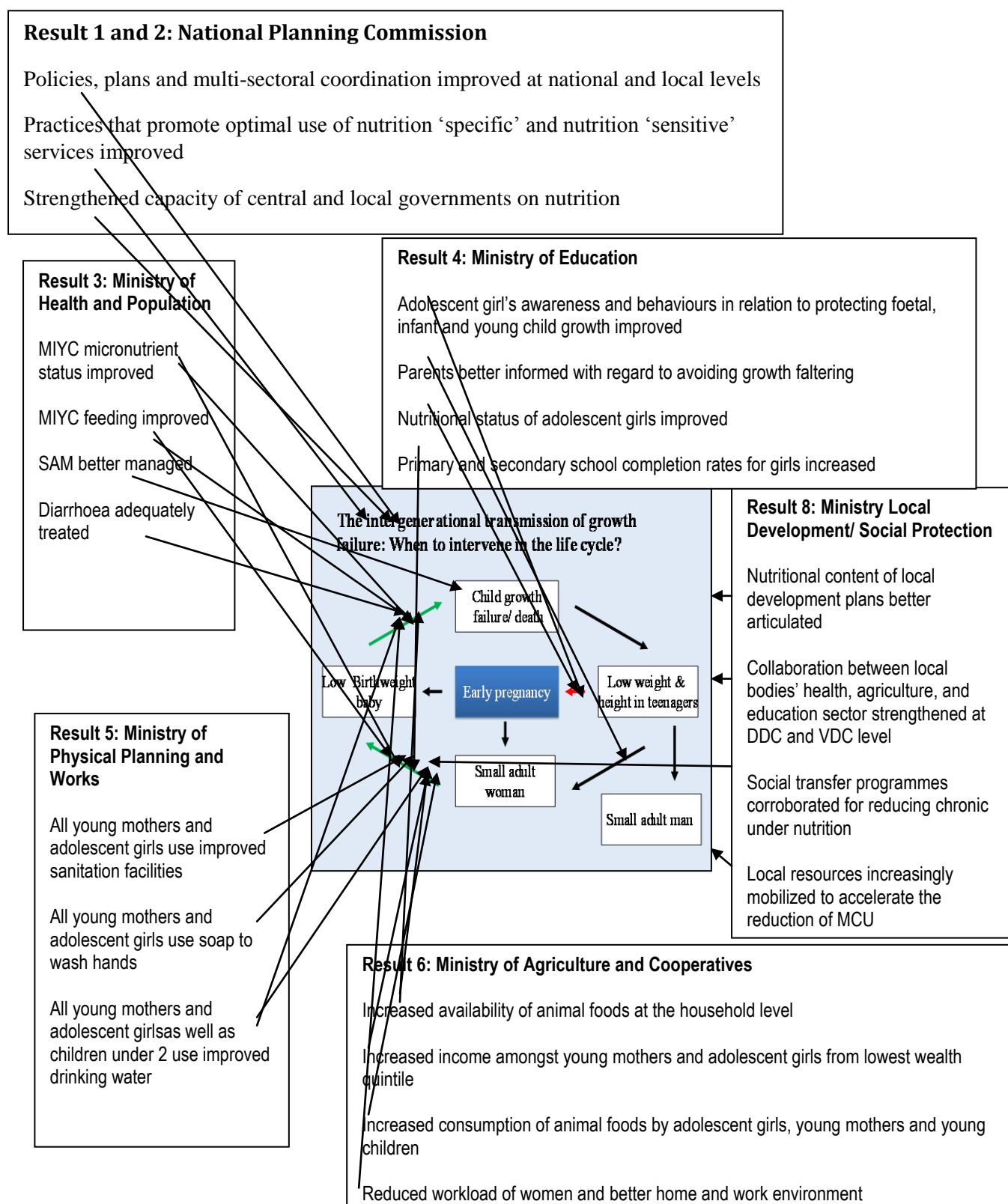
## 2.9 DURATION OF THE MSNP

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This multi-sectoral nutrition plan, while having a longer term vision of enhancing human capital in Nepal which will be the foundation of social and economic growth and development, it will be implemented during the period of 2012 to 2016. Based on the end-of-term evaluation, this plan will be revisited and revised for the next term towards accelerated realization of the 10-year vision.

## 2.10 IMPACT OVERVIEW

This figure provides an overview of how each of the results expected from the Ministries should contribute to helping to halt the intergenerational transmission of growth failure in Nepal.



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# PART III

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## 3 MANAGEMENT STRUCTURE

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### 3.1 NATIONAL LEVEL

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The National Planning Commission (NPC), under the directives of the National Development Council (NDC), explores and allocates resources for economic development and works as a central agency for monitoring and evaluation of development plans, policies and programmes. NPC also facilitates the implementation of development policies and programmes, providing a platform for exchange of ideas, discussion and consultation pertaining to economic development of the country. The MSNP will work under the guidance of and through HLNFSMC which is located in NPC, together with its secretariat, the National Planning Commission Secretariat (NPCS).

Based on the past experience, the MSNP seeks to put in place an effective institutional framework building on the existing arrangements and innovating new ones for policy direction, coordination, monitoring and evaluation. It will also facilitate process of collaboration and partnership among different stakeholders in nutrition planning, programming, and implementation.

The national level oversight/management structure will be housed in NPC. HLNFSMC has already been formed under National Planning Commission by bringing nutrition, food security and social protection under one umbrella.

#### **National Level: High Level Nutrition and Food Security Steering Committee**

Hon. Vice Chairman, National Planning Commission (NPC)	Chairperson
Hon. Members (3-Health, Agriculture, Commerce), NPC	Member
Secretary Ministry of Agriculture and Cooperatives	Member
Secretary Ministry of Health and Population	Member
Secretary Ministry of Local Development	Member
Secretary Ministry of Commerce and Supplies	Member
Secretary Ministry of Finance	Member
Secretary Ministry of Education	Member
Secretary Ministry of Physical Planning and Works	Member
Secretary Ministry of Women Children and Social Welfare	Member
Experts 4 (Nutrition, Food Security and Commerce & Supply)	Member
Member Secretary, National Planning Commission	Member Secretary
Joint Secretary, Social Development Division, NPC	Co-Member Secretary

The HLNFSMC will be responsible for policy direction, guidance, and oversight function as well as:

- to formulate macropolicies on Multi-sectoral Nutrition and Food security

- to ensure internal and external resources
- to advocate and make commitment at national and international level
- to assess and review the programme implementation
- to coordinate sectoral policies and programs on nutrition and food security

The HLNFFSSC will be assisted by a secretariat that will be responsible for:

- Information Management: building linkages with DPMAS, PMAS, NeKSAP, HMIS, EMIS, etc.
- Communication/advocacy
- Supporting capacity development
- Supporting funding mechanism

This secretariat will be responsible for developing MSNP related training and advocacy materials for use at the national and sub-national level. The HLNFFSSC will carry out a review of existing institutional architecture with a view to identify gaps, linkages and vulnerable points at central and local levels. It will also suggest ways to build up synergies between nutrition, food security and social protection related interventions.

This secretariat will have two different support units. One unit will have three professionals (supported by World Bank) that will support the NPC in the area of nutrition advocacy to maintain the strong national commitment and build a broad-based nutritional alliance. This unit will also support nutrition information management and data analysis, including different aspects of the monitoring of nutrition information across sectors, as well as different surveys and evaluations such as DHS and baseline studies and the mid-term evaluation. Last, but not least, this unit will also support different sectors with capacity development aspects of MSNP. The second unit will have two professionals (supported by REACH) that will work to strengthen coordination among both internal and external partners involved in nutrition. This unit will also focus on supporting the districts in terms of developing their institutional capacity.

Policy coordination will be the responsibility of three entities: a Cabinet sub-committee, the Parliamentary Sub-Committee on Social Development and HLNFFSSC. The Cabinet sub-committee will be appraised biannually about progress on key nutrition indicators and will provide policy direction. The HLNFFSSC will meet quarterly to review progress on performance on key nutrition indicators, review budget performance of nutrition programmes, analyse the constraints to implementation, and provide strategic direction. Recommendations from the Cabinet sub-committee and the HLNFFSSC will then be fed into the Parliamentary Sub-Committee on Social Development, which will expedite key policy and financial decisions.

A Multi-Sectoral Technical Committee comprising key technical experts from government, development partners, the private sector, academia, and civil society will be formed under HLNFFSSC to coordinate technical matters. Terms of reference of the technical committee will be defined during the plan period and HLNFFSSC secretariat will provide secretarial service to this committee as well. The NPC will work with other stakeholders to ensure that the proposed institutional structures are established as soon as possible and made operational. The HLNFFSSC may also choose to form sectoral coordination committees to facilitate greater collaboration between sectors in a given area.

Sector ministries will be responsible for mainstreaming nutrition in sectoral programs, mobilization of resources and implementation through their regional and district networks. The sectoral ministries may also form a technical group on nutrition within their ministries (headed



by a joint secretary). Sectoral ministries will also provide technical backstopping and carry out monitoring and evaluation of the implementation process.

### 3.2 SUB-NATIONAL LEVEL

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DDCs and VDCs will incorporate nutrition in their periodic and annual plans and monitoring frameworks by adopting the multi-sectoral principles and approaches to the district context. They will integrate progress tracking on nutrition (stunting) in monitoring and accountability review mechanisms. They will also link nutrition programmes to social mobilisation and coordinate with other sectors and partners.

Steering Committees will also be formed at the level of DDC, municipality and VDCs with specified Terms of References focusing on coordination, guidance and oversight functions at their respective levels. The district level management structures will be the Nutrition and Food Security Steering Committee, which is being combined with the existing food security committees present in all districts. Nutrition coordinators will facilitate the nutrition related programmes of the VDCs.

#### **District Level: Nutrition and Food Security Steering Committee**

DDC Chair	Chairperson
District Health Officer/District Public Health Officer	Co-chair
Local Development Officer	Member
Chief, Line Agencies (Agriculture, Livestock, Education, Drinking Water)	Members
Women Development Officer, Women development Office	Member
Executive Officer, Municipality	Member
Chair, District Chamber of Commerce and Industry	Member
Chair, District NGO Federation	Member
Representative, development partners and I/NGOs working at district level	Member
Information & Documentation Officer, DDC	Member
Programme Officer, Social Development Section, DDC	Member
Representative, District Chamber of Commerce, Industry and Trade	Member
Planning Officer, DDC	Member Secretary

*The indicative Terms of Reference (ToR) of the committee shall be:*

- Analyse, review and endorse nutrition related programmes that will be implemented in the district and recommend to the District Council for approval, in line with the national multi-sectoral nutrition plan
- Incorporate nutrition indicators in the District Periodic and Annual Plans
- Review progress of line agencies and DPMAS
- Carry-out multi-sectoral coordination to reduce chronic under-nutrition in the district

#### **VDC Level: Nutrition and Food Security Steering Committee**

VDC Chair	Chairperson
Chief, Agriculture Service Centre, Livestock Service Centre and Health Facility	Members
Representative, Health Facility Management Committee	Member
Chair, School Management Committee	
<i>(selected 1 – if there are more than one committee)</i>	Member
Representative, Ward Citizen Forum	Member
VDC Secretary	Member Secretary

*The indicative Terms of Reference (ToR) of the committee shall be:*

- Analyse and incorporate nutrition programmes in the VDC Annual Plans, in line with the district adoption of the multi-sectoral nutrition plan
- Review progress of implementation of nutrition programmes
- Carry-our multi-sectoral coordination to reduce chronic mal-nutrition in the VDC

### **Municipal Level: Nutrition and Food Security Steering Committee**

Mayor	Chairperson
District Health Officer/District Public Health Officer	Co-chair
Executive Officer, Municipality	Member
Chief, Line Agencies (Agriculture, Livestock, Education, and Drinking Water)	Members
Planning Officer, DDC	Member
Chief, Urban Health Centre of the municipality (if exists)	Member
Chair, District NGO Federation	Member
Representative, development partners and I/NGOs working at district level	Member
Planning Officer, Planning Section of the Municipality	Member
Officer, Social Development Section of the Municipality	Member Secretary

*The indicative Terms of Reference (ToR) of the committee shall be:*

- Analyse, review and endorse nutrition related programmes that will be implemented in the municipality and recommend to the municipal Council for approval, , in line with the district adoption of the multi-sectoral nutrition plan
- Incorporate nutrition indicators in the Municipal Periodic and Annual Plans
- Review progress of implementation of nutrition programmes
- Carry-our multi-sectoral coordination to reduce chronic mal-nutrition in the municipality

The district level management structure will count on the technical support for the health sector through the district nutrition officer, as well as the political and administrative leadership from the District Council nutrition coordinator.

Citizen Awareness Centre and Ward Citizen Forum will be entrusted to raise awareness on nutrition through CBOs and incorporate nutrition in their Terms of Reference.

### 3.3 PRIVATE/SOCIAL SECTOR

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MSNP is multidimensional where joint efforts of the government, national and international NGOs, private sector, community organisations, and CSOs will be perennial. Public-private partnership mechanisms will be developed to engage CSOs, NGOs, and the private sector working at the community level. They are indispensable partners for bringing in the perspective of the demands and ideas well as to complement the state actors in delivering services.

Private sector and civil society organizations need to be involved in the nutrition planning and policy processes, including implementation and periodic review. Non-state actors will also be featured prominently in advocacy and communication strategy and their active involvement will be sought during monitoring and evaluation of MSNP. Similarly, regular organization of public hearings at different levels of nutrition governance will also help strengthen voice and accountability.

Both at the national and district levels, areas for collaborating with the non-state actors will be identified. Ample scope exists at both the national and district levels to engage with the non-state actors involved in health, education and agriculture sectors. For example, those in commercial sectors such as private health/education providers and the food/agro industry are seen as important collaborators.

The MSNP will seek the participation from non-state actors (associations and federations) as and when required. At the district level, possibility of including non-state actors such as district chambers of commerce, local chapters of NGOs/CBOs in the nutrition and food security steering committees will be explored.

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# PART IV

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## 4 IMPLEMENTATION, FINANCING, MONITORING AND EVALUATION

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### 4.1 DELIVERY AGENCIES

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Ministry of Local Development, Ministry of Physical Planning and Works, Ministry of Health and Population, Ministry of Agriculture and Cooperatives and Ministry of Education are the main partners in delivering nutrition related services. National Planning Commission as the highest planning body facilitates intersectoral coordination. The main reason for bringing all these ministries together in co-designing and co-implementation of the plan of action is the fact that they are the main sectors related with nutrition and are responsible for the five columns of the NAGA multi-sectoral Nutrition Results Framework i.e. food availability; food affordability; food quality; feeding behaviours; and physiological utilization. They are also the main Ministries that have been involved in the efforts of developing multi-sectoral nutrition plans going back over several decades.

### 4.2 FINANCIAL MANAGEMENT

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The Government is funding development in districts through allocation of annual budget to the line ministries and through block grants to each District Development Fund (DDF). What is needed for the wider nutrition Sub-sector is a coordinated framework for allocating funds, immaterial of district, to implement MSNP.

NPC/sectoral ministries will propose a financial planning every year with clearly defined budget lines to be used in the Medium term Expenditure Framework (MTEF) for MSNP, in planning and budgeting by all districts, and for districts in applying for funding under the framework. This structure will also be reflected in the MSNP Annual Work Plan.

For the Government, the above process allows a detailed analysis of (a) multi-year funding required, function by function, district by district, grouping by district type, and by region, (b) the likely available funding from national sources year on year, (c) the funding gaps – by function, by district, by grouping, and by region, and (d) budget and implementation performance. For Development Partners, it permits a clear picture of what the Government is trying to do and its priorities, and an opportunity to make a multi-year commitment to funding. Each Development Partner whether or not they intend to join the Government budget system will be able to agree in open consultation with HLNFSAC on how many districts it will fund and if necessary, the budget line elements across those districts. For those participating Development Partners who may wish to remain outside the government budget system or basket fund, for whatever reason, they will be requested to follow the same system of budget line support across their preferred number of districts.

Drawing on the valuable experience of the two existing Sector-Wide Approaches (SWAp) – in Education and Health – the Government intends to invite Development Partners to enter into a Memorandum of Understanding (MOU) that will describe the programme, the role of government and development partners, the coordination arrangements, and the commitments

of all parties regarding multi-year support. There will be a Joint Financing Arrangement (JFA) for the donors willing to provide support through the government budget system.

For those Development Partners who wish to subscribe to the MOU and to offer support in other forms, they will be invited to offer financial support to the MTEF through a parallel funding mechanism or technical cooperation based on the coordination framework. The Government intends that there should be one coordination mechanism in place, irrespective of funding mechanisms being used.

In general, the following procedural approach will be applied:

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#### 4.2.1 ESTABLISHMENT OF BASKET FUND

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Under Joint Financing Arrangement (JFA), a Basket Fund will be established for MSNP. The Basket Fund will be established at the Office of the Financial Comptroller General Office (FCGO). The Government of Nepal and the development partners will make their committed contributions to the basket fund. The development partners will make their commitments normally for a minimum period of three years. Any development partners willing to support MSNP may join this arrangement at any point of time under the established arrangements.

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#### 4.2.2 AID COORDINATION

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The NPC shall be responsible for aid coordination. The secretariate established at the NPC request the ED Pst make contributions to the basket fund as per commitments made. The development partners and the GoN will make their annual contributions in two instalments, i.e. in August and in February. The first instalment will be based on the approved annual budget (50%) and the second instalment of (50%) will be based on expenses reporting and physical progress of the previous year.

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#### 4.2.3 ADMINISTRATION OF THE BASKET FUND

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Upon request of the NPC, the GoN and the DP shall transfer the funds to the basket funds established at the FCGO which will administer the basket funds. The FCGO will release budget through the established procedure to the DDCs for district level MSNP programs on the recommendation of NPC as per the approved annual budget. The funds from this account will also be released to the NPC and sector ministries at the centre for MSNP as per the approved annual budget.

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#### 4.2.4 MANAGING AND RECONCILIATION OF BASKET FUND

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The secretariate established at the NPC will maintain account of the basket fund to monitor contributions and release of funds to sector ministries and DDCs. The NPC will collect information from the GoN agencies and the development partners about their contributions to the basket fund and shall collect required information from FCGO office about release of funds to DDCs and the balance left in the basket funds. NPC will reconcile the basket fund accounts with the accounts at the FCGO on quarterly basis.

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#### 4.2.5 DISTRICT MSNP FUND

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Funds from the basket fund at the centre will be transferred to the District Development Fund Account. The DDC will maintain a separate account for MSNP. Funds will be disbursed to DDCs in three instalments on the recommendation of the NPC and subject to submission of physical progress report and statement of expenses. DDCs, municipalities and VDCs may contribute additional funds out of their own resources.

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## 4.3 FUNDSFLOW

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MoHP has been implementing a number of nutrition interventions over the last several years. Most of the nutrition specific interventions are already established within the MoHP and it would have a destabilizing effect to bring them under a multi-sectoral structure. Therefore, it is proposed that these nutrition specific programmes would continue to be funded according to the current arrangements. The following approach will be followed for the nutrition sensitive programmes and if these programmes are to be implemented through MoHP, then new arrangements will be followed for these as well.

MSNP programme and budget will be prepared as per the nutrition menu submitted by the sector ministries and local bodies to the NPC. Nutrition menu will be prepared by the DDC and sector ministries as per the nutrition activities and targets/milestones set by the VDC and municipality every year. Performance incentives package will be designed by the NPC to encourage the line agencies and local bodies to increase their performance in MSNP implementation. The NPC, based on the menu, will prepare an annual programme and budget for the MSNP and shall forward it to the Ministry of Finance. Programme and budget for these sector ministries will be allocated to their respective budget heads as per the annual programmes and budgets submitted by the NPC to the MoF. With regard to district level programme and budget, a Letter of Authorization will be issued by the NPC to the DDCs after the approval of annual budget. The NPC shall be responsible for making the required follow up to ensure that the approved programme and letter of authorization reach the authorities concerned in time. Funds flow will be strictly based on the proposed menu by the implementing agencies. Budget allocation to the central level programmes will be allocated by the MoF to the respective ministries' budget heads.

The budget disbursement procedures will be in conformity with the normal government system. From mid July 2012, parallel funding to DDC for MSNP will cease to exist. All funds will be channelled through the basket fund and there will be no parallel funding for MSNP.

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### 4.3.1 OPERATION OF BANK ACCOUNT

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The NPC will receive funds from the basket fund for the procurement of MSNP. A bank account will be opened in the name of NPC. The bank account will be operated with joint signatures of the NPC MSNP Director and the Finance Officer. The NPC shall prepare a monthly bank reconciliation and statement of expenses.

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### 4.3.2 RECURRENT EXPENSES

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The GoN shall provide the required funds for the recurrent expenses of the NPC. These funds will be deposited in a separate account. The bank account will be opened in the name of NPC. The bank account will be operated with joint signatures of the MSNP Director and the Finance Officer. The NPC shall prepare a monthly bank reconciliation and statement of expenses. This will be considered as contributions by the GoN.

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### 4.3.3 UTILIZATION OF DISTRICT MSNP FUNDS BY THE DDC

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The district MSNP fund will be used for the procurement and delivery of MSNP. The funds for municipal and VDC level MSNP will be provided to the municipality and VDC by the DDC.

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### 4.3.4 DISTRICT MSNP ACCOUNT

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The DDC will maintain the accounts as per the GoN practices. It will also maintain proper recording systems for reporting on MSNP component-wise expenses, the sources of funds, balance at the end of the year, including component-wise cost estimates. It will also provide information of expenses related to all MSNP components. These records will be maintained as per the Guidelines provided by NPC or its Technical Assistance provider.

#### 4.4 BUDGET

The indicative budget for the MSNP is as below (*refer to Annex II for details.*)

'NRs. 000'

<b>Output</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>Total</b>
1.0 Policies and plans updated/reviewed to incorporate a core set of nutrition specific indicators at national and local governance levels.	<b>35265</b>	<b>41950</b>	<b>46930</b>	<b>45685</b>	<b>58135</b>	<b>226965</b>
NPC	16911	17276	17276	17276	17276	78231
MoHP	2950	1950	1950	1950	1950	10750
MoE	1946	1946	1946	1946	1946	9730
MPPW	1946	1946	1946	1946	1946	9730
MoAC	1946	1946	1946	1946	1946	9730
Local Development	9566	16886	21866	20621	33071	94226
2.0 Multi-sectoral coordination mechanisms functional at national and sub-national levels.	<b>27588</b>	<b>29474</b>	<b>33692</b>	<b>37692</b>	<b>43872</b>	<b>172318</b>
NPC	26280	25550	26280	27010	27740	132860
Local Development	1308	3924	7412	10682	16132	39458

<b>Output</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>Total</b>
3.0 Maternal and child nutritional care service utilization improved, especially among the unreached and poor segment of the society.	1135750	507736	755259	992425	1252616	4643786

<b>Output</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>Total</b>
MoHP	1135750	507736	755259	992425	1252616	4643786
4.0 Adolescent girls' parental education, life-skills and nutrition status enhanced	86666	160933	216242	202436	392879	1059156
MoE	86666	160933	216242	202436	392879	1059156
5.0 Diarrheal diseases and ARI episodes reduced among young mothers, adolescent girls, infants and young children	311344	311344	311344	311344	311344	1556920
MPPW	311344	311344	311344	311344	311344	1556920
6.0 Availability and consumption of appropriate foods (in terms of quality, quantity, frequency and safety) enhanced and women's workload reduced.	37200	45100	151100	205100	305400	743900
MoAC	32700	33300	135900	190800	279800	672500
MoEn	4500	11800	15200	14300	25600	71400
7.0 Capacity of national and sub-national levels enhanced to provide appropriate support to improve maternal and child nutrition.	57842	63947	70438	72918	85104	350249
NPC	25090	25360	25360	25360	25360	126530
MoHP	4177	6592	8703	8703	13689	41864
MoE	3146	3146	3146	3146	3146	15730
MPPW	6587	6587	6587	6587	6587	32935
MoAC	13946	13946	13946	13946	13946	69730
Local development	4896	8316	12696	15176	22376	63460
8.0 Multi-sectoral nutrition information updated and linked both at national and sub-national levels	6490	11770	18810	25410	36410	98890
NPC	700	700	700	700	700	3500



<b>Output</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>Total</b>
MoHP	700	700	700	700	700	3500
MoE	700	700	700	700	700	3500
MPPW	700	700	700	700	700	3500
MoAC	700	700	700	700	700	3500
Local development	2990	8270	15310	21910	32910	81390
<b>Sub Total (NRs.'000')</b>	1698145	1172254	1603815	1893010	2485760	8852184
<b>5% M+E</b>	84907	58613	80191	94651	124288	442609
<b>Total (NRs.'000')</b>	1783052	1230867	1684006	1987661	2610048	9294793
<b>Total USD ('000)</b>	24425	16861	23069	27228	35754	127326

USD 1 = NRs. 73.00

#### 4.5 CAPACITY DEVELOPMENT STRATEGY

Resolving the human resource capacity problem for nutrition is a most urgent issue. To resolve this issue a comprehensive plan for human resource development in nutrition will be developed and implemented based on training needs assessment. A nutrition capacity assessment should be carried out in order to decide the type, level and number of human resources needed. This process of defining the management and execution of nutrition interventions needs to be carefully constructed with multi-disciplinary focus. It is widely recognized that nutrition needs to be every health professional's responsibility, but at some level a manager needs to be made responsible for seeing that all is being carried out properly.

The NAG report recommended the creation of a District Nutrition Officer. The Nutrition Assessment of the NHSP also recognized that the lack of human resources for nutrition is a critical barrier for implementing the existing nutrition interventions (Spiro et al, 2010), and that this had two dimensions: first is the numerical strength of staff allocated to serve nutrition functions; the second is extent of knowledge and skill gap that needs to be addressed by capacity building interventions in order to enable them to design, implement, monitor and refine nutrition programmes. Both dimensions, brought together in the context of scaling up needs, call for a more complex multi-sectoral approach.

All this has budget implications, especially for MOHP which is seen as the technical lead sector for nutrition. If such resources can be garnered (at most effort should be made to do so) then the human resource development plans should include: the training and employing of central level public nutrition specialists; the training and employing of district level public health nutritionists; more and better pre-service and in-service training in nutrition (preventive, curative and rehabilitative across the health service and other sectors). This necessitates to envisage several types and steps of capacity building process: long term university education and degrees; short-term and long-term training; the training of master trainers; the training of frontline workers in health and other sectors and training of leading community members along different trades. Meeting the needs of master trainers in nutrition in the short term is unlikely to be achievable by relying on the existing training facilities alone. A short term emergency phase is needed to solve the immediate needs, while building the capacity

for the training institutions simultaneously. This short-term capacity building phase will have to rely on external human resources (international support) as well as local institutions. This process of professionalization of nutrition needs to be carefully constructed, drawing on international orientations and experience as appropriate, including from organizations such as the World Public Health Nutrition Association. (The different competencies required at the three levels of action (frontline, district, central) have been described in a paper on the WPHNA website [www.wphna.org](http://www.wphna.org)). Ideally, the capacity development activities of each sector need pulling together into one coordinated “package” under the purview of NPC, and of the DDC at the district and below levels.

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#### 4.6 ADVOCACY AND COMMUNICATION STRATEGY

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The development of the advocacy and communication strategy will require some formative research to look into the traditional beliefs, taboos and traditions that are common in Nepal around the issues and causes of maternal and child under-nutrition. The research should investigate into the basic and underlying causes behind prevailing maternal and child feeding and caring practices. This will facilitate the development of appropriate behaviour change and communication packages and guide the training and institutional capacity development efforts.

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#### 4.7 MONITORING AND EVALUATION STRATEGY

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The existing MIS and nutrition information systems of various sectors are already extensive, and probably too complex for regular monitoring purposes. The information unit in the NPC will be tasked with helping to bring all of this (results 1.6, 2.6, 3.6, 4.6, 5.6) within the same overarching logical framework, respecting where possible the hierarchy of input, output, outcome, impact. Limited but specific (perhaps 10-20) indicators will be needed for managing the multi-sectoral plan at the various levels (VDC, DDC and National).

Guidance on the indicators for monitoring the implementation of scaled up effort to reduce maternal and child under-nutrition has recently become available<sup>8</sup> and can be useful in the Nepalese context as well. The indicators suggested include: the proportion of stunted children below age five (<2 yrs and 2-5 years); the proportion of wasted children below age five (<2 yrs and 2-5 years); the proportion of women of reproductive age with Hb < 11 g/dl; the incidence of low birth weight; the proportion of overweight children below age five (<2 yrs and 2-5 years); the proportion of the population below minimum level of dietary energy consumption; the household dietary diversity score (HDDS); Infants under 6 months who are exclusively breastfed; proportion of 6-23 months who receive a minimum acceptable diet. It may be prudent to add to this list, from a Nepalese perspective, additional ones like the child marriage rate, the teenage pregnancy rate and the use of iodized salt.

The most important aspect from a monitoring perspective is the availability of nutrition professionals to manage the programmes. A team of dedicated nutrition professionals, with clearly defined roles and responsibilities and who can be held accountable, for managing nutrition related (nutrition sensitive and nutrition specific) activities, especially at District level and below is of fundamental importance for the successful implementation of the multi-sectoral plan. The importance of regular supportive supervision cannot be overemphasized, especially

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<sup>8</sup>SUN Transition Team 2010. A road map for scaling up nutrition. Available at URL: [http://un-foodsecurity.org/sites/default/files/SUNRoadMap\\_English.pdf](http://un-foodsecurity.org/sites/default/files/SUNRoadMap_English.pdf)

yfromhealthfacilitiestocommunities.Therefore,makingavailableappropriatehumanresourcesbecomesparamount;otherwiseasetofmonitoringindicatorsremainsaratheracademic(andprobablyafutile)exercise.

Theevaluationplanwillfollowthelogicofcreatingplausibilityargumentsconcerningtheimpactofthemulti-sectoralplan.Baselinesurveyswillbecarriedoutbyperformingclustersurveysineachdistrictaswellasaneighbouringone,priortointerventionsbeingimplementedandthenrepeatedineachoftheexpansionareasasthefootprintofthemulti-sectoralplangraduallygrows.Togetherwithstuntingratesinchildrenundertwo,allindicatorsofthevariousinterventions(input,output,andoutcome)willbemeasuredtogetherwithconfoundingvariables.ThiswillallowtheconstructionofstrongplausibleevidencebasedargumentsaboutwhetherMSNP hashadthedesiredimpactandhowmuchthisisduetothevariousprogrammeinputs.Themid-termreviewinthefourthyearshouldalreadyprovidestrongplausibleevidencethatmaternalandchild under-nutritionreductionhasbeenacceleratedinprogrammeareasascomparedtonon-programmeareas.

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# ANNEXURES

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## ANNEX I: CONSOLIDATED MSNP LOGICAL FRAMEWORK AND ACTION PLAN

### Logical Framework (Results Framework)

Results Chain	Descriptive Summary	Indicators of Work Performance	Means of Verification	Key Assumptions
<b>Goal</b>	Improved human capital, especially among the poorer segments of society to improve maternal and child nutrition and health	Eliminated chronic under-nutrition by the year 2022	NDHS	Political consensus and stability enhanced and peace process reached to its logical conclusion
<b>Purpose</b>	Strengthened multi-sectoral efforts of the NPC and other stakeholders to foment capacity development for improved nutrition at all levels of society in Nepal	<p>By the end of 2016:</p> <ul style="list-style-type: none"> <li>• % prevalence of stunting among under -5 years children reduced below 29%</li> <li>• % prevalence of underweight among under-5 years children reduced below 20%</li> <li>• % prevalence of wasting among under-5 years children reduced below 5%</li> <li>• % of women with chronic energy deficiency (measured as BMI) reduced by 15%</li> <li>• % prevalence of low birth weight (&lt;2,500 grams) reduced</li> <li>• % of children and adolescents (boys and girls) not completing primary and basic school education reduced</li> </ul>	<p>NDHS NDHS NDHS Monitoring and Evaluation Report Monitoring and Evaluation Report</p>	Social sector investment remains priority in government agenda.
<b>Outcomes</b>	1: Policies, plans and multi-sectoral coordination improved at national and local levels.	<p>By the end of 2016:</p> <ul style="list-style-type: none"> <li>• Multi-sectoral commitment and resources for nutrition are increased to at least 2%</li> <li>• Nutritional information management and data analysis strengthened</li> <li>• Protocol established for nutrition profiles (as basis for planning) at local level</li> </ul>	Annual NPC report	

Results Chain	Descriptive Summary	Indicators of Work Performance	Means of Verification	Key Assumptions
	<p><b>2:</b> Practices that promote optimal use of nutrition 'specific' and nutrition 'sensitive' services improved, leading to enhanced maternal and child nutritional status.</p>	<p>By the end of 2016:</p> <ul style="list-style-type: none"> <li>• MIYC micronutrient status (Vitamin A, Iodine, Anaemia) improved</li> <li>• Comprehensive MYICN Training Package adapted and rolled-out</li> <li>• Severe Acute Malnutrition (SAM ) better managed</li> <li>• MIYC infections reduced</li> </ul>	Annual DoHS report	
<ul style="list-style-type: none"> <li>• Adolescent girls awareness and behaviours in relation to protecting foetal, infant and young child growth improved</li> <li>• Parents better informed with regard to avoiding growth faltering</li> <li>• Nutritional status of adolescent girls improved</li> <li>• Primary and secondary school enrolment increased, particularly for girls</li> </ul>		Annual MoE report		
<ul style="list-style-type: none"> <li>• All young mothers and adolescent girls use improved sanitation facilities</li> <li>• All young mothers and adolescent girls use soap to wash hands at critical times</li> <li>• All young mothers and adolescent girls as well as children under 2 use improved drinking water</li> </ul>		Annual MPPW report		
<ul style="list-style-type: none"> <li>• Food security and agriculture aligned with nutrition objectives</li> <li>• Reduced workload of women and better home and work environment</li> </ul>		Annual MOAC report		
	<p><b>3:</b> Strengthened capacity of central and local governments on nutrition to provide basic services in an inclusive and equitable manner</p>	<ul style="list-style-type: none"> <li>• Nutrition capacity of implementing agencies is strengthened</li> <li>• Nutrition integrated into local planning and monitoring</li> <li>• Collaboration between local bodies' health, agriculture, and education sector strengthened at DDC and VDC level</li> <li>• Social protection measures designed and introduced to prevent and reduce malnutrition in marginal population groups</li> </ul>	Annual sectoral ministries and local bodies report	



Results Chain	Descriptive Summary	Indicators of Work Performance	Means of Verification	Key Assumptions
<b>Outputs</b>				
<b>Outcome 1: Policies, plans and multi-sectoral coordination improved at national and local levels.</b>				
<b>Output 1</b>	Policies and plans updated/reviewed to incorporate a core set of nutrition specific indicators at national and sub-national levels.	<ul style="list-style-type: none"> <li>By the end of 2016, annual and multiyear plan of all the relevant sectors reflect indicators and targets on contribution for reduction of malnutrition</li> <li>By the end of 2016, Nutrition related targets and indicators incorporated in district and VDC level plans and programs</li> </ul>	Plan documents of relevant sectors as well as VDCs and DDCs, Studies and monitoring reports	All central and local level planners are committed on nutrition agenda.
<b>Output 2</b>	Multi-sectoral coordination mechanisms functional at national and sub-national levels.	<ul style="list-style-type: none"> <li>By the end of 2011, High Level Nutrition and Food Security Steering Committee and coordination mechanisms functional at central level</li> <li>By the end of 2012, all the sectors delegated multi-sectoral coordination authority to the DDCs with necessary resources</li> <li>By the end of 2016:, Majority of the planned nutrition programmes coordinated and monitored by district, municipality and VDC level Food and Nutrition Coordination Committees at local level.</li> <li>By the end of 2016:, frequency of joint monitoring visits by central level stakeholders increased</li> </ul>	Minutes of the Steering Committee, DDC documentation, Monitoring reports Monitoring reports	Relevant sectors are willing and determined to work collectively.
<b>Outcome 2: Practices that promote optimal use of nutrition 'specific' and nutrition 'sensitive' services improved, leading to enhanced maternal and child nutritional status.</b>				
<b>Output 3.0</b>	Maternal and child nutritional care service utilization improved, especially among the unreached and poor segment of the society.	<p>By the end of 2016:</p> <ul style="list-style-type: none"> <li>Guideline in place to support MIYCN</li> <li>% of pregnant women and mothers eating three times a day with animal source food at least once a day</li> <li>Adolescents who report at least two preventive/dietary nutritional measures against anemia increased</li> <li>Prevalence of roundworm among school adolescent reduced</li> <li>Hand washing with soap practice increased at critical times specially among adolescent girls and young mothers</li> </ul>	NDHS Annual progress reports Research and Survey reports Annual DHS Report M&E Report	Government invests adequately to ensure food availability All stakeholders proactively collaborate to raise awareness

<b>Results Chain</b>	<b>Descriptive Summary</b>	<b>Indicators of Work Performance</b>	<b>Means of Verification</b>	<b>Key Assumptions</b>
				at the community level
<b>Output 4</b>	Adolescent girls' parental education, life-skills and nutrition status enhanced.	By the end of 2016: <ul style="list-style-type: none"> <li>• Class attendance and class promotion rates among adolescent girls increased</li> <li>• Dropout rates among school adolescents decreased</li> <li>• Adolescents who report at least two preventive/dietary nutritional measures against anaemia increased</li> <li>• Prevalence of roundworm among school adolescents decreased</li> </ul>	Baseline and end line surveys, EMIS/FLASH report  HMIS/DHS report	
<b>Output 5</b>	Diarrheal diseases and ARI episodes reduced among young mothers, adolescent girls, infants and young children.	By the end of 2016, prevalence of diarrheal diseases and ARI among the young mothers, adolescent girls and young and infant children reduced by x%	Annual report of MOHP	
<b>Output 6</b>	Availability and consumption of appropriate foods (in terms of quality, quantity, frequency and safety) enhanced and women's workload reduced.	By the end of 2016: <ul style="list-style-type: none"> <li>• Increased consumption of diversified food, especially animal food, among pregnant women and adolescent girls by increasing its production</li> <li>• Food supply and distribution system strengthened - food security ensured particularly in food deficit areas</li> <li>• % infants initiate breastfeeding within the first hour and exclusively breastfeed for six months</li> <li>• % of children receiving immunization and micro-nutrient supplements as per the schedule</li> <li>• Reduction in consumption of junk food by pregnant mothers, children and adolescent girls</li> </ul>	Annual progress reports Research and Survey reports Records of the hospitals Annual Progress Report Annual Progress Report Monitoring and Evaluation Report	Government invests adequately to ensure food availability and all the stakeholders proactively collaborate to raise awareness at the community level.

Results Chain	Descriptive Summary	Indicators of Work Performance	Means of Verification	Key Assumptions
<b>Outcome 3: Strengthened capacity of central and local governments on nutrition to provide basic services in an inclusive and equitable manner.</b>				
<b>Output 7</b>	Capacity of national and sub-national levels enhanced to provide appropriate support to improve maternal and child nutrition.	<ul style="list-style-type: none"> <li>• By the end of 2016, knowledge on nutrition increased among key identified staff at central and local level by x% over the baseline of number of new nutrition service outlets established or improved</li> <li>• Starting from 2013, different sectors identify focal persons for nutrition and execution of nutrition interventions are reflected in their job descriptions</li> </ul>	Baseline and end line survey reports Annual progress Report Job description of the focal persons	Central and local governments are provided with necessary resources to carry out capacity development programmes.
<b>Output 8</b>	Multi-sectoral nutrition information updated and linked both at national and sub-national levels.	<ul style="list-style-type: none"> <li>• By the end of 2016, access to the updated nutrition information system through PMAS and DPMAS made available</li> <li>• Nutrition information system available in all the sectors</li> </ul>	Documentation of PMAS and DPMAS systems and monitoring reports	

## Costed Action Plan

'NRs. 000'

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
Output 1.0 Policies and plans updated/reviewed to incorporate a core set of nutrition specific indicators at national and sub-national levels.								34265	41950	46930	45685	58135	226965			
1.1 Raise nutrition profile among sectoral Ministries								13140	12410	12410	12410	12410	62780	x	x	NPC
	Form High level Nutrition and Food Security Steering Committee (HLNFSSC) under the chair of NPC Vice-chairperson and concerned secretaries from ministries	HLNFSSC Functional														NPC
	Organise committee meetings															NPC
	Form Nutrition Sub Committee and technical group with joint secretaries involved in raising nutrition among their ministries	Technical Sub-committee functional														NPC
1.2 Advocate with Ministries for prioritizing nutrition in their plan and for including core nutrition specific indicators								1825	2920	2920	2920	2920	13505	x	x	NPC
	Sensitize/consult with political parties and parliamentarians regarding MSN	Ministries assign nutrition responsibilities to their staff														NPC

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility						
			1	2	3	4	5		1	2		3	4	5	National	Int'l	
	Disseminate approved MSN Plan to all concerned ministries and other stakeholders	Implementation of MSNP and sectoral nutrition plans															NPC
	Carry out regular advocacy with Ministries/stakeholders/Civil Society Organizations	Report of consultation and advocacy															NPC
1.3 Update National Nutrition Policy and Strategy, including M&E framework in line with the MSNP								1000	0	0	0	0	1000				NPC MoHP
	Revisit/Revise NNPS																
	Prepare multi-sectoral nutrition plan and strategy in the health, education, WASH and agriculture sector																
1.4 Incorporate nutrition in the national sectoral plan, including nutrition specific M&E framework								11680	11680	11680	11680	11680	58400				
	Review of sectoral perspective plans with the nutrition checklist of the MSNP	Nutrition included in sectoral perspective plans											58400			x	NPC/sectoral ministries
	Review TYP/ annual plans of the ministries /sectors so as to	Nutrition reflected in PMAS and															NPC

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility					
			1	2	3	4	5		1	2		3	4	5	National	Int'l
	ensure that sectoral plans of the MSNP are included	DPMAS														
1.5 Incorporate nutrition aspects in local plans and planning process, including nutrition specific M&E framework							7620	14940	19920	18675	31125	92280		x	DDC	
	Review Periodic and annual plans at the local level	Nutrition included in the District Periodic Plan Preparation Guidelines													DDC	
	Incorporate nutrition into local development plans	Nutrition indicators included in the district Periodic and annual plan													DDC	
	Review and strengthen DAG mapping to introduce nutrition index in the categorization of local bodies														MoLD/DDC	
Output 2.0 Multi-sectoral coordination mechanisms functional at national and sub-national levels.							27588	29474	33692	37692	43872	172318		x		
2.1 Establish/ strengthen secretariat for supporting the nutrition and food security initiatives within the NPC							1460	2190	2920	3650	4380	14600		X	NPC	

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility		
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l	
	Establish secretariat																NPC
	Arrange human resources and logistic for the food and nutrition security secretariat	Organogram approved and human resources hired															NPC
	Coordinate and co-work with the initiatives like REACH/SUN etc. for effective implementation and roll-out of MSP to the districts	NPC Report															NPC
2.2 Establish effective communications to improve coordination							24820	23360	23360	23360	23360	118260		x		NPC	
	Establish two-way communication between NPC and sectors/ministries and corrective measures taken to ensure effective coordination among sectors	Implementation report of High level Nutrition Committee meeting decisions															NPC
	Build consensus with MoF to allocate adequate funds for on MSNP interventions	Meeting minutes															NPC
	Arrange signing of letter of understanding among NPC, line ministries and DDCs for multi-sectoral collaboration through DDC at local level	Letter of understanding among ministries and DDC															NPC

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility
			1	2	3	4	5	1	2	3	4	5	Total	National	
2.3 Form multi-sectoral coordination committees at local level							1308	3924	7412	10682	16132	39458		x	DDC
	Establish Nutrition and Food Security Steering Committee at all levels	DDC reports													Local Bodies
	Organize quarterly meetings of Nutrition and Food Security Steering committee	Meeting Minutes													Local Bodies
<b>Output 3.0 Maternal and child nutritional care service utilization improved, especially among the unreached and poor segment of the society.</b>							<b>1135750</b>	<b>507736</b>	<b>755259</b>	<b>992425</b>	<b>1252616</b>	<b>4643786</b>		x	<b>MoHP</b>
3.1 Implement/scale up maternal infant and young child feeding through a comprehensive approach							40228	71403	129466	218571	273301	732969		x	MoHP
	<i>Enrich dietary habits of pregnant women</i>	Early identification and registration of pregnant women by FCHV Counselling to pregnant women and other family members for consuming animal source food as part of birth preparedness package													MoHP
	Initiate early breastfeeding and exclusive breastfeeding improved	Provided support to assist all infants to initiate breastfeeding													MoHP



Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
		within one hour of birth														
	Provide support for complementary feeding for young children aged 6-23 months improved	All children 6-8 months and 9-23 months receive complementary foods 2 and 3 times per day respectively with $\geq 4$ food groups per day														MoHP
3.2 Maintain/expand programmes to improve maternal infant and young child micronutrient status							976902	259159	374469	479671	589404	2679605		x	MoHP	
	Increase intake of iron folic tablets and de-worming tablets by women during pregnancy and post-partum	All mothers take 180 iron folic acid tablets during pregnancy and 45 tablets post-partum														MoHP
	Increase consumption of fortified cereal flour	Ensured proper fortification of cereal flour by roller-mills through periodic internal and external monitoring														MoHP
	Make available iodized salt for household consumption	Community based social marketing promoted for the consumption of														MoHP

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
		Two Child Logo packet salt														
	Provide support to increase intake of MNP by 6-23 months children	MNPs Scaled-up to 75 districts														MoHP
	Implement programs to reduce MIYC infections	Reinforced MIYC infections aspects during the CB-NCP expansion in 75 districts														MoHP
	All children 6-59 months take Vit A capsules and children aged 1-5 years take Vit A capsules with Albendazole twice a year.	Continued semi-annual mass Vit A and deworming tablet distribution to under 5 children														MoHP
3.3 Scale up and manage infant and child severe acute malnutrition							101610	163067	230055	266541	356095	1117368		x	MoHP	
	Identify malnutrition through the monitoring of the nutritional status of children aged 0-36 months	Implemented Community Based Growth Monitoring as per new WHO Growth Standard														MoHP
	Identify all severe acute malnutrition in children aged under-five.	Scaled-up of Community Based Management of Acute Malnutrition Programme in 35 districts with high														MoHP

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
		number of children with severe acute malnutrition														
3.4 Update health sector nutrition related acts, regulations, policies, strategies, and standards							14292	13333	20202	26450	31599	105876		x	MoHP	
	Prepare guidelines to reduce malnutrition among children aged under-five	Prepared guidelines and training programs organised  Supplied Ready to Use Supplementary Food (RUSF) to targeted districts														MoHP
	Revise institutional arrangement at all levels, in line with MNSP, including establishment of National Nutrition Centre (NNC) under MoHP	National Nutrition Centre functional														MoHP
	Develop Comprehensive Nutrition Training Packages	Comprehensive Nutrition Training Package endorsed by MoHP  Health workers and volunteers utilize Comprehensive Nutrition Training														MoHP

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
		Package														
3.5 Institutional strengthening of health sector							2718	774	1067	1192	2217	7968		x	MoHP	
	Proper regularization of salt production, distribution, and monitoring	Draft legislation for Salt production, distribution and monitoring available														
	Revision of institutional arrangement at all levels, in line with MNSP, including establishment of National Nutrition Centre (NNC) under MoHP	Design and conduct O&M Assessment, including assessing the capacity needs  Develop and approve organizational structure of NNC  Formulate Capacity Development Plan based on the O&M Assessment and organizational structure of NNC  NNC Functional														
Output 4: : Adolescent girls' parental education, life-skills and nutrition status enhanced							94460	166921	226359	211632	413688	1113060				

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility											
			1	2	3	4	5		1	2		3	4	5	National	Int'l						
4.1 Nutrition integration with life-skills education to adolescent girls, with a focus on improving maternal and child nutrition and on reducing chronic malnutrition (create an enabling environment)																						
	Form/strengthen child clubs in school and out of school																					
	Organise life-skills related training to the child club members and focal teachers																					
4.2 Raise adolescent girls' knowledge and skills on reduction of chronic malnutrition																						
	Prepare/update life skills related resources (Procedural Manual)	3000 copies, printing cost of child club manual for Year 2 onwards not included																				MoE
	Provide life-skills related training to the child club members and focal teachers	2500 child clubs x 2 members, and 2060 focal teachers																				MoE
	Review existing school curricula and textbooks for analysing contents on nutrition education (grade 1-12)	50000 per grade x 12 grades																				MoE

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility						
			1	2	3	4	5		1	2		3	4	5	National	Int'l	
	Integrate curricular	25000 per grade x 12 grades															MoE
	Revise textbook	50000 per grade x 12 grades															MoE
	Revise teacher guidebook	50000 per book x 12 grades															MoE
	Prepare resource materials for students and teachers	2 sets ,1 for teachers and 1 for students															MoE
	Develop instruction materials for teaching aids	300000 x 12 grades															MoE
	Print and distribute teaching-learning materials for teachers and learning materials for students	Resource materials for teachers 2060 schools of 6 districts															MoE
	Develop comprehensive training course and materials for teacher training by NCED	2 sets															MoE
	Organise ToT for teachers	3 days x 109 teachers															MoE
	Organise teacher training	4932 teachers x 3 days															MoE
	Make available technical support/monitoring by NCED																MoE



Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility						
			1	2	3	4	5		1	2		3	4	5	National	Int'l	
	Conduct sessions to the women/mothers at ECD and literacy classes	Covers 150 CLCs and roll out through regular program															MoE
	Mobilize SMC, PTA ,Teacher Unions and mass media for parental education	6 districts and central level															MoE
4.4 Develop mid-day meal to adolescent girls (grades 5 to 8) to enhance their school performance and participation.								64707	129415	172553	161768	319614	848057		x		MoE
	Prepare menu as per the local needs, leaflet( both for school and home)	2500 schools															MoE
	Conduct orientation for mobilisation of mother groups, SMC & PTA on MDM	2500 schools															MoE
	Iron supplementation to the adolescent girls through school teachers and child clubs	2500 schools															MoE
	Promote kitchen garden at school and homestead	2500 schools															MoE
	Promote CLC-based community kitchen garden, including awareness	150 CLCs															MoE



Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
Output 5: Diarrheal diseases and ARI episodes reduced among young mothers, adolescent girls, infants and young children							311344	311344	311344	311344	311344	1556920				
5.1 Organise promotional campaigns to increase practices on hand washing with soap at critical times, especially among adolescents, mothers with infants and young children							58249	58249	58249	58249	58249	291445		x	MPPW	
	Provide training on hand washing	TOT to NGO staff/govt staff( 3 days) 30 participants  Training to adolescent girls and young mothers (2 days) 50 participants														MPPW
	Run promotional campaigns	Provide IEC materials														MPPW
		Run FM programmes														MPPW
		Mobilize FCHVs and community groups in hand washing campaigns														MPPW
		Raise awareness among all mothers to wash hands with soap before														MPPW

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility						
			1	2	3	4	5		1	2		3	4	5	National	Int'l	
		preparing complementary foods															
	Supervise hand washing with soap practices at VDC level															MPPW	
5.2 Conduct Open Defecation Free campaigns, with a particular focus among the most affected districts							156683	156683	156683	156683	156683	783415		x		MPPW	
	Carry out triggering for ODF campaigns such as interaction, workshop, capacity building, action plan development, learning exchange, toilet, drinking water, O&M fund etc	District level sensitization 1 event															MPPW
		VDC level															MPPW
		Community level															MPPW
		School level															MPPW
	Run advocacy programmes/ Mobilise media	520 minutes															MPPW
	Supervise ODF campaigns	4 visits/ district															MPPW
5.3 Raise awareness on water safety plan and use of safe water at the point of use, with a particular focus on the most affected areas							96412	96412	96412	96412	96412	482060		x		MPPW	

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
	Establish WSS schemes in the VDCs	1620 people/VDC														MPPW
	Provide training on water safety and POU	Training to NGOs, users committee, girls and lactating mothers														MPPW
	Run promotional campaigns	Distribution of IEC/BCC materials														MPPW
	Supervise water safety programmes	4 times / district														MPPW
Output 6: Provide targeted support to make MN rich food available, including animal source foods, at households and community levels.							37200	45100	151100	205100	305400	743900		x	MoAC	
6.1 Provide targeted support to make MN rich food available at households and community levels							28000	21700	116800	163500	236300	566300		x	MoAC	
	Form groups of the target group	Groups (9 groups/VDCs)														MPPW
	Provide access to land through leasing opportunities	households (Rs 1000 per hh)														MoAC
	Provide technical help to target groups	Trainings (3 training per year 2 day per VDC)														MoAC
	Develop linkages with input supplier	no cost (human resource)														MoAC



Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
mothers and children less than 3 years age from lowest quintile																
	Introduce Cooperatives	Train members on financial matters and marketing														MoAC
	Carry out social marketing of MN-rich local food	1 Radio program														MoAC
6.4 Provide support for clean and cheap energy to reduce Women's workload							4500	11800	15200	14300	25600	71400		x		MoEnv
	Establish linkage and advocate for bio-gas construction	Number (support for only co-ordination meetings)														MoEnv
	Provide subsidy for improved cooking stove	Number of ICS (Rs 250 subsidy and 50 ICS per VDC in rural areas)														MoEnv
	Run radio program on gendered division of work	Number (1 program)														MoEnv
6.5 Revise existing child cash grants mechanism (from pregnancy to U5 year children) to reduce maternal malnutrition and child stunting							0	0	0	0	0	0	x			MoLD

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
	Review child grant policy and provide child grants during pregnancy and <5 year children.	Child Grant Directive revised														MoLD
	Revise Child Grant Directive.															MoLD
Output 7.0 Capacity of national and sub-national levels enhanced to provide appropriate support to improve maternal and child nutrition.							57842	63947	70438	72918	85104	350249				
7.1 Build/facilitate for staff capacity development at central and local level							45162	50267	56758	59238	71424	282849		x		NPC
	Train nutrition and non-nutrition professional at NPC, Health, Education, Physical Planning, Local Development, Finance and Agriculture ministry and their respective subordinate authorities at local level	NPC – National and international training programmes					12410	11680	11680	11680	11680	59130				NPC
		MoHP					4177	6592	8703	8703	13689	41864				MoHP
		MoE					3146	3146	3146	3146	3146	15730				MoE
		MPPW					6587	6587	6587	6587	6587	32935				MPPW
		MoAC					13946	13946	13946	13946	13946	69730				MoAC
		MoLD					3576	5676	9176	11876	16876	47180				MoLD
	Conduct knowledge survey on nutrition among key identified	Sectoral Ministries identified needs of														NPC and line ministries,

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
	staff of different sectors	inputs for staffs														Local bodies
7.2 Carry out organisation and management assessment of the sectors for organisational strengthening							1000	2000	2000	2000	2000	9000		x	NPC	
	Carry out survey															NPC
	Enlist capacity/institutional development needs for each sector															NPC
	Provide institutional support															NPC
Activity 7.3, 7.4 and 7.5							11680	11680	11680	11680	11680	58400		x	Local Bodies	
7.3 Establish uniform and results based reporting system																
	Establish reporting mechanism from sectors to NPC on implementation status of the MSP interventions	Reports received from all sectors by the Nutrition Secretariat														Sectoral ministries
	Establish reporting mechanism from line agencies to DDC on implementation status of the MSP interventions	Reports received from DDCs by the Nutrition Secretariat														DDCs
7.4 Review indicators in PMAS and DPMAS to incorporate MSNP key indicators																NPC/sectoral ministries

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility		
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l	
	Identify key MSNP indicators to be included in the DPMAS/PMAS and have consensus among sectors on these indicators	MSNP indicators incorporated in sectoral and district level plans															Sectoral ministries / DDCs
	Incorporate MSNP key indicators in PMAS and DPMAS	Nutrition indicators included in PMAS and DPMAS indicators															NPC
	Facilitate sector ministries to incorporate nutrition sensitive indicators in their information system including periodic reviews	Nutrition indicators collected by sectoral information systems (HMIS, EMIS etc)															Sectoral ministries
7.5 Carry out routine and joint sectoral monitoring of implementation																x	NPC/Sectoral ministries / DDCs
	Prepare MSNP monitoring framework																NPC/Sectoral ministries / DDCs
	Monitor the progress made in MSNP interventions based on the key MSP indicators	Trimester Monitoring															NPC/Sectoral ministries / DDCs



Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility		
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l	
	Establish joint supervision mechanism with key sectors represented and ensure regular supervision	Bi-annual joint review															NPC/Sectoral ministries / DDCs
	Provide regular feedback to concerned ministries/bodies and develop reward system based on the sectoral performance	Best performers awarded by NPC annually															NPC
7.6 Establish monitoring framework and mechanisms at local levels (DDC and other line agencies)							1320	2640	3520	3300	5500	16280			X	Local bodies	
	Prepare monitoring framework for nutrition sector at local level	Monitoring carried out by local bodies as per monitoring framework															Local bodies
	Prepare joint plan of action and joint monitoring framework	Joint plan of actions implemented by all the sectors at local level including its trimester monitoring and review															Local bodies
	Mobilise local resources to tackle chronic malnutrition at local levels	Citizen Awareness Centres and Ward Citizen Forum support nutrition of women and															Local bodies

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Resources Required (Year)					Source		Responsibility	
			1	2	3	4	5	1	2	3	4	5	Total	National		Int'l
		children at ward levels														
7.7	Allocate institutional responsibilities for nutrition at all levels						0	0	0	0	0	0	0	x		NPC/Sectoral ministries / DDCs
	Incorporate nutrition in job description of staffs of the sectoral/line agencies	Nutrition responsive person identified by all the sectors														NPC/Sectoral ministries / DDCs
	Mentor/supervise staffs to deliver nutrition programmes	Capacity of nutrition responsive person developed														NPC/Sectoral ministries / DDCs
Output 8.0 Multi-sectoral nutrition information updated and linked both at national and sub-national level							6490	11770	18810	25410	36410	98890		x		
8.1	Link/Update nutrition information at central level (PMAS, HMIS, EMIS, WASH, Agriculture and Local Development)						3500	3500	3500	3500	3500	17500				NPC/Sectoral ministries / DDCs
	Review coverage of nutrition in sectoral information systems	PMAS					700	700	700	700	700	3500				
		HMIS					700	700	700	700	700	3500				
		EMIS					700	700	700	700	700	3500				
		MPPW					700	700	700	700	700	3500				

Activity	Sub-activity	Milestone / Target/year	Resources Required (Year)					Total	Source		Responsibility							
			1	2	3	4	5		1	2		3	4	5	National	Int'l		
		MoAC					700	700	700	700	700	3500						
	Incorporate nutrition in sectoral information systems to ensure monitoring and evaluation of MSNP monitoring indicators	Nutrition included in sectoral information systems																
8.2 Link/Update nutrition information in DPMAS at local levels DDC, municipality; and health, education, WASH, agriculture and NGOs							2990	8270	15310	21910	32910	81390					NPC/Sectoral ministries / DDCs	
	Incorporate nutrition in sectoral information systems to ensure monitoring and evaluation of MSNP monitoring indicators at local level	DPMAS updated with nutrition indicators																
	Publish nutrition progress report	Nutrition progress covered in the annual report of DDC																
<b>Sub Total (NRs.'000')</b>							1698145	1172254	1603815	1893010	2485760	8852184						
<b>5% M+E</b>							84907	58613	80191	94651	124288	442609						
<b>Total (NRs.'000')</b>							1783052	1230867	1684006	1987661	2610048	9294793						
<b>Total USD ('000)</b>							24425	16861	23069	27228	35754	127326						

## ANNEX II: NUTRITION FOCAL PERSONS, CONSULTANTS, AND REFERENCE GROUP MEMBERS

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### **Government Focal Persons**

1. Mr Atma Ram Pandey, NPC
2. Mr Radha Krishna Pradhan, NPC
3. Ms Shabnam Shiwakoti, MoAC
4. Mr Dhan Bahadur Shrestha, MoLD
5. Mr Hari Lamsal, MoE
6. Mr Raj Kumar Pokharel, MoHP
7. Mr Rajan Pandey, MPPW

### **Consultants**

1. Dr Anita Alba
2. Dr Bhimsen Devkota
3. Mr Guna Raj Shrestha
4. Prof. Jagannath Adhikari
5. Mr Kapil Ghimire
6. Prof. Dr Ramesh K. Adhikari
7. Dr Roger Shrimpton
8. Dr Shiva Adhikari
9. Mr Sudip Pokhrel

### **Reference Group – Health**

#### **Government**

1. Mr AtmaRam Pandey, Joint Secretary, NPC
2. Mr Radha Krishna Pradhan, Program Director, Health/Nutrition, NPC
3. Dr Bal Krishna Subedi, Chief, PPICD/MoHP
4. Dr Shyam Raj Uprety, Director CHD/DoHS
5. Dr Naresh Pratap KC, Director FHD/DoHS
6. Mr. Badri B. Khadka, Director NHEICC/MoHP
7. Mr. Raj Kumar Pokharel, Chief, Nutrition Section – CHD/DoHS
8. Dr Shilu Aryal, Chief, Safer Motherhood, FHD/DoHS
9. Ms Mangala Manandhar, Chief, FCHV, FHD/DoHS
10. Ms Sharada Pandey, WASH and Nutrition Focal Person, MoHP
11. Mr Parasuram Shrestha, Chief IMCI Section – CHD/DoHS

#### **Supporting Partners**

1. Prof Dr Ramesh Kant Adhikari, IOM
2. Prof Dr Madhu Devkota, IOM
3. Ms Pooja Pandey, HKI
4. Marion Michaud, EU
5. Dr Amit Bhandari, DFID
6. Dr Gaurav Sharma, DFID
7. Mr Hari Koirala, USAID
8. Dr Nastu Sharma, AUSAID
9. Ms Sofia Uprety, WFP

10. Mr Pradiumna Dahal, UNICEF
11. Ms Saba Mebrahtu, UNICEF
12. Dr Asha Pun, UNICEF
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*Separate consultation meeting were also held with Association of INGOs in Nepal (AIN) members, development partners of different sectors, Nepal Nutrition Group (NNG), and other state and non-state stakeholders.*