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1. Summary

2020 is an Olympic year – it marks the beginning of a decade-long race towards the deadline of the world’s 2030 Sustainable Development Goals (SDGs). As the host of the 2020 Olympics, the Government of Japan is focusing the world’s attention on one of these goals: SDG 2: Zero Hunger. The Zero Hunger goal includes targets to end all forms of malnutrition by 2030 and ensure that all people have access to safe and nutritious foods all year round.

The Tokyo Nutrition for Growth (N4G) Summit, to be held in December 2020 under the auspices of the Government of Japan, provides a historic opportunity to transform the way the world tackles the global challenge of malnutrition. The Summit comes at a critical time, midway through the United Nations (UN) Decade of Action on Nutrition, with only five years left to achieve the World Health Assembly (WHA) targets on maternal, infant, and young child nutrition and 10 years to reach the SDGs.

Reaching these targets will require a considerable scale up in global investment in nutrition: one in three people around the world struggle with at least one form of malnutrition — undernutrition, obesity, overweight, or micronutrient deficiencies — and current trends project that one in two people will be malnourished by 2025 (The Global Nutrition Report, 2018). Countries, donors, the private sector, and civil society are stepping up to find innovative ways to drive progress, yet action needs to be rapidly accelerated. Global and national-level targets need to be converted into clear and meaningful commitments and actions for which those making commitments can be held accountable.

This N4G Commitment-Making Guide is written for all stakeholders who can contribute towards achieving the global nutrition goals and targets. The Government of Japan encourages a diverse set of constituency groups to take part, including national governments, donors, multilaterals, philanthropic organizations, civil society organizations, businesses of all sizes, and business associations. This Guide provides the tools and resources to prepare a specific, measurable, achievable, relevant, and time-bound (SMART) pledge in advance of the Summit. It draws on work already undertaken by the global nutrition community to guide governments, donors, businesses, and civil society organizations looking to make a meaningful commitment as part of the Summit. The document will be refreshed by 2019.

Section two
Outlines the opportunity that the Summit presents.

Section three
Summarizes who can make commitments, what a SMART commitment looks like, and how to develop a commitment. The section will contain the N4G Principles for Engagement for the 2020 Summit.

Section four
Summarizes next steps.

Section five
Summarizes resources for the four thematic areas which the Government of Japan has prioritized:

1. Integrating nutrition into Universal Health Coverage (UHC);
2. Transforming the food system, so it promotes safe, sustainable, and healthy foods to support people and planet;
3. Effectively addressing malnutrition in fragile and conflict affected contexts, supporting resiliency; and
4. Securing new investments and driving innovation in nutrition financing.

Further examples of commitments belonging to these four thematic areas will be provided in an annex to this guide in December 2019.

2. Section one

N4G Principles of Engagement – Principles for all stakeholders to abide by to ensure a credible and transparent process, free of conflicts of interest, that will deliver strong and consensus-driven pledges at the N4G Summit.
2. Tokyo Nutrition for Growth Summit 2020: The Opportunity

Winning the race to end malnutrition in all its forms by 2030 requires a transformation of health, food, and social protection systems to deliver better health, nutrition, and diets. A targeted focus on tackling undernutrition, as well as action to reverse the global epidemics of obesity and diet-related disease, are urgently needed to fuel human capital. Above all, winning the race requires that the world prioritize the nutritional needs of the most vulnerable.

Commitment-making is at the heart of the Summit. It is proven that investing in nutrition is one of the best buys in global health and development: for every $1 invested in nutrition, $16 is returned to the local economy (Horton and Hoddinott, 2014). Yet not enough is being invested and the need could not be more urgent–growing demands on our food system and our planet mean we are facing the irreversible loss of not only human capital, but also of natural resources and energy. Climate change is one of the greatest challenges today and has complex interlinkages with both obesity and undernutrition. Diets are changing, while the food system continues to be the biggest contributor to greenhouse gases (Wilton et al, 2019).

The last decade has brought greater recognition of the importance of investing in nutrition. In 2012, at the WHA, 194 countries agreed to the first-ever set of global nutrition targets. These targets are set to expire in 2025, five years beyond the Summit in Tokyo in 2020. At the first N4G Summit in London in 2013, 110 stakeholders committed over $4 billion to tackle undernutrition and $19 billion in complementary nutrition-sensitive investments (Nutrition for Growth Summit, 2013), to prevent at least 20 million children from being stunted and save at least 1.7 million lives by 2020. In 2015, as part of the SDGs, world leaders committed to ending all forms of malnutrition by 2030. In 2016, at the UN General Assembly, the UN Decade of Action on Nutrition was launched as a tool for all actors to set, track, and achieve commitments to end all forms of malnutrition and the Government of Brazil hosted a second N4G moment. At the Global Nutrition Summit in Milan in 2017, governments, civil society organizations, philanthropic organizations, and the private sector made policy commitments and pledged $3.4 billion in financial commitments. Today, 61 countries lead the Scaling Up Nutrition (SUN) Movement.

The Summit in 2020 will be preceded by a Nutrition for Growth Goalkeepers Kick-Off Event on July 23, on the eve of the opening ceremony of the Olympics in Tokyo, Japan. This event, hosted by Bill and Melinda Gates, will feature a small set of high-quality pledges to spur action towards the Summit in December. The Summit will be a high-level event hosted by the Government of Japan to announce all final financial and policy commitments and chart the path toward 2030 with concrete recommendations to the global community. The outcomes of the Summit will be enshrined in the 2020 Compact designed to accelerate the achievement of the objectives of the UN Decade of Action on Nutrition and the SDGs.

To optimize resources and build on existing and expiring commitments, the Summit in Tokyo in 2020 will focus efforts on five priority areas. Governments, business, multilateral, donors and other development partners are encouraged to make financial, policy, programmatic, or impact commitments covering one or more of five areas (see Figure 1).

Figure 1: Commitment areas.

- **Health:** Making nutrition integral to UHC because investing in nutrition services as part of health systems can lead to greater well-being and more equitable development.
- **Food:** Building food systems that promote healthy diets and nutrition, ensure livelihoods of producers, and that are climate-smart because the way the world produces and consumes foods impacts people and planet.
- **Resilience:** Effectively addressing malnutrition in fragile and conflict-affected contexts because people impacted by violence and instability are especially vulnerable to malnutrition and young children in these settings need special attention.
- **Data:** Promoting data-driven accountability because better data, measurement, and accountability is essential to facilitate more effective commitments to nutrition and to drive equitable progress to leave no one behind.
- **Financing:** Securing significant increases in domestic financing and other, innovative financing are central to the Compact.

The Government of Japan’s Vision and Roadmap for the Summit will be made available on the SUN website (https://scalingupnutrition.org/). For more information on commitment-making please visit the N4G website, which will be updated by the end of 2019 (https://nutritionforgrowth.org).
3. Making a Good Commitment

Who can make a commitment?
The Government of Japan invites all stakeholders and constituency groups working to improve nutrition outcomes for people across the world to make commitments. This includes:
1. Government ministries and bodies — particularly Ministries that are mandated to work on nutrition, including Ministries of Finance and Planning, Health, Agriculture, Education, and Social Protection.
2. Donor governments, multilateral, international, and philanthropic organizations.
3. Civil society organizations working on delivering nutrition programs or improving nutrition policy, communications, and consumer behavior change.
Private sector and business — business and consumer associations, multinational corporations, and small and medium enterprises involved in producing, packaging, retailing, and marketing food products.

What is a commitment?
The guidance in this chapter has been prepared by the N4G Accountability Working Group and consolidates the most important take-aways from the Global Nutrition Report Guidance Note on Making Smarter Commitments to Nutrition Action and MQSUN+ Guidelines for Nutrition Commitment ‘SMARTness’ Assessment. Commitments can be programmatic, policy, or financial, supporting progress toward global nutrition goals and targets. Meeting global nutrition targets requires converting commitments into clear actions for which governments, businesses, civil society organizations, and philanthropic organizations can be held accountable. Commitments that meet this standard must also meet four key criteria:
1. Be SMART;
2. Align with national priorities, per the questions below;
3. Align with the N4G Principles for Engagement, as outlined in the next chapter; and
4. Align with the accountability framework (to be announced in 2020).

SMART pledges
Specific: Each commitment should identify a specific action and indicate who is responsible for achieving it.
Measurable: Pledges should include an indicator to enable measuring progress and achievement of the commitment. Quantifiable indicators are easier to monitor and should indicate the baseline where relevant and possible.
Achievable: Commitments should, at a minimum, be consistent with the level of progress achieved in the past. They should be as ambitious as possible, but mindful of the limits of what can be delivered in a realistic timeframe.
Relevant: Pledges should reflect the nutritional priorities and challenges relevant to the context (at national, regional, or global levels) and be based on levels of progress achieved in the past.
Time-Bound: Commitments should have a realistic timeframe for achievement and specify key milestones to be achieved within that time. Commitments should cover more than one calendar or fiscal year and be tracked and reported against annually. The process for holding pledge holders to account will be further defined during Summit preparations.

Four illustrative SMART commitments are presented in Table 1 on the next page.

How to develop SMART commitments and align them with national priorities
In formulating commitments, country governments and all constituency group pledgers are encouraged to review existing national nutrition policy and programs and consult with other nutrition stakeholders. It is important to balance national and sector priorities. Where possible, this means aligning sector plans with national priorities to tackle the most pressing malnutrition challenges for each country or region. To do this, it is important to analyze barriers to progress for nutrition and review evidence on how to overcome those barriers. Please consider the questions below as relevant criteria to develop strong commitments that align with national priorities:
1. Does the pledge contribute to a SUN-endorsed National Nutrition Plan or goal and is it multi-sectoral (including nutrition-specific and -sensitive commitments)?
2. Is the pledge an improvement on the current policy and enabling environment?
3. Does the pledge increase scale, scope, or ambition of current programming?
4. Does the pledge include women and under-represented groups (e.g., youth, women, and girls) in development and planning and/or include plans to reach the most marginalized groups?
5. If the pledge includes a financial commitment, is this new money? Does the pledge include a plan to raise and disburse those finances?
6. If the pledge includes a policy commitment, is this a new or improved policy? Does the pledge include a plan to finance this policy?
7. Is the pledge cost-effective (in line with economic models and evidence)?
8. Does the pledge consider the differentiated impacts that their commitment may have on all individuals of all genders and the role that gender has in determining nutrition outcomes?
9. Is the pledge aligned with:
   • SDG targets 2.2 (malnutrition in all its forms) and 3.4 (non-communicable diseases (NCDs));
   • WHA targets on undernutrition, breastfeeding, NCD, or obesity; or
   • The ICN2 Framework for Action?

If the answer to many of the above questions is yes, then it is likely that the pledge can offer significant value at the Summit and contribute to reaching the global nutrition goals. Prior to the Summit, the Government of Japan will prepare a comprehensive questionnaire for all stakeholders to complete in order to ‘register’ a commitment. It will also be important to align the pledge with an agreed set of principles for commitment-making, per the N4G Principles of Engagement (to be finalized by December 2019), which have built upon the SUN Principles of Engagement, which highlight the importance of leaving no one behind.

Summit Principles of Engagement
To ensure that the Summit delivers credible, sustainable and well-supported outcomes for nutrition via public and private sector action, stakeholder consultations and participation at the Summit must be based on a set of agreed principles of engagement. These principles are currently being designed to reflect the SUN Principles of Engagement and to support member states to deliver actionable and trackable commitments. A final version will be included in the refreshed commitment guide in December 2019.
<table>
<thead>
<tr>
<th>Commitment type</th>
<th>Commitment</th>
<th>Specific action</th>
<th>Responsible party</th>
<th>Measurable</th>
<th>Baseline</th>
<th>Timeline</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Financial</strong></td>
<td>Commit and invest $600 million by 2030.</td>
<td>Multi-Phase Project approach focusing on the first 1,000 days and most vulnerable population groups.</td>
<td>Ministries of Finance and Planning, Health and Agriculture from Country Government Y</td>
<td>Allocation and disbursement of funds across line ministries and programs</td>
<td>Current nutrition budget – including nutrition sensitive budget line if available.</td>
<td>10 years.</td>
</tr>
<tr>
<td><strong>Programmatic</strong></td>
<td>To treat acute malnutrition in children under five in all areas of the country.</td>
<td>Ensuring 100% of treatment centers are equipped with management kits. Roll out communications plans in community health centers.</td>
<td>Donor or philanthropic organization in partnership with local civil society organizations.</td>
<td>Number of acute malnutrition cases successfully treated.</td>
<td>Acute</td>
<td>All cases to be treated within 10 years.</td>
</tr>
</tbody>
</table>

4. Making a Pledge – Next steps

Where and when to make a pledge
Pledges can be made at the Summit and will be lodged in the Compact. Pledges can be made at any point in 2020.

How will pledges be tracked?
Government pledges will be tracked using existing mechanisms where possible: donor financial pledges will be tracked using OECD DAC databases; government commitments will be lodged on the UN Decade of Action commitment repository held by the World Health Organization (WHO) and the Food and Agriculture Organization (FAO); discussions are underway to agree upon monitoring mechanisms for business and civil society organizations commitments. Data verification will form a part of this process and will be fully detailed at a later date.

The process of developing commitments
The process of identifying bottlenecks and priorities should be consensus driven. Constituency groups supporting the mobilization process — governments, civil society, business, development actors and other actors — are encouraged to consider how pledges contribute towards harmonization across sectors. Often, existing coordination platforms and national planning processes have considered these various perspectives and can be drawn upon in making a pledge. To hold stakeholders accountable for commitments made at the Summit and enshrined in the 2020 Compact, an accountability framework will be developed with key indicators linked to the criteria above. Existing mechanisms such as the Global Nutrition Report, the UN Decade of Action and the Access to Nutrition Initiative provide potential methods to track 2020 commitments. For more information on what SMART commitments look like in practice see the 2016 Global Nutrition Report SMART Commitment Guide.

For more information
The Nutrition for Growth website will be updated in late 2019; please keep an eye out for how to register commitments, and who to contact for technical assistance. If you have questions in the meantime, please send them to nutritionforgrowth@gmail.com.

5. Commitment Guidance for Each Thematic Area

Integrating nutrition into Universal Health Coverage
Healthy populations are central to sustainable development. Without good health, children cannot learn, people cannot work productively, and societies cannot prosper. Meaningful progress towards good health for all and the health-related SDGs will not be possible unless all people can access the health services they need, when they need them, without risk of financial ruin or impoverishment — particularly those most left behind. This is what is meant by UHC.

At its core, UHC has three dimensions: who is covered; what is covered; and what portion of the cost is covered. As countries implement their national health plans and UHC roadmaps, their journeys are marked by incremental expansions across each of these three dimensions: (1) expanding the population that has access to health care; (2) expanding the package of quality health services; and (3) reducing out of pocket payments, such as user fees, which currently push 100 million people into poverty each year. This serves as the foundation on which UHC achieves its objectives of equity, quality, and financial risk protection. As a result, UHC protects communities from shock during times of crisis and cultivates prosperous and healthy societies and economies.

Nearly one in three people around the world has at least one form of malnutrition — namely, undernutrition (including stunting, wasting, and micronutrient deficiencies), overweight, obesity, or diet-related NCDs (WHO, 2017). The consequences of malnutrition in all its forms for health and development are significant.

The objectives of UHC cannot be achieved unless nutrition actions are integrated into primary, secondary, and tertiary health care service platforms, as well as across each of the areas of prevention of ill-health, health promotion, and curative, rehabilitative, and palliative care. This is because a person’s nutritional status is inextricable from their health status: malnutrition increases the risk of getting ill, staying ill, and dying of illness. Similarly, people who are ill are more likely to become malnourished and therefore require nutrition assessment and, if necessary, adequate quality nutrition support when presenting to health services.

Both undernutrition and obesity can promote themselves and their adverse health effects across the life-course and across generations, fueling the rising burden of NCDs. Populations that do not achieve their full productive potential limit the competitiveness of countries and encumber societies with the costs of treating and managing malnutrition. This results in an annual cost of almost $3.5 trillion globally, with overweight and obesity comprising $500 billion of this cost (Global Nutrition Report, 2018).

Integrating nutrition actions into national health plans and UHC roadmaps, with a focus on those most left behind, contributes to equity in health, including through improving access to essential services. Generally, wealthier and urban populations are more likely to access nutrition interventions, especially in low- and middle-income countries. Reducing or eliminating out-of-pocket expenditures and other barriers to access nutrition interventions assures everyone can obtain quality, timely, and safe health and nutritional care.
Nutrition investments improve not only nutrition outcomes, but also health outcomes more broadly. Scaling up coverage of 10 nutrition-specific interventions to 90% in 34 high-burden countries was projected to save 900,000 lives, reduce under-five mortality by 15%, including a 35% reduction in diarrhea-specific mortality, 29% in pneumonia-specific mortality, and 39% in measles-specific mortality (Bhutta et al., 2013).

Importantly, addressing the challenge of malnutrition requires coherent action beyond the health sector, though with health sector stewardship. This includes: increasing access to safe drinking water, hygiene, and sanitation; improving food safety and equity in the food supply chain; providing social protection; well-designing and effectively implementing nutrition education; investing in nutrition-sensitive trade and public interventions to increase the diversity of household food production and consumption; promoting early childhood development; protecting human rights; strengthening governance and accountability for nutrition; and combating climate change, which exacerbates issues of food insecurity in vulnerable areas.

Good health and sustainable development are not possible without good nutrition, and UHC is not possible without integrating nutrition actions into national health plans. The 2020 Summit, falling in mid-term of the UN Decade of Action on Nutrition (2016-2025), will position nutrition as an essential driver of sustainable development and secure new policy and financial commitments to act on malnutrition. This is an opportunity not to be missed to promote nutrition as an essential component of UHC, including through scaling up comprehensive and integrated nutrition services that support the goal of achieving UHC, health-related SDGs, and sustainable development more broadly.

At the 2020 Summit, commitments may be made toward ensuring that nutrition is an essential component of UHC. Commitments should:

1. Reinforce nutrition as a pillar for UHC;
2. Be tailored to the country context, including the health needs of that population and the full package of essential health services required to meet these needs, as well as specific considerations relating to fragile and conflict-affected states, emergency settings, and the humanitarian-development nexus;
3. Be evidence-based and align with the WHO’s proven effective Essential Nutrition Actions (Annex 1), as well as the World Bank’s Essential Universal Coverage (EUC) interventions and Highest-Priority Package (HPP) lists involving nutrition;
4. Prioritize the nutrition needs of the poorest and most vulnerable populations by leaving no one behind and reaching the furthest behind first, in line with the SDG promise;
5. Cover the whole life-course and periods most sensitive to good nutrition, including the first 1,000 days, adolescence, pregnancy, and old age, through the health sector as a critical entry point that should be leveraged to maximize health and nutrition outcomes;
6. Account for the co-existence of multiple forms of malnutrition within the same individual, families, communities, and nations;
7. Focus on equity, quality and financial risk protection; and
8. Be SMART.

The following table provides a list of generic commitments that decision-makers, governments and other stakeholders can make in the different pillars of health systems. They are meant to inspire but need to be SMARTened by the respective stakeholder. A detailed list of examples of SMART commitments has been developed by the N4G working group on nutrition in UHC, arranged by the six health system pillars and by constituency, providing the rationale, list of key documents, and indicators to monitor commitments. This information can be found on the N4G website.

- **Governments**
  1. Integrate WHO Essential Nutrition Actions into the package of essential health services as part of national health plans and UHC roadmaps.
  2. Ensure national UHC plans that integrate nutrition are aligned with national multisectoral nutrition plans as part of a ‘health in all policies’ approach with nutrition at the heart.
  3. Increase the effective coverage of essential nutrition actions through the health system, with a focus on reaching those most left behind.
  4. Ensure a basic health insurance scheme, including through private providers, national health plans, and UHC roadmaps that integrate essential nutrition actions.

- **Stakeholder**
  1. Integrate WHO Essential Nutrition Actions into service delivery.
  2. Be evidence-based and align with the WHO’s proven effective Essential Nutrition Actions (Annex 1), as well as the World Bank’s Essential Universal Coverage (EUC) interventions and Highest-Priority Package (HPP) lists involving nutrition.
  3. Be SMARTened by the respective stakeholder. A detailed list of examples of SMART commitments has been developed by the N4G working group on nutrition in UHC, arranged by the six health system pillars and by constituency, providing the rationale, list of key documents, and indicators to monitor commitments. This information can be found on the N4G website.

- **Financing**
  5. Ensure health workers are properly trained on the integrated delivery of nutrition interventions across the life-course and that they receive integrated, supportive supervision and mentoring that builds capacity to deliver these interventions.
  6. Ensure that essential, quality-assured nutrition-related health products are available, affordable, accessible, and properly administered through the health system, including through including in national essential medicines lists.
  7. Ensure that national health information systems include indicators to track the coverage and quality of essential nutrition actions and provide early warning of nutrition emergencies and develop capacity to use this information for decision-making.
  8. Allocate domestic resources to deliver integrated essential nutrition actions in national health plans, in terms of an annual amount per year or as a proportion of a final costed plan.
<table>
<thead>
<tr>
<th>Stakeholder</th>
<th>Strengthening governance for a comprehensive approach to UHC that integrates essential nutrition actions into service delivery</th>
</tr>
</thead>
<tbody>
<tr>
<td>Donor agencies and research funders</td>
<td>9. Invest $XX million in technical assistance to governments to support a country-led, comprehensive approach to UHC that integrates essential nutrition actions.</td>
</tr>
<tr>
<td>10. Help fill a financial gap of $XX million in research and evidence generation, surveillance, analysis, and use of data capacity to support countries to follow an evidence-based path to taking a comprehensive approach to UHC that integrates essential nutrition actions.</td>
<td></td>
</tr>
<tr>
<td>UN and multilateral agencies</td>
<td>12. Develop and update normative guidance and other global public goods to support countries to take a comprehensive approach to UHC that integrates essential nutrition actions (WHO, UNICEF, UN Population Fund (UNFPA), World Bank, and others).</td>
</tr>
<tr>
<td>13. Ensure technical assistance to governments supports the development of a country-led, comprehensive approach to UHC that integrates essential nutrition actions (WHO, UNICEF, UNFPA, and others).</td>
<td></td>
</tr>
<tr>
<td>14. Strengthen cross-agency coordination and coherence through the SDGs+ Global Action Plan to ensure a joined-up approach to supporting a country-led, comprehensive approach to UHC that integrates essential nutrition actions (WHO, UNICEF, UNFPA, and others).</td>
<td></td>
</tr>
<tr>
<td>Civil society organizations and academia</td>
<td>16. Advocate for countries to pursue a comprehensive approach to UHC that integrates essential nutrition actions.</td>
</tr>
<tr>
<td>17. Implement activities to support the delivery of a comprehensive approach to UHC that integrates essential nutrition actions, including research by academic actors.</td>
<td></td>
</tr>
<tr>
<td>18. Support community demand generation for preventative essential nutrition actions as part of health service delivery platforms.</td>
<td></td>
</tr>
<tr>
<td>Financing delivery of a comprehensive approach to UHC that integrates essential nutrition actions</td>
<td>11. Ensure that all investments in health systems strengthening and health service delivery supports the integration and delivery of essential nutrition actions included in the package of actions.</td>
</tr>
<tr>
<td>15. Incentivize countries to use Gavi and Global Fund funding proposals to request financial assistance to deliver integrated essential nutrition actions in national health plans, including through investing $XX million in technical assistance and partnerships for Strengthening governance for a comprehensive approach to UHC that integrates essential nutrition actions into service delivery.</td>
<td></td>
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<tr>
<td>19. Advocate for the allocation of domestic resources and international financing to deliver integrated essential nutrition actions in country health plans.</td>
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<tr>
<td>20. Develop and bring to market low-cost solutions for nutrition-related health products, diagnostics, and service delivery.</td>
<td></td>
</tr>
<tr>
<td>21. Provide innovative private-sector financing to deliver integrated essential nutrition actions in country.</td>
<td></td>
</tr>
</tbody>
</table>

**Transforming food systems: Promoting safe, sustainable, and healthy foods that support people and planet**

Our food systems are failing us. They are not delivering affordable healthy and sustainable diets to help us meet our nutrition needs. As a result, 150.8 million children are stunted globally, 20 million babies are born at a low birthweight each year and one third of all women of reproductive age are anemic (The Global Nutrition Report, 2018). At the same time, overweight and obesity among adults, adolescents and children are rising to record levels globally. The vast majority — 88% — of countries are now experiencing a ‘double burden’ of at least two types of malnutrition.

Stresses on the global food system will continue given other critical factors, such as climate change, conflict and natural resource degradation. Climate projections at 2°C warming suggest an additional 540-590 million people will be undernourished and another 4.8 million stunted children globally by 2050 (Ebi et al, 2018). Climate models estimate more than 500,000 additional deaths in 2050 due to climate-related changes in diets (Springmann et al, 2016). These projections mean that food systems will be forced to adapt, requiring a scale up of investment in climate-sensitive agriculture and technology. Currently, food systems generate 30% of greenhouse gases — a trend that cannot continue in context of climate projections.

As a result, transforming our food systems is essential to support people and planetary health now and in the future. The food system needs to make it possible for all consumers to make healthy decisions in every market in the world. Building policy dialogue around action plans for improved diets requires a robust and scaled up engagement between business and government at the country level. This transformation is too large for any one stakeholder to deliver, so it is essential that all stakeholders from various sectors come together and work together to help make this happen. Please see Table 2: Example Commitment Areas to Transform Food Systems on the following pages.
<table>
<thead>
<tr>
<th>Stakeholder</th>
<th>Commitment area</th>
<th>Why does this matter</th>
<th>Example commitments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Government</td>
<td>Develop and publish ‘Whole of Government’ Food System Nutrition Action Plans.</td>
<td>• Shift entire food system toward more nutritious outcomes with an awareness of synergies and trade-offs with livelihoods and environment. • Prioritize actions setting out roles and mutually supportive actions of key stakeholders. • Improve the accessibility of safe nutritious food in line with National Food Based Dietary Guidelines (e.g. a set of policies — subsidies, taxes, public procurement, labelling, public awareness campaigns).</td>
<td>• X governments commit to publish a Food System Action Plan by the end of 2021, with a small set of SMART targets and a commitment to monitoring them.</td>
</tr>
<tr>
<td>Business</td>
<td>Establish Investor Coalition with a clear set of expectations around nutrition, tracked by the Access to Nutrition Index (ATNI) and other civil society organizations.</td>
<td>• Businesses are incentivized by investor priorities. The greater the clarity and the stronger the coalition, the more influential they can be in getting businesses to do more for nutrition because investors recognize the value of rewarding companies for producing healthier foods and mitigating risks associated with unhealthy diets and environmental degradation.</td>
<td>• X investors join a coalition that clearly spells out the expectations of businesses in SMART metrics.</td>
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<td></td>
<td></td>
<td></td>
<td>Business sign up to a Responsible Food Business Pledge.</td>
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<td></td>
<td></td>
<td></td>
<td>Businesses (food and non-food) sign up to a Workforce Nutrition Pledge supported by a Workforce Nutrition Alliance.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>More small- and medium-sized enterprises (SMEs) sign up to SUN Business Network (SBN) National Action Plans or other similar networks.</td>
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<tr>
<td></td>
<td></td>
<td></td>
<td>• Companies are key influencers of the food system. Those who are not interested in advancing nutrition will find it harder to sustain their position with customers, investors, and employees.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Large companies employ thousands of people in their headquarters and throughout the value chains they support. Improving their employees’ and partners’ food environment and nutrition is a good business investment in terms of productivity, wellbeing, and turnover.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• X companies sign up to a workforce nutrition pledge that has SMART commitments in several categories (access to affordable nutritious food, nutrition information, breastfeeding facilities, wellness checks, and others).</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Trebling of SBN membership by 2022 by number/country.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Independently documented examples of value added to nutrition from each SBN network by 2022.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Increase in membership of SMEs to X business networks by 2022.</td>
</tr>
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<td>• Increase in membership of SMEs to X business networks by 2022.</td>
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</tbody>
</table>
## Stakeholder

<table>
<thead>
<tr>
<th>Commitment area</th>
<th>Why does this matter</th>
<th>Example commitments</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Public Sector Donors/Philanthropic Organizations</strong></td>
<td>Establish an Alliance on Sustainable and Healthy Diet Food Demand Creators to consolidate efforts to promote healthy and sustainable food choices.</td>
<td>• To boost demand for nutritious food, investment is needed in research and evidence to pilot/test evidence-based solutions and create a learning platform to share evidence and “what works.” • X donors and stakeholders sign up to funding and participating in this by 2021.</td>
</tr>
<tr>
<td><strong>UN</strong></td>
<td>Invest $100-$150m to leverage a $1 billion of private investment in a Nutritious Foods Finance Facility to increase access to safe nutritious food.</td>
<td>• SMEs that produce, distribute, store, transform, market, and retail nutritious foods face significant financial constraints in terms of credit and investment. Blended finance (a combination of public and private) is needed to unlock private sources. • The allocation of $100-150 million to a Nutritious Food Finance Facility for SMEs by public funders by 2021 and a commitment from private investors of $1 billion by 2025.</td>
</tr>
<tr>
<td><strong>UN</strong></td>
<td>Support international bodies (i.e. CFS) and governments to integrate the Guiding Principles for Sustainable, Healthy Diets into relevant texts, policies, and programs.</td>
<td>• Without implementation of the Guiding Principles of Sustainable, Healthy diets it is difficult to link actions to ideal nutrition outcomes in a country. • FAO ensures that the Guiding Principles for Sustainable, Healthy Diets are integrated into the 2020 UN Secretary General’s report on Population, Food Security and Nutrition, and Sustainable Development. • By June 2021, FAO has developed a tool to assess sustainable healthy diets, including a score to measure the adherence of the population to sustainable healthy diets in at least four countries and two regions.</td>
</tr>
</tbody>
</table>

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### Commitment area

<table>
<thead>
<tr>
<th>Stakeholder</th>
<th>Commitment area</th>
<th>Why does this matter</th>
<th>Example commitments</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>UN</strong></td>
<td>Facilitate, support and advocate for the collection, sharing, and dissemination of data to inform food systems analysis and policy development for physical and affordable access to sustainable, healthy diets.</td>
<td>• Data describing all facets of a food system informs policy and business leaders to identify strengths and weaknesses in food systems for nutrition and to formulate actions to advance nutrition.</td>
<td></td>
</tr>
</tbody>
</table>

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Annexes containing more detail on the above nine highlighted commitments will be available in December 2019.

**Promoting resilience: Addressing malnutrition effectively in fragile and conflict affected contexts**

In recent years, conflict and climate shocks have emerged as the biggest drivers of the global rise in hunger (FAO et al. 2018). Sixty percent of the world’s hungry people live in places affected by fragility and conflict, while 13 of 19 states identified as being in protracted crises by the FAO have consistently remained at the bottom of the Global Hunger Index. Given these trends, it is not surprising that more children are at risk of death due to concurrent wasting and stunting in fragile contexts (McDonald et al. 2013), and there is a greater burden of wasting and stunting coexisting in young children and pregnant women who are exposed to conflict (Global Nutrition Report, 2018). Good nutrition is central to improving the survival and resilience of people and communities, and therefore it is central to achieving long-term development and stability.

To achieve the 2030 goal of ending malnutrition in all its forms, leaving no one behind, investments in nutrition must benefit the most vulnerable groups in fragile contexts. This will save lives, protect livelihoods, and build resilience to the growing number of shocks caused by climate extremes. The 2020 Summit is a pivotal opportunity to reach the furthest behind first, and improve nutrition progress through pledges to:

1. Address financing gaps and provide flexible multi-year financing to allow earlier responses to mitigate and respond to potential nutrition crises and to tackle the drivers of malnutrition;
2. Adapt basic services to prevent, treat, and manage malnutrition at scale; and
3. Improve coordination and the division of responsibilities between humanitarian and development actors, while being sensitive to the local context.

### What does a good commitment look like for resilience in fragile and conflict-affected contexts?

Pledges should sit within one or more of the following areas:

1. **Risk informed and responsive policies and plans.** Donor and recipient governments are encouraged to commit to nutrition policies and multi-year plans that set collective targets to sustainably reduce malnutrition by addressing chronic needs, underlying social, political, and climate-related risks and scaling up in response to shocks. Plans should also define a coherent division of responsibilities between government, donor, and implementation stakeholders, including
humanitarian and development service providers. For example, nutrition indicators should be integrated into disaster preparedness and management frameworks and early warning systems. Commitments may include those specific to scaling adaptive services to meet increasing needs as part of health systems strengthening and investments in nutrition sensitive social safety nets for the most vulnerable households.

2. Sufficient, long term and flexible financing. Governments, donors, and multilaterals are encouraged to commit to multi-year flexible financing that help chronically at-risk people meet immediate needs, address long term needs, underlying causes and factors in shocks and enable the scale up of rapid and early response to shocks.

3. Coordination. Governments, multilaterals, civil society, and donors are encouraged to make collective commitments to coordinate both across the humanitarian-development divide and across sectors that play a role to prevent and address malnutrition.

4. Responsible business behavior. Commitments made to play a role in the wellbeing of their consumers and to ‘do no harm’ in these contexts, and to leverage opportunities for innovation and expertise to improve production, access, affordability, and consumption of nutritious foods in fragile and hard to reach areas. For example: governments can commit to improving legislation, regulation, and enforcement measures, including turning the International Code for protection and promotion of breastfeeding into national legislation and enforcement; businesses can commit to upholding the code; and donors can commit to providing catalytic funds for business-led solutions in areas of fragility.

Table 3: Example of a SMART Commitment

<table>
<thead>
<tr>
<th>Commitment type</th>
<th>Policy</th>
</tr>
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<tbody>
<tr>
<td>Commitment</td>
<td>Agree upon a results framework across key line ministries with targets to reduce wasting, stunting, low birth weight anemia, and underweight by 8%. Enact a functioning coordinating mechanism to develop plans. Invest $X million in data systems that enable effective early warning and response.</td>
</tr>
<tr>
<td>Specific action</td>
<td>Develop and implement a $500 million cross-government, risk-informed food system policy.</td>
</tr>
<tr>
<td>Responsible party</td>
<td>Ministry of Finance and Planning with Ministries of Health, Social Affairs, and Agriculture from Country Government X.</td>
</tr>
<tr>
<td>Measurable</td>
<td>Prevalence of stunting, underweight, low birth weight, wasting, and anemia in children age under five.</td>
</tr>
<tr>
<td>Baseline</td>
<td>Current prevalence rates.</td>
</tr>
<tr>
<td>Timeline</td>
<td>10 years.</td>
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Financing for nutrition: Securing new investment and driving innovation in nutrition financing

Overarching commitment

Financing commitments will contribute to closing the $7 billion annual gap that remains to scaling up high-impact nutrition interventions towards the WHA global nutrition targets and SDG 2, as identified in the World Bank’s Investment Framework for Nutrition, by 2025. Commitments will also further develop and pursue the key research agenda for nutrition-sensitive interventions and associated financing by 2025.

Background

In 2017, the World Bank published an Investment Framework for Nutrition, which estimated an average of $7 billion would be required annually between 2016 and 2025, in addition to the estimated $3.9 billion spent in 2015 to achieve the WHA global nutrition targets (which have since been subsumed as the SDG targets) for stunting, anemia in women, exclusive breastfeeding, and the scaling up treatment of severe wasting among young children. Full financing at this level would enable monumental gains, including a reduction of 3.7 million deaths in children under the age of five, 65 million fewer stunted children, and 91 million cases treated of severe acute malnutrition, based on conservative estimates (Shekar et al, 2017).

With the addition of a policy marker for nutrition in the Organisation for Economic Co-operation and Development (OECD) Development Co-operation Directorate (DAC)’s Common Reporting Standard (CRS), donors will also now be able to voluntarily report on nutrition programming across all sectors, which will provide data to help understand the scale of multi-sectoral nutrition spending.

The 2020 Summit represents a critical ‘make or break moment’ for achieving the global nutrition and SDG targets – over $4 billion was committed between 2013 and 2020, doubling official development assistance (ODA) to nutrition over subsequent years (Nutrition for Growth Summit, 2013). This is all on the line in 2020, therefore it is imperative that we (1) secure meaningful and substantial commitments for increasing financing from all sources, and (2) employ more strategic, innovative, and sustainable approaches for mobilizing, deploying, and ensuring the efficiency of those resources. Under the overall mantra of ‘more money for nutrition, and more nutrition for the money spent,’ the following key action areas are identified: increased and sustainable domestic financing; increased predictable donor financing; innovative/catalytic financing models; and improved data/measurement/accountability for effective financing.
What does a good commitment look like in this area?

**[Government X] commits to:**

- Having evidence-based, costed nutrition plans, including data and monitoring and evaluation (M&E) components (comprising 4-6% of total investment) by 2025;
  - At least 2.9% domestic nutrition spending as a share of the national on-budget health spending over five years; or
  - At least $10 per child per year spending from domestic government expenditures (on-budget spending) for nutrition actions in support of the national costed plans over five years, whichever is higher.

- Strengthening nutrition resource tracking mechanisms using sustainable financial management and data systems by 2025; and

- Enhancing the impact of resources for nutrition by using evidence-based decision tools (e.g. OPTIMA Nutrition) by 2025.

**[Development partner/UN organization X] commits to:**

- $Y million for nutrition-specific investments and $Z million for nutrition-sensitive investments by 2025;

- Strengthening existing innovative financing sources through performance-based financing mechanisms that hold recipients accountable for measurable improvements in coverage of an enhanced set of nutrition specific interventions and accountability enabling data and measurement systems by 2025; and

- Contributing $Y per year to support data and evidence innovations:
  - Strategic Use of Nutrition Data (STUND) fund to provide technical assistance for data and its use and to test data systems innovations; and
  - Evidence to Action (E2A) fund to support use of OPTIMA Nutrition and other decision-science tools for investment planning and to generate evidence on nutrition sensitive policies and specific programs.

- Reporting on all nutrition programming, including both nutrition-specific and -sensitive investments, using the OECD policy marker on nutrition by 2021.

**[Civil society partner X] commits to:**

- $Y million in privately raised funds for nutrition-specific investments and $Z million in privately raised funds for nutrition-sensitive investments raised by 2025;

- Engaging with governments and development partners to advocate for establishing sustainable financing and accountability mechanisms for nutrition-specific interventions by 2025; and

- Working with development partners and governments to further develop and pursue key research agenda for nutrition-sensitive interventions and associated financing by 2025.

**[Private financier/investor X] commits to:**

- $Y invested through innovative/catalytic financing solutions for nutrition that will leverage further private sector investments and domestic financing by 2025.

Should consider exploring new ‘catalytic’ financing solutions as well as building on existing innovative mechanisms such as the Power of Nutrition to further catalyze the acceleration of investments in both high-burden, low-resource countries and countries in transition.
6. References


